

# Fourth Follow-Up Report

Suriname

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#### MUTUAL EVALUATION OF SURINAME: FOURTH FOLLOW-UP REPORT

# I. INTRODUCTION

- 1. This report represents an analysis of Suriname's report back to the CFATF Plenary concerning the progress that it has made with regards to correcting the deficiencies that were identified in its third round Mutual Evaluation Report. The third round Mutual Evaluation Report of Suriname was adopted in October 2009 in Curacao and Suriname was placed in expedited follow-up. In May of 2011 Suriname was placed into the first stage of enhanced follow-up. Based on Suriname's pace of legislative reform, since being placed in enhanced follow-up and the Jurisdiction's on-going efforts at reforming its AML/CFT infrastructure particularly with regards to the Core and Key Recommendations, Plenary is being asked to move Suriname to expedited follow-up.
- 2. Suriname received ratings of PC or NC on 15 of the Core and Key Recommendations as follows:

**Table 1: Ratings for Core and Key Recommendations** 

Rec.	1	3	4	5	10	13	23	26	35	36	40	I	II	III	IV	V
Rating	PC	PC	PC	NC	PC	NC	NC	PC	PC	С	PC	NC	NC	NC	NC	NC

3. Relative to the other non-core or key recommendations, Suriname was rated partially compliant and non-compliant as follows:

Table 2: 'Other' Recommendations rated as PC and NC

Partially Compliant (PC)	Non-Compliant (NC)			
R. 14 (Protection & no tipping-off)	R. 6 (Politically exposed persons)			
R. 18 (Shell banks)	R. 7 (Correspondent banking)			
R. 20 (Other NFBP & secure transaction	R. 8 (New technologies & non face-to-face business)			
techniques)				
R. 25 (Guidelines & Feedback)	R.9 (Third parties and introducers)			
R. 27 (Law enforcement authorities)	R. 11 (Unusual transactions)			
R. 30 (Resources, integrity and training)	R. 12 (DNFBP – R.5, 6, 8-11)			
R. 37 (Dual criminality)	R. 15 (Internal controls, compliance & audit)			
R. 38 (MLA on confiscation and freezing)	R. 16 (DNFBP – R.13-15 & 21)			
	R. 17 (Sanctions)			
	R. 19 (Other forms of reporting)			
	R. 21 (Special attention for higher risk countries			
	R. 22 (Foreign branches & subsidiaries)			
	R. 24 (Regulation, supervision and monitoring)			
	R. 29 (Supervisors)			
	R. 32 (Statistics)			
	R. 33 (Legal persons – beneficial owners)			
	SR. VI (AML requirements for money/value transfer services)			
	SR. VII (Wire transfer rules)			
	SR. VIII (Non-profit organisations)			
	SR. IX (Cross Border Declaration & Disclosure)			

4. The following table is intended to assist in providing an insight into the level of risk in the main financial sector in Suriname:

Table 3: Size and integration of Suriname's financial sector

		Banks	Non- bank related	Other Credit Institutions	Pension funds	Insurance	TOTAL
Number of institutions	Total #	9	4	27	35	12	86
Assets	US\$	2.629.550	73.064	7.107	386.266	144.799	3.240.7 86
Donosito	Total: US\$	2.258.749	46.309	6.090	N.A.	60.930	2.372.0 78
Deposits	% Non- resident	% of deposits					
International	% Foreign- owned:	% of assets	% of assets	% of assets	% of assets	% of assets	% of assets
Links	#Subsidiari es abroad	N.A.					

<sup>\*\*</sup> There are no Securities institutions

Data banks and non-bank related as of December 2012

Data pension funds as of December 2011

Data Credit institutions (8) as of December 2011 and Insurance companies (8) as of December 2011

## II. SUMMARY OF PROGRESS MADE BY SURINAME

5. On October 29, 2012 Suriname brought the Money Transaction Offices Supervision Act 2012 (MTOSA) into force. The main objective of the MTO is to guarantee the integrity of the Surinamese financial system, as well as to prevent money laundering and the financing of crimes of terrorism. It provides that the business of a money transaction office (MTO) must be linked to a licence issued by the Central Bank of Suriname (CBS). The MTOSA also assigned supervisory duties for MTOs to the CBS. Suriname through General Administrative Decision No. 206 has seen the introduction of a new embarkation and disembarkation card requesting passenger to declare if he/she is carrying currency or monetary instruments over US10.000 or equivalent in any other currency.

#### CORE RECOMMENDATIONS

- 6. For **Recommendation 1,** there was a collaborated effort to prepare draft legislation certain aspects of which the Suriname Stock Exchange has since asked the Central Bank of Suriname (CBS) to review. Suriname is confident that this review and the resulting discussions will result in the finalization of this draft in the near future. This Recommendation remains *outstanding*.
- 7. With regards to **Recommendation 5, 10,** the third follow-up report (<u>Suriname 3rd Follow-up Report</u>) had reported the significant effort by Suriname which resulted in these Recommendations being *closed*.
- 8. **Recommendation 13** and **SRIV** continue to remain *outstanding* because the gap with respect to the reporting obligation not covering insider trading and market manipulation continues to remain open. This Recommendation and Special Recommendation is *outstanding*.
- 9. For **Special Recommendation II**, the template, noted in the 3<sup>rd</sup> follow-up report, which was recommended by the Examiners, to be used to particularise statistics on investigations, prosecutions and convictions for FT and Mutual Legal Assistance (MLA) has been developed and distributed to the FIU, Financial Investigative Team (FOT), the Gaming Board, Prosecutors office and the CBS. The other Examiner's recommendation for this Special Recommendation was related to the fact that there was no legislation criminalising the financing of terrorism (FT). In this regard the second follow-up report (Suriname 2nd Follow-up Report) had noted the enactment of art.1C (2) of O.G. 2011 no 96which did in fact criminalize FT. This Special Recommendation is *closed*.

# KEY RECOMMENDATIONS

- 10. The second follow-up Report (<u>Suriname 2nd Follow-up Report</u>) noted that the gap discerned for **Recommendation 3,** was *closed*.
- 11. All the issues raised in the third follow-up report for **Recommendation 4**, are still relevant for this Report. Suriname has however reported that **Art 13** of the **MOT** will be amended to allow for sharing of information. Art 13, as it currently stands, mandates all supervisory authorities as well as other government agencies in Suriname to inform Suriname's FIU (FIUS) if, whilst carrying out their functions, they discover any ML of FT related facts. The third follow-up report had noted an apparent shortcoming with respect to the 2011 Banking and Credit System Supervision Act (**BCSSA**). Notwithstanding, in order to demonstrate the

implementation of the BCSSA Suriname has reported that in July of 2012 the CBS entered into an information exchange agreement with the Caribbean Group of Banking Supervisors. This Recommendation continues to remain *outstanding*.

- 12. With regards to **Recommendation 23**, the examiners made three (3) recommendations aimed at improving the NC rating. In this regard, the action by Suriname thus far is noted below:
  - i. A relevant supervisory authority should be designated as responsible for ensuring the compliance of their supervised financial institutions and DNFBPs with AML/CFT requirements The third follow-up report had noted the introduction of art 22 of the MOT Act to specifically address this recommended action. In this regard, the CBS has been entrusted as the Supervisory Authority for service providers; the Gaming Supervision and Control Institute as Supervisory Authority in so far as gaming providers are concerned and the FIUS in so far as other non-financial service providers are concerned. In furtherance of this action and also to demonstrate the implementation of these legislative measures, Suriname is reporting for this period that the CBS, in January of 2013, conducted AML/CFT training for its Supervision Department, Financial Market Department and Legal Department and is currently working on an onsite examination manual. That training was conducted in collaboration with the US Treasury department. The gap relative to this recommended action is closed.
  - ii. There should be a general requirement for money transfer offices and money exchange offices to be licensed or registered. In addition, money transfer offices and money exchange offices should also be made subject to a system for monitoring and ensuring compliance with the AML/CFT requirements -At Chapter 2 of the MTOSA, art 3.1 has empowered the CBS with exclusive authority to grant licences to legal entities wishing to carry on the business of a money transaction office. Based on the definition ascribed to MTOs at art **1.b,** a licence granted by the CBS would allow a MTO to engage in either the exchange of currency or the transfer of currency. However, Chapter 1 art 2 prohibits a licensee from engaging in both types of transactions simultaneously. Chapter 2 art 5 details a number of requirements that a legal entity must satisfy before a licence can be granted. At art 5.3 the CBS can refuse to grant a licence if the Board of executive directors or board of supervisory directors or persons holding a controlling interest was found guilty or is guilty of money laundering or is or was involved in financial crimes. In similar circumstances, pursuant to art 10, the CBS can also revoke a licence already granted. The gap relative to this recommended action is closed.
  - iii. Surinamese authorities should consider regulating and supervising the Stock exchange for AML/CFT purposes Suriname has not reported any action aimed towards closing this gap.

- 13. This action has resulted in significant improvement for the implementation of Recommendation 23 however as the gap in relation to the supervision of the stock exchange is still the subject of draft legislation this Recommendation is still *outstanding*.
- 14. For **Recommendation 26**, please refer to the third follow-up report, available here (<u>Suriname 3rd Follow-up Report</u>), for a detailed analysis of the nine (9) recommendations made in the MER. That report concluded that the "measures by Suriname have actually closed many of the gaps noted by the assessors however, several weaknesses for Recommendation 26 still exists including the fact that the FIU still has not provided feedback; has not issued any guidance aimed at stressing the importance of the timely reporting of suspicious activity. As a consequence, Recommendation 26 remains outstanding". For this period Suriname is reporting that based on the provisions of **art 13** of the **MOT**, the FIUS will institutionalize a forum of supervisory authorities and government agencies for collecting information on ML and FT. This action will **close recommended action viii.** However the minor gaps noted above are still open and as a result Recommendation 26 remains **outstanding**.
- 15. The Assessors recommendations aimed at filling the gaps for **Recommendation 35** and **Special Recommendation 1** are identical. Based on the Bulletin of Acts, Orders and Regulations, No 169 of 2012, Suriname on October 29, 2012, approved the accession to the International Convention for the Suppression of the Financing of Terrorism. This legislation came into force on November 2, 2012. The other gap relative to U.N. S/RES/1267(1999) and U.N. S/RES/1373(2001) are still open. This Recommendation and Special Recommendation continues to remain *outstanding*.
- 16. For **Recommendation 40**, the gap relative to the third assessor recommendation that "The Law should expressly allow MOT to collect information outside its register at the request of a counterpart FIU. One simple and adequate way to realise this is to put such foreign request legally at par with a disclosure, which would automatically bring them under the regime of art. 5 and 7 of the MOT Act" is still outstanding. Consequently, this Recommendation remains outstanding.
- 17. With regards to **Special Recommendations III and V** the situation is the same as was noted in the second follow-up Report (<u>Suriname\_2nd\_Follow-up\_Report</u>). Consequently these Special Recommendations remain *outstanding*.

# OTHER RECOMMENDATIONS

- 18. The status of **Recommendation 9** remains as was reported in the third follow-up report. This Recommendation continues to remain *outstanding*.
- 19. The status of **Recommendation 15** is exactly as was noted in the third follow-up report and is consequently *outstanding*.
- 20. For **Recommendation 16,** the third follow-up report (<u>Suriname 3rd Follow-up Report</u>), lists the action already taken by Suriname to fix the shortcomings noted by the Assessors. It is instructive to note here that the MOT has made no distinction between financial institutions and DNFBPs which are together referred to as 'service providers'. The outstanding issues were related to the non-issuing of guidelines by the FIUS, as supervisory authority for DNFBPs and the Gaming Supervision and Control Institute, insofar as gaming providers are involved. In October of 2012 the MOT issued guidelines for all service providers and

Suriname has indicated that guidelines related to the operations of gaming providers will be introduced later. This action by Suriname has the effect of *significantly closing the gaps noted by the Assessors* and once the guidelines related to the operations of gaming providers have been issued this Recommendation will be fully *closed*.

- 21. The status of **Recommendation 17** is exactly as was noted in the third follow-up report and is consequently *outstanding*.
- 22. As for **Recommendation 19**, no action has as yet been taken by Suriname.
- 23. At **Recommendation 20**, the position remains the same as was noted in the third follow-up report in that Suriname has not as yet demonstrated that it is implementing measures that would encourage the development and use of modern and secure techniques for conducting financial transactions that are less vulnerable to money laundering. This Recommendation continues to be *outstanding*.
- 24. The status of **Recommendation 22** is exactly as was noted in the third follow-up report and is consequently *outstanding*.
- 25. The status of **Recommendation 24** is exactly as was noted in the third follow-up report and is consequently *outstanding*.
- 26. For **Recommendation 25**, in October of 2012, the Unusual Transaction (MOT) Reporting Centre issued comprehensive guidelines to all Surinamese service providers who have reporting obligations. The aims of the guidelines are to provide insight into the legal responsibilities of such service providers particularly as those guidelines related to the prevention and combating of ML and FT. The guidelines are replete with guidance for service providers to follow in order to implement their respective AML/CFT obligations. At 3.4 of the guidelines there is a list of indicators and factors relating to various types of transactions, applicable to various service providers, which they can use to help recognize unusual (suspicious) transactions. At 3.1 of the guidelines there is guidance on the reporting of unusual transactions, which includes the period for reporting such transactions, to the MOT. The development and circulation of these guidelines clearly comply with the Assessors recommendation that Suriname "introduce guidelines for DNFBPs to assist them with the implementation and compliance with their respective AML/CFT requirements". Consequently this gap is closed.
- 27. The other Assessor recommendation that "guidelines for financial institutions (and DNFBPs) that give a description of money laundering and terrorist financing techniques and methods" should be drafted has not as yet been taken on board and as such this gap remains **open**.
- 28. Finally for Recommendation 25, Suriname has not provided any information on whether the FIUS has implemented any mechanisms to provide feedback to its reporting entities. *Recommendation 25 continues to be outstanding.*

- 29. For **Recommendation 30** Suriname has reported that on October 1, 2012 the CBS recruited 40 trainees from the University to be employed within various departments of the said CBS, including the supervisions department. After an initial six (6) months orientation period (ending in March 2013) these employees with be assigned to the different supervisory sections of the CBS and trained accordingly. On November 5, 2012 the Governor of CBS and the Ambassador of the USA signed a Terms of Reference (TOR) for Technical Assistance in the areas of training to include the drafting of supervisions manuals, and AML/CFT policies and procedures. Once implemented this action by Suriname will have the effect of significantly closing this Recommendation.
- 30. With regards to **Recommendation 32**, Suriname has completed and distributed a template to keep comprehensive statistics on the number of investigations, prosecutions, convictions and mutual legal assistance. This template has been distributed to the FIU, FOT, Gaming Board Prosecutors Office and the CBS. This Recommendation continues to remain *outstanding*
- 31. The status of **Recommendation 33** is exactly as was noted in the third follow-up report and is consequently *outstanding*.
- 32. With regards to **Recommendations 37** and **38** the situation in Suriname is still as was noted in the third follow-up report. This Recommendation continues to remain *outstanding*.
- 33. A **Special Recommendation VI** the Assessors had noted that "None of the requirements are included in legislation regulations or other enforceable means". The recommended actions to cure this deficiency are as follows:
  - i. A competent authority should be designated to register or licence MTCs and be responsible for ensuring compliance with licensing and/or registration requirements The information noted at paragraph 12 (ii) is relevant here. This gap is therefore *closed*.
  - ii. A system for monitoring MTCs ensuring that they comply with the FATF Recommendations should be implemented. The mission also recommends that the CBS issues the AML/CFT Guidelines to MTCs that indicate circumstances in which a transaction might be considered as "unusual" At Chapter 5 (Supervision and Information) art 26.1, the CBS may issue guidelines for the business operations and the administrative organisation of MTOs. At art 26.1 d such guidelines will include regulations regarding the combating of ML and TF. The enactment of the MTOSA creates the infrastructure for implementing this recommended action However Suriname now has to demonstrate that this specific action has actually been done. This gap remains open.
- 34. The other recommended actions for SR.VI have not as yet been addressed by Suriname. This Special Recommendation continues to remain *outstanding*.
- 35. The status of **Special Recommendation VII** is exactly as was noted in the third follow-up report (<u>Suriname 3rd Follow-up Report</u>) and is consequently *outstanding*.
- 36. The status of **Special Recommendation VIII** is exactly as was noted in the third follow-up report (<u>Suriname 3rd Follow-up Report</u>) and is consequently *outstanding*.

37. For **Special Recommendation IX** the second follow-up Report (<u>Suriname 2nd Follow-up Report</u>) had noted Suriname's intention to introduce a border management system ("BMS"). Suriname has now indicated that this system will be introduced in March of 2013 following the complementary introduction of a new embarkation and disembarkation card requesting passenger to declare if he/she is carrying currency or monetary instruments over US10.000 or equivalent in any other currency. The Border Management System will complement a security system on all border areas with the focus on monitoring the passenger flow coming into and leaving the country. Data from this system will be shared with the Alien Affairs Department of the Ministry of Justice and Police, the Ministry of Foreign Affairs and the Military Police. The Jurisdiction has promised to provide further details on the System later on. This Special Recommendation remains *outstanding*.

## **CONCLUSION**

- 38. Suriname has enacted the MTOSA and implemented a new Border Management System. With the MTOSA, comes the ability to close a significant gap in the Jurisdiction's AML/CFT infrastructure relating to businesses that perform money transfer/exchange services.
- 39. For the **Core Recommendations**, SR II is now effectively closed whilst R. 1 and R. 13 and SR. IV await the enactment of legislation to criminalise of insider trading and market manipulation. The legislative process towards this enactment is in an advanced stage. There has also been improvement in the implementation of the **Key Recommendations** with Rec. 3 being closed and Recs. 23, 26 and 40 being significantly improved with just minor shortcomings remaining. However, the implementation of the **'Other' Recommendations** does not appear to have fared as well as the Core and Key with only Recommendation 16 being closed for this period.
- 40. The work by Suriname this period has demonstrated that the Jurisdiction is continuing to execute its agreed reform agenda even though it has not fully cured the shortcomings of the Core and Key Recommendations within the six (6) months from the last plenary meeting, as it had committed to do. This report has shown however that many of the measures required to implement the outstanding Recommendations have already been acted upon and are being actively pursued towards finalisation. It is with this in mind and the vast improvement of Suriname's AML/CFT infrastructure in general and the Core and Key Recommendations in particular, since being graduated to Enhanced follow-up, that it is recommended that the Plenary consider moving Suriname back to Expedited follow-up to report to the November 2013 Plenary where it is expected that Suriname would have then fully complied with all outstanding Core and Key Recommendations and substantially improved the Other Recommendations.

CFATF Secretariat May 2013

# Matrix with ratings and follow-up action plan 3rd round Mutual Evaluation Suriname February 26, 2013

Forty Recommendations	Rating	Summary of factors underlying rating <sup>1</sup>	Recommended Action	Action Undertaken
Legal systems				
1. ML offence	PC	<ul> <li>Not all designated categories of predicate offences are covered in the absence of the criminalization of 'terrorism and financing of terrorism' and 'insider trading and market manipulation' in Suriname penal legislation;</li> <li>It is virtually impossible to do any assertion with regards to the effectiveness and efficiency of the systems for combating ML, due to the lack of comprehensive and reliable (annual) statistics.</li> <li>Evidentiary requirements for autonomous ML still untested (effectiveness issue).</li> </ul>	i. It is recommended that legislation is adopted to make insider trading and market manipulation and terrorism and the financing of the same offences under Surinamese laws.	CBS is drafting legislation regarding

<sup>&</sup>lt;sup>1</sup> These factors are only required to be set out when the rating is less than Compliant.

finalizing this draft in the very near future. The Act penalizing Terrorism and the ii. Besides the criminalization of FT, Financing of Terrorism (O.G. 2011 local authorities should see to it. no. 96) (CFT legislation) came into force on July 30, 2011. In the that, as soon as there is an act legislation also amendments were criminalizing the comprehensive statistics be kept on made regarding the Fire arms Act (art. number II) and the Act regarding suspicious the investigations, prosecutions and convictions for the transactions (MOT Act art. III). In general all categories of predicate act of FT offences, related to money laundering are applicable to the financing of terrorism (art. I C sub art. 71a). That also includes acts in preparation of activities related to terrorism. ii. A template to keep comprehensive number statistics on the prosecutions investigations, and convictions is developed and will be formally distributed in August 2012 to the stakeholders: FIU, Prosecutors office and the Central Bank. This is line with the Suriname ICRG/CFATF Action Plan 2012. ii. Templates to keep comprehensive statistics on the number of investigations, prosecutions, convictions mutual legal and

				assistance has been developed and formally distributed to the stakeholders: FIU, Financial Investigative Team (FOT), Gaming Board, Prosecutors office and the Central Bank.
2. ML offence – mental element and corporate liability	LC	<ul> <li>It is virtually impossible to do any assertion with regards to the effectiveness and efficiency of the systems for combating ML, due to the lack of comprehensive and reliable (annual) statistics.</li> <li>Evidentiary requirements for autonomous ML still untested (effectiveness issue).</li> </ul>	i. Besides the criminalization of FT, local authorities should see to it, that, as soon as there is an act criminalizing the FT, comprehensive statistics be kept on the number investigations, prosecutions and convictions for the act of FT	A template to keep comprehensive statistics on the number of investigations, prosecutions and convictions is developed and will be formally distributed in August 2012 to the stakeholders: FIU, Prosecutors office and the Central Bank. This is in line with the Suriname ICRG/CFATF Action Plan for 2012.
				Templates to keep comprehensive statistics on the number of investigations, prosecutions, convictions and mutual legal assistance has been developed and formally distributed to the stakeholders: FIU, Financial Investigative Team (FOT), Gaming Board, Prosecutors office and the Central Bank.

and	nfiscation d provisional easures	PC	<ul> <li>No legal basis for the confiscation of TF related assets, in the absence of a TF offence</li> <li>It is impossible to assess the effectiveness and efficiency of the systems for combating ML, due to the lack of comprehensive and reliable (annual) statistics with respect to property / objects seized and confiscated.</li> </ul>	i. The two shortcomings are the fact that the FT is no offence under Surinamese laws, and there are no statistics available to see how effective the legislation is in practice.	Terrorism has been penalized in art. I A of the Act dated July 29, 2011 (O.G. 2011 no. 96). The financing of terrorism is penalized in art. IC of the same Act, in which art.71a was added to the Penal Code.  Provisional and confiscation measures also related to TF are addressed, respectively in art. 82 and 82a of the Criminal Proceeding Code, and in art. 50, 50a, 50b and 50c of the Penal Code as amended in O.G. 2002 no. 67.  A template to keep comprehensive statistics on the number of investigations, prosecutions and convictions is developed and will be formally distributed in August 2012 to the stakeholders: FIU, Prosecutors office and the Central. This is in line with the Suriname ICRG/CFATF Action Plan for 2012.
					Templates to keep comprehensive

				statistics on the number of investigations, prosecutions, convictions and mutual legal assistance has been developed and formally distributed to the stakeholders: FIU, Financial Investigative Team (FOT), Gaming Board, Prosecutors office and the Central Bank.
4. Secrecy laws consistent with the Recommendations	PC	<ul> <li>While most of the competent authorities have access to information, there are no measures allowing for the sharing of information locally and internationally.</li> <li>There are no measures for the sharing of information between financial institutions as required by Recommendations 7 and 9 and Special Recommendation VII.</li> </ul>	i. The assessment team recommends that the relevant competent authorities in Suriname be given the ability to share locally and internationally, information they require to properly perform their functions.	Article 9 of the MOT Act is revised in order to make sharing of information possible, both, locally and internationally. In line with the Suriname ICRG/CFATF Action Plan for 2012, this legislation was adopted by Parliament on the 17 <sup>th</sup> of July 2012 and entered into force on the 9 <sup>th</sup> of August 2012.  Art 9 addresses the aspect of sharing of information for investigation and prosecution purposes. Art 13 will be revised in order to allow MOT to share information with other supervisory authorities i.e. the Central Bank and the Gaming Board  The Banking and Credit System Supervision Act, which entered into

					force on November 23rd 2011, gives the CBS the authority to enter into information exchange agreements (MOU's) with supervisory authorities abroad (art. 46).  Based on the Banking and Credit System Supervision Act of 2011, the CBS entered into an information exchange agreement (MOU) with the Caribbean Group of Banking
5.	Customer due diligence	NC	<ul> <li>All financial institutions should be fully and effectively brought under AML and CFT regulation and especially under the broad range of customer due diligence requirements. The definition of "financial activities" should be updated in accordance with the definition of "financial activities" in the FATF Methodology.</li> <li>Financial institutions should be required to undertake full CDD measures when carrying out occasional transactions that are wire transfers in circumstances covered by the</li> </ul>	Suriname should implement the following elements from Recommendation 5 which have not been fully addressed:  i. All financial institutions should be fully and effectively brought under AML and CFT regulation and especially under the broad range of customer due diligence requirements;	By amending the WID Act and the MOT Act, Suriname has implemented the following elements from Recommendation 5. In line with the Suriname ICRG/CFATF Action Plan for 2012, legislation regarding the following elements was adopted by Parliament on the 17 <sup>th</sup> of July 2012 and entered into force on the 9 <sup>th</sup> of August 2012.  i.  The CBS has issued in April 2012, new AML/CTF regulations for the financial sector. These new regulations are in line with the recommendations of the MER with regard to: Comprehensive CDD requirements, Peps, cross border correspondent banking, none face to face transactions, KYC regarding third

Interpretative Note to SR VII or occasional transactions above the applicable threshold of USD/EUR 15.000;

- There is no legal requirement to undertake CDD measures in cases where there is a suspicion of terrorist financing and in cases where there are doubts about the veracity or adequacy of previously obtained customer identification data.
- There is no legal requirement to verify the legal status of legal arrangements like trusts and understand who is (are) the natural person(s) that ultimately owns or control the customer or exercise(s) effective control over a legal arrangement such as a trust.
- There is no legal requirement regarding identification and verification of the beneficial owner of a legal person.
- There is no legal requirement to obtain information on the purpose and intended nature

ii. The definition of "financial activities" should be updated in accordance with the definition of "financial activities" in the FATF Methodology;

iii. Financial institutions should be required to undertake full CDD measures when carrying out occasional transactions that are wire transfers in circumstances covered by the Interpretative Note to SR VII or occasional transactions above the applicable threshold of USD/EUR 15.000;

iv. The requirement to undertake CDD measures in cases where there is a suspicion of terrorist financing and in cases where there are doubts about the veracity or adequacy of previously obtained customer identification data;

parties and beneficiaries, recordkeeping, enhanced due diligence on high risk and complex transactions.

ii.

Legislation amending the MOT Act and the WID Act, art. 1, in order to bring the definition of financial activities in accordance with the FATF Methodology was adopted by Parliament.

iii.

In legislation amending the WID Act, ART. I sub B amendments are made to art. 2, requiring CDD measures when carrying out wire transfers for occasional transactions.

iv.

In legislation amending the WID Act, ART. I sub F and G amendments are made to art. 4 and 6, in order to update previously obtained CDD information and to keep it relevant.

V.

In legislation amending the WID Act, ART. I sub E a new art. 3a is added,

of the business relationship.

- No specific requirement to perform ongoing due diligence on business relationships.
- Performing enhanced due diligence on higher risk categories of customers, business relationships or transactions.
- There should be some consideration/assessment made based on which there is satisfaction about compliance with the by Recommendations countries which are currently seen as compliant without any doubt.
- There are no general requirements to apply CDD measures to existing customers on the basis of materiality and risk.
- When regulating the identification and verification of beneficial owners, a requirement to stop the financial institution from

- v. The requirement to verify the legal status of legal arrangements like trusts and understand who is (are) the natural person(s) that ultimately owns or control the customer or exercise(s) effective control over a legal arrangement such as a trust;
- vi. The requirements regarding identification and verification of the beneficial owner for legal persons, including the obligation to determine the natural persons who ultimately own or control the legal person;
- vii. The obligation to obtain information on the purpose and intended nature of the business relationship;

viii. No specific requirement to perform ongoing due diligence on business relationships;

regarding CDD measures for Suriname and foreign legal persons.

vi.

In legislation amending the WID Act, ART. I sub G provisions has been included regarding the identification requirements of the beneficial owner for legal persons.

vii.

In legislation amending the WID Act, ART. I sub D amendments are made to art. 3, with the obligation to obtain information regarding the purpose and nature of the business relation.

viii.

In legislation amending the WID Act, ART. I sub G amendments are made to art. 6, in order to update previously obtained CDD information and to keep it relevant.

ix.

In legislation amending the WID Act, ART. I sub F amendments are made to art. 4 for enhanced due diligence on higher risk categories of customers, opening an account, commence business relations or performing transactions when it is unable to identify the beneficial owner satisfactorily is needed.

• There is no legal requirement to terminate the business relationship and to consider making a suspicious transaction report when identification of the customer cannot be performed properly after the relationship has commenced.

ix. Performing enhanced due diligence on higher risk categories of customers, business relationships or transactions;

x. There should be some consideration/assessment made based on which there is a satisfaction about compliance with the Recommendations by countries which are currently seen as compliant without any doubt;

xi. There are no general requirements to apply CDD measures to existing customers on the basis of materiality and risk;

xii. When regulating the identification

business relations and transactions.

Χ.

In legislation amending the WID Act, ART. I sub K adds a new art. 10 requiring special attention regarding business relations and transactions with natural and legal persons from countries or territories with none or less compliance with international recommended AML/CFT requirements.

хi

In legislation amending the WID Act, ART. I sub F and G amendments are made to art. 4 and 6, in order to apply CDD measures to existing clients on the basis of the business relationship or nature and higher risks of transactions to be conducted.

xii.

In legislation amending the WID Act, ART. I sub C adds a new article 2a section 3 and 4, prohibiting a transaction to be conducted if identification and verification of the client pose difficulties and as a last resort the business relation can be terminated.

xiii.

			and verification of beneficial owners, a requirement to stop the financial institution from opening an account, commence business relations or performing transactions when it is unable to identify the beneficial owner satisfactorily.	In legislation amending the WID Act, ART. I sub C adds a new article 2a section 4 which requires termination of the business relationship. Accordingly the business relation will be terminated.
			xiii. The requirement to terminate the business relationship and to consider making a suspicious transaction report when identification of the customer cannot be performed properly after the relationship has commenced.	
6. Politically exposed persons	NC	Suriname has not implemented any AML/CDD measures regarding the establishment and maintenance of customer relationships with politically exposed persons (PEP's).	i. Suriname should implement the necessary requirements pertaining to PEPs.	Legislation to amend article 1, art. 4 and art. 9 of the WID act, in order to include AML/CDD measures regarding PEPs was adopted by Parliament, on the 17 <sup>th</sup> of July 2012 and entered into force on the 9 <sup>th</sup> of August 2012.  The CBS has issued in April 2012, new AML/CTF regulations for the financial sector in line with the recommendations of the MER with regard to comprehensive CDD requirements for Peps.
7. Correspondent banking	NC	There are no legal requirements applicable to	i. With regard to correspondent banking, financial institutions	Legislation to amend article 1, 4, 13 and 14 of the WID act, introducing

	banking relationships.	should be required to determine that the respondent institution's AML/CFT controls are adequate and effective, and regarding payable through accounts, to be satisfied that the respondent has performed all normal CDD obligations.	legal requirements applicable to correspondent banking relationship was adopted by Parliament, on the 17 <sup>th</sup> of July 2012 and entered into force on the 9 <sup>th</sup> of August 2012.  The CBS has issued in April 2012, new AML/CTF regulations for the financial sector in line with the recommendations of the MER with regard to comprehensive CDD requirements related to cross border correspondent banking.
8. New technologies non face-to-fa business	The (legal) requirement for financial institutions to have policies in place or take such measures as may be needed to prevent misuse of technological developments in ML or TF schemes is not covered.	Suriname should also implement the necessary requirements pertaining nonface to face business relationships or (ongoing) transactions.  In addition, steps should be taken to ensure that financial institutions have policies in place or take such measures as may be needed to prevent the misuse of technological developments in ML or TF schemes.	Legislation amending article 11 of the WID act, which require financial institutions to pay special attention to ML/TF threats that can arise from new or developing technologies and to have policies and procedures in place to address specific risks associated with non face to face business relations or transactions was adopted by Parliament, on the 17 <sup>th</sup> of July 2012 and entered into force on the 9 <sup>th</sup> of August 2012.  These non-face to face businesses are also addressed by the new CBS AML/CFT regulations for the financial sector and are among others: internet banking, phone banking, POS payments, reloadable or account-linked value cards.

9. Third parties and introducers	NC	<ul> <li>There is no legal provision that addresses the reliance on intermediaries or third party introducers to perform some of the elements of the CDD process or to introduce business.</li> <li>Financial institutions are not required to take adequate steps to satisfy themselves that copies of the relevant documentation will be made</li> </ul>	i. If financial institutions are permitted to rely on third parties or introducers the Surinamese legislation needs to be adjusted accordingly. If financial institutions are not permitted to rely on third parties or introducers for some elements of the CDD process, the law or regulation should specify this	Legislation amending article 12 of the WID act, permitting financial institutions to rely on the client screening performed by another financial service provider having its registered office in Suriname with regard to a client introduced by this financial service provider, was adopted by Parliament, on the 17 <sup>th</sup> of July 2012 and entered into force on the 9 <sup>th</sup> of August 2012.  According to this new legislation the
	available fro upon request	<ul> <li>available from the third party upon request without delay</li> <li>There is no requirement that</li> </ul>		ultimate responsibility for customer identification and verification remains with the financial institution which relies on the introducer.
		the financial institution must be satisfied that the third party is regulated and supervised and has measures in place to comply with the CDD requirements.		The CBS has issued in April 2012, new AML/CTF regulations in line with the recommendations of the MER which contain criteria for financial institutions who rely on intermediaries.
		<ul> <li>In determining in which countries the third party that meets the conditions can be based, competent authorities do not take into account information available on whether those countries adequately apply the FATF Recommendations.</li> <li>There is no legal provision</li> </ul>		According to the CBS AML/CFT Directive of April 2012 financial service providers established in Suriname may act as intermediaries as long as they meet the applicable conditions. The ultimate responsibility for customer identification and verification remains with the institution.

		that indicates that the ultimate responsibility for customer identification and verification remains with the financial institution relying on the third party.		
10. Record keeping	PC	<ul> <li>No requirement to keep all documents recording the details of all transactions carried out by the client in the course of an established business relationship.</li> <li>No requirement to maintain account files and correspondence for at least five years following termination of an account or relationship.</li> <li>No general requirement in law or regulation to keep documentation longer than 7 years if requested by a competent authority.</li> <li>There is no general requirement for financial institutions to ensure that all customers and transactions records and information are available on a timely basis to</li> </ul>	<ul> <li>i. There should be a requirement to keep all documents, which record details of transactions carried out by the client in the course of an established business relationship, and a requirement to keep all documents longer than 7 years (if requested to do by an competent authority).</li> <li>ii. There should be a requirement for financial institutions to ensure availability of records to competent authorities in a timely manner.</li> </ul>	i.  In this regard article 8 of the ID law requires all service providers to keep all documents, which record details of transactions carried out by the client in the course of an established business relationship, longer than 7 years (if requested to do by an competent authority).  ii.  Legislation amendingarticle 8 of the WID Act, in order to make it possible to continue recordkeeping of details regarding transactions which has been carried out by a client, for a period longer than 7 years, once requested by a competent authority was adopted by Parliament on the 17 <sup>th</sup> of July 2012 and entered into force on the 9 <sup>th</sup> of August 2012.

		domestic competent authorities upon appropriate authority.		
11. Unusual transactions	NC	<ul> <li>No requirement to pay special attention to all complex, unusual large transactions, or unusual patterns of transactions, that have no apparent or visible economic or lawful purpose.</li> <li>The obligation to examine as far as possible the background and purpose of the transaction and to set forth the findings in writing is not dealt with explicitly in the legislation.</li> <li>No specific requirements for financial institutions keep findings regarding examinations about complex, unusual large transactions available for competent authorities and auditors for at least five years</li> </ul>	There should be a requirement for financial institutions to pay special attention to all complex, unusual large transactions, or unusual patterns of transactions, that have no apparent or visible economic or lawful purpose.  There should be requirement for	Article 10 of the WID Act was amended. Financial institutions are now required to pay special attention to all complex, unusual large transactions and all unusual patterns of transactions which have no apparent economic or feasible lawful purpose.  The background and purpose of such transactions should be examined, the findings should be established in writing and be available for competent authorities for seven years. Upon request of a competent authority, the findings should be available for a longer period.  In line with the Suriname ICRG/CFATF Action Plan for 2012, this new legislation was adopted by Parliament on the 17 <sup>th</sup> of July 2012 and entered into force on the 9 <sup>th</sup> of August 2012.  ii.  The CBS has issued in April 2012,
			financial institutions to examine as far as possible the background and purpose of the transaction and to set	new AML/CTF regulations for the financial sector in line with the recommendations of the MER with

			forth the findings in writing and to keep these findings available for competent authorities and auditors for at least five years.	regard to the aspects of complex, unusual large transactions or unusual patterns of transactions that have no apparent or visible economic or lawful purpose.
12. DNFBP - R.5, 6, 8-11	NC	<ul> <li>The ID law does not contain any provisions with regard to the supervision of DNFBPs on their compliance with their obligations pursuant to the ID law;</li> <li>There is a significant lack of guidance to the DNFBPs as to the proper application of the identification obligations pursuant to the ID law;</li> </ul>	order for it to cover the full range of CDD measures as set out in the FATF standards	In line with the Suriname ICRG/CFATF Action Plan for 2012, Suriname has modified the ID law to cover the full range of CDD measures as set out in the FATF standards. This legislation was adopted by Parliament on the 17 <sup>th</sup> of July 2012 and entered into force on the 9 <sup>th</sup> of August 2012.  In this regard, the following elements are implemented in the ID law.
		<ul> <li>There is no public entity or government agency explicitly tasked with guidance and supervision for DNFBPs with respect to their obligations under the ID law;</li> <li>The ID law lacks an effective sanctioning system;</li> <li>The above leads to an overall problem of effectiveness of the ID law in so far as it concerns DNFBPs;</li> <li>The registration system for legal persons is not always</li> </ul>	Suriname should introduce in the ID law or in another law provisions regarding the supervision of the DNFBPs on their compliance with the identification requirements of the ID law. In doing so Suriname should set out the supervisory instruments and powers, and designate a public entity or government agency tasked with the actual supervision of DNFBPs.  Suriname should introduce in the ID law or in another law provisions enabling effective, proportionate and dissuasive sanctioning of non-	A new article 22 has been added to the MOT Act, regarding supervision of the DNFBP's, respectively the Gaming Board for the casinos and lotteries and MOT to supervise the other DNFBP's as mentioned in the Act.  The new art. 22 of the MOT Act enables the supervisory authorities to impose administrative sanctions once a service provider does not comply

adequate, thereby hampering certain DNFBPs to properly identify the persons behind a legal person involved in a transactions

 The ID law does not contain specific provisions regarding the identification by the DNFBPs of the ultimate beneficiary owner;

- The ID law does not contain explicit provisions regarding transactions carried out by DNFBPs involving ultimate beneficiary owner;
- DNFBP-specific laws such as the new Law on lawyers, which may provide for useful additional identification requirements, have not been fully implemented;

compliance by DNFBPs with their obligations pursuant to the ID law. More specifically Suriname should consider the introduction of administrative sanctioning of violations of the ID-law by DNFBPs next to the existing general criminal sanctioning provision of article 10 of the ID law. In doing so Suriname should also designate a public entity or government agency tasked with the imposition of the administrative sanctions on noncompliant DNFBPs.

Suriname should provide proper, continuous and effective guidance to the DNFBPs on the purpose and compliance with the ID law, in order to raise their awareness of their obligations and responsibilities under the ID law and to facilitate and enhance their compliance.

The ID law should contain more specific provisions for the identification of the ultimate beneficiary owners involved in transactions carried out by DNFBPs. DNFBPs should also be required to understand the ownership and control structure of the customers, and to determine who are the natural persons that ultimately own or control

with the obligations pursuant to the law.

The supervisory authorities will deposit the collected fines and collection costs in the treasury.

FIU has started awareness raising sessions for all service providers since 2009, and will continue doing this. On the 28<sup>th</sup> of February 2012 an awareness raising session for financial and non-financial service providers and all other stakeholders was held in collaboration with the CFATF.

Awareness raising sessions for 7 Categories of DNFBP's including casinos, real estate agencies, notaries public, jewelers, car dealers, administration offices and accountancy firms were organized by the FIU in November 2012. During these sessions also the reporting aspects according to the AML/CFT Guidelines of October 2012 were addressed.

The ID law requires only civil notaries, accountants and lawyers to establish the transaction amount when recording additional personal data of the customer

the customer.

Article 4, first section, of the ID law, which deals with identification of natural persons acting on behalf of a customer, requiring DNFBPs in the process to establish the identity of such a natural person prior to the provision of a <u>financial</u> service, should be modified so as to requiring identity establishment of a natural person acting on behalf of another when providing a service as meant in paragraph d of article 1 of the ID law.

Article 7, second section, of the ID law should be expanded to require other DNFBPs besides currently civil notaries, accountants and lawyers, to record the transaction amount as part of the identification requirements pursuant to article 7 and 3 of the ID law.

Suriname should improve its registration system for legal persons,

FIU will continue its awareness raising sessions for the non-financial service providers during 2013.

In these sessions issues related to AML/CFT guidelines and the completion of UTR's will also be addressed. It is expected that 2 training sessions will be held before August 2013.

In the WID Act a new art. 3a has been added regarding special CDD measures relating to local and foreign legal persons, public corporations and religious organizations.

Legislation to require identity establishment of a natural person acting on behalf of another when providing a service as meant in paragraph d of article 1 of the ID law was adopted by Parliament.

The ID law was modified, art. 1 sub q, art 2 and art. 2a, so as to inquire about ownership and control structure of the customers, and to determine who the natural persons are that ultimately own or control the customer.

especially for foundations, in order to better enable DNFBPs to better comply with their identification obligations under the ID law. Additionally, measures, including legal ones, should be taken to better enable DNFBPs to identify the ultimate beneficiary owner through the legal persons registration system.

The ID law, art. 4, was modified, so as to require identity establishment of a natural person acting on behalf of another for all services provided, financial and non-financial.

Suriname should consider bringing the scope of the ID requirements for casinos, real estate agents, dealers in precious metals, dealers in precious lawyers, civil notaries, stones. accountants and other DNFBPs in accordance with essential criterion 12.1. This means introducing a monetary threshold for casinos, dealers in precious metals and dealers in precious stones, as well as a description of activities for real estate agents, lawyers, civil notaries, accountants and other legal professionals, for activities subject to the identification requirements.

Suriname should fully implement the Law on lawyers. In doing so, Suriname might consider to have an order decree pursuant to article 34 of this law enacted with provisions on the identification of clients by lawyers, thereby further strengthening the identification framework for lawyers.

			Suriname may also consider introducing similar provisions for other professionals such as civil notaries and accountants.	
13. Suspicious transaction reporting	NC	<ul> <li>The reporting obligation does not cover transactions related to insider trading and market manipulation as these are not predicate offences for money laundering in Suriname.</li> <li>There is no requirement to report suspicious transactions related to terrorist financing because the legislation on TF is not yet in place.</li> <li>Not <u>all</u> institutions and</li> </ul>	The reporting obligation under the MOT Act should cover transactions related to insider trading and market manipulation.  The reporting duty needs to be explicitly in the law to include all funds where there are reasonable grounds to suspect or they are suspected to be linked or related to, or to be used for terrorism, for terrorist acts, or by terrorist organizations or those who finance terrorism.	After criminalization of insider trading and market manipulation, which legislation, as scheduled in the Suriname Action Plan to the ICRG, should come into force before the end of this year, the MOT Act will be amended to cover transactions related to insider trading and market manipulation.  Central Bank working group is discussing draft legislation with  Stakeholders. The draft was

DNFBPs that have a reporting requirement are fully aware of this requirement.

- There is a concern on the quality of STRs under the objective criteria, since quite a lot of STRs do not contain the information as prescribed by article 12.2 of the MOT Act; only 32 out of 101 institutions file STRs that comply with the article 12.2 of the MOT Act.
- There is a concern on the delay of STRs reported under the objective criteria; since this is virtually always done by using fixed period intervals, rather than without delay, as required by the MOT Act.
- Reporting institutions mainly rely in the objective criteria to report and pay little or no attention to elements that would make a transaction suspicious.
- Overall serious concern about the effectiveness of the system

The assessment team advises to include in the State Decree on Unusual Transactions the requirement to also report "attempted unusual transactions"

The financial institutions that choose to use an UTR-interface for reporting purposes, should be obliged to improve the quality of the UTRs as soon as possible and in such a way that the disclosures contain all information as prescribed by article 12.2. of the MOT Act.

The authorities should consider whether the obligation to report unusual transactions "without delay" is sustainable. prepared in collaboration with CARTAC. The stakeholder for this activity is the Suriname Stock Exchange Board who requests the bank to review certain parts of the draft. Discussions will result in finalizing this draft in the very near future.

The draft State Decree on Indicators of Unusual Transactions (SDIUT) has been forwarded to the council of Ministers for approval. After approval it will be sent to the State Advisory Council, and based on their advice it will be enacted through publication in the State Gazette.

Based on art. III sub C of the CFT legislation (OG 2011 no. 96)

UTR's are filed with the FIU regarding transactions, which are suspected to be related to terrorism, terrorist acts of terrorists organizations. Art 12 MOT Act already incorporates attempted unusual transactions.

Sub 1 of art, 12 was amended in order

Sub 1 of art. 12 was amended in order to include UTR's based on TF (Art.

	The FIU and other competent authorities should make an inventory to identify all financial institutions and DNFBPs that have a reporting requirement, reach out to these parties and apply sanctions in case of noncompliance.	III of the Terrorist Act (O.G. 2011 no. 96).  Art. 12 of the MOT Act, explicitly requires reporting of all unusual transactions or attempted unusual transactions.  Sub 2 of art. 12, where the reporting requirements are stipulated was amended, obligating financial institutions to improve the quality of the UTRs.
	The FIU and other competent authorities should raise awareness and enhance the sensitivity of all financial institutions and DNFBPs regarding money laundering and terrorist financing risks.	Enforcement of the obligation to report transactions without delay is supervised by the authorities mentioned in art. 22 of the MOT Act.  In the legislation amending the MOT Act art. 22 has been added which gives the FIU the supervision over the DNFBP's. In this article sanctions are applied in case of non-compliance. This legislation was adopted by Parliament on the 17 <sup>th</sup> of July 2012 and entered into force on the 9 <sup>th</sup> of August 2012.

				FIU has started awareness raising session for all service providers since 2009, and will continue.
14. Protection & no tipping-off	PC	No compliance with the prohibition by law to disclose the fact that a UTR or related information is being reported or provided to the FIU, is not enforced by sanctions, as Suriname is lacking effective AML/CFT supervision.	Violation of the prohibition against tipping-off should be enforced by sanctions.	Art 22 and 23 of the Mot Act include sanctions in case of tipping-off.  Legislation amending art. 25 of the MOT Act, which prohibitsdisclosureof data and information given or received in relation to the MOT Act, including data related to UTR's as mentioned in art. 12 sub 1 was adopted by Parliament, on the 17 <sup>th</sup> of July 2012 and entered into force on the 9 <sup>th</sup> of August 2012.  Violation of this prohibition is sanctioned in art. 21 of the MOT Act  The new AML/CTF regulations of the CBS also address the aspects of protection and no tipping off.
15. Internal controls, compliance & audit	NC	No general enforceable requirements to:  • Establish and maintain internal procedures, policies and controls to prevent money laundering and to communicate them to	i. The Surinamese authorities need to ensure that Recommendation 15 in all its aspects is clearly required by law, regulation or other enforceable means all of which requirements should be capable of being sanctioned.	The CBS has issued in April 2012, new AML/CTF regulations for financial institutions in line with the recommendations of the MER with regard to the internal control, compliance and audit. The regulations introduce a formal requirement for the

		<ul> <li>employees;</li> <li>Designate compliance officers at management level;</li> <li>Ensure compliance officers have timely access to information;</li> </ul>		financial sector to appoint a compliance officer, who will be responsible for the design and implementation of the compliance policy.
		<ul> <li>Maintain an adequately resourced and independent audit function to test compliance with AML/CFT procedures, policies and controls;</li> </ul>		
		<ul> <li>Establish ongoing employee training;</li> <li>Put in place screening procedures;</li> </ul>		
		<ul> <li>Ensure high standard when hiring employees.</li> </ul>		
16. DNFBP – R.13- 15 & 21	NC	The same deficiencies and shortcomings detected in the MOT legislative framework and its implementation with	Suriname should address the deficiencies and shortcomings noted in sections 2.5 and 3.7 regarding the functioning of the FIU and the	Art 12 sub 1 of the MOT Act was amended in order to include UTR's based on TF (Art. III of the Terrorist Act (O.G. 2011 no. 96).
		respect to the financial institutions recur with the DNFBPs. These include the absence of TF-related provisions, of compliance	application and enforcement of the provisions of the MOT Act and the Decree Indicators Unusual Transactions, since these are equally	Reporting by DNFBP's of ML/TF is based on art. 12 sub 1 of the MOT Act.
		supervision, effective, proportionate and dissuasive sanctions to enforce	applicable to the DNFBPs. These include, but is not limited to, DNFBPs should also be required to understand the ownership and control structure of	Art. 22 sub 1c of the MOT Act gives the FIU the supervision over DNFBP's. Art 22 sub 2 gives FIU the

compliance and the lack of clear and effective guidance;

Due to practical constraints the FIU has been focusing primarily on financial institutions, further compromising the effectiveness of the reporting system for DNFBPs;

The definition of legal professionals services in the MOT Act and the Decree Indicators Unusual Transactions is excessive while the legal professional secrecy of lawyers and civil notaries has not been taken into account;

Only certain groups of DNFBPs or individual DNFBPs submit unusual transactions reports to the FIU;

Deficient reporting of unusual transactions in which only unusual transactions based on objective indicators containing monetary thresholds are reported, while unusual transactions based on

the customers, and to determine who are the natural persons that ultimately own or control the customer the introduction of adequate compliance supervision provisions in the MOT Act and the introduction of effective, proportionate and dissuasive sanctions in the MOT Act. The latter could be done by introducing administrative sanctions in the MOT Act.

More specifically. Suriname should provide adequate and continuous guidance to the DNFBPs in order to satisfactory reach and maintain compliance with the MOT Act and the Unusual Decree **Indicators** Transactions. This guidance should have as one of its primary objectives the prompt and continuous reporting of transactions based on the subjective indicators as well as transactions based on the objective indicators.

Suriname should bring the definitions of services by lawyers, civil notaries and other legal professionals in the MOT Act and Decree Indicators Unusual Transactions in line with the circumstances set out in essential criterion 16.1 of the Methodology. While doing so Suriname should also take the legal professional secrecy of lawyers and civil notaries into account.

authority to introduce AML/CFT guidelines.

Art. 22 sub 3 and sub 4 introduces administrative sanctions.

Art. 1 sub d of the MOT Act has been amended in order to include a wide range of services performed by DNFBP's.

In line with the Suriname ICRG/CFATF Action Plan for 2012, this legislation was adopted by Parliament on the 17<sup>th</sup> of July 2012 and entered into force on the 9<sup>th</sup> of August 2012.

The October 2012 MOT Guidelines for all service providers also addresses the gaming providers. Additional guidelines related to the operations of the gaming providers will be introduced at a later stage.

		subjective indicators are not reported at all;  No requirement with respect to the presence of AML/CFT programs as required by Recommendation 15;	Suriname should consider lowering the threshold amounts mentioned in the relevant objective indicators in order to better reflect the current realities of the Surinamese financial-economic situation, thereby increasing the amount of reports to be received pursuant to these indicators.	
		Absence of measures or legal basis for such measures with respect to countries that do not or insufficiently comply with the FATF Recommendations.	It should be noted that a significant amount of subjective indicators described in the various categories are very broad and actually do not relate with the typical activities pursued by the relevant DNFBPs. For example, the subjective indicators for legal professionals cover various services which are typically financial services but are not services provided by legal professionals. Reference can be made to sections 7 up to and including 11 of the subjective indicators for legal professionals (category F of article 3 of the Decree Indicators Unusual Transactions). Suriname should address this issue in order to ensure effective reporting based on the subjective indicators.	
17. Sanctions	NC	• The range of sanctions is not sufficiently broad. There are no administrative sanctions, which can be imposed against financial institutions,	i. The assessment team recommends to include administrative (e.g. fines) or civil sanctions in the AML/CFT framework, which are in	i.  Art. 21 and 22 of the MOT Act include a wide range of penal and administrative sanctions to deal with natural and legal persons mentioned as

directors, controlling owners and senior management of financial institutions directly for AML/CFT breaches. The available sanctions do not include the possibility to directly bar persons from the sector. Currently, there is not the general possibility to restrict or revoke a license for AML/CFT violations.

- No requirement to report suspicion of terrorist financing and consequently no supervision of this issue.
- The effectiveness of the overall sanctioning regime, at present, is questioned because penal sanctions have not been imposed for AML failings.

practise easier enforceable and in practice more effective than penal provisions.

The range of sanctions should ii. be broadened with administrative sanctions for financial institutions, DNFBPs, for directors and senior financial management of institutions, to include the more direct possibility to bar persons from the sector, to be able to more broadly replace or restrict the powers of managers, directors, or controlling owners for AML& CFT breaches. In addition, there should be the possibility to restrict or revoke a license for AML and CFT violations.

service providers in the act, that fail to comply with AML/CFT requirements.

In line with the Suriname ICRG/CFATF Action Plan for 2012, this legislation was adopted by Parliament on the 17<sup>th</sup> of July 2012 and entered into force on the 9<sup>th</sup> of August 2012.

ii.

Based on art. 16 of the Banking and Credit system Supervision Act (O.G. 2011 no. 155), the CBS has the authority to issue AML/CFT regulations for financial institutions.

Art. 56 of the Banking and Credit system Supervision Act, enables the CBS to impose fines for breaches of AML/CTF regulations.

Based on art. 11 sub 1h of the Banking and Credit system Supervision Act the CBS will be able to revoke a license of a financial institution for violations of AML/CTF regulations.

According to art. 17 of the Banking and Credit System Supervision Act, the CBS has the authority to place the credit institution under undisclosed custody. This may happen when the CBS is of the

					opinion that the credit institution neglects to act on a directive of the CBS including AML/CFT guidelines. The CBS may appoint a person upon whose instructions the credit institution must perform their tasks, according to the directives of the CBS.
18. Shell banks	PC	<ul> <li>Measures to prevent the establishment of shell banks and to prevent financial institutions to enter into or continue a correspondent banking relationship with shell banks are not sufficiently explicit.</li> <li>There is no specific enforceable obligation that requires financial institutions to satisfy themselves that</li> </ul>	i.	Suriname should review its laws, regulations, and procedures and implement a specific requirement that covers in a formal way, the prohibition on the establishment or continued operation with shell banks.	i.  Legislation amending the WID Act, art. 1 and 14, prohibits financial institutions to enter into a correspondent bank relation or to establish relations with shell banks. In line with the Suriname ICRG/CFATF Action Plan for 2012, this legislation was adopted by Parliament on the 17 <sup>th</sup> of July 2012 and entered into force on the 9 <sup>th</sup> of August 2012.  ii.
		respondent financial institutions in a foreign country do not permit their accounts to be used by shell banks	ii.	There should a specific enforceable obligation on financial institutions to reassure themselves that a respondent financial institution in a foreign country does not permit its accounts to be used by shell	Based on art. 14 sub.2of the WID Act financial institutions should also ensure that their foreign correspondent relations do not have accounts with, or facilitate shell banks.  The CBS has issued in April 2012, new AML/CTF regulations for the financial sector in line with the

				banks.	recommendations of the MER with regard to prohibiting financial institutions to have correspondent bank relationships with shell banks.
19. Other forms of reporting	NC	Feasibility and utility of CTR or threshold reporting has not been considered	i.	Suriname should <u>consider</u> the feasibility and utility of implementing a system where financial institutions report <u>all</u> transactions in currency above a fixed threshold to a national central agency with computerized database.	
20. Other NFBP & secure transaction techniques	PC	Although real estate agents and car dealers are also subject to basically the same legal identification and reporting obligation as the DNFBPs meant in R.12 and R.16, the same legal and practical deficiencies are present;  No obligation in the ID law for real estate agents and car dealers to establish the transaction amounts during the identification of their	i.	Suriname is urged to correct the deficiencies discussed in sections 4.1 and 4.2 of this report which are also present with respect to the real estate agents and car dealers.  Suriname should require the transaction amounts to be established as well when real estate agents and car dealers establish the identity of a client pursuant to the ID law.	i.  The National AML commission has reviewed the State Decree on Indicators of Unusual Transactions including the transaction amounts that are required for all financial and non - financial services. The draft SDIUT was sent to the council of Ministers for approval and will be forwarded to the State Advisory Council for advice.
		clients; Threshold for reporting of unusual transactions based on monetary objective indicator is too high;	iii.	Suriname should also consider lowering the threshold amounts mentioned in Decree Indicators Unusual Transactions in order to improve the amounts of reports received based on the objective	

		No measures are currently present encouraging the development and use of modern and secure techniques for conducting financial transactions that are less vulnerable to money laundering.	iv. As Suriname has a largely cashbased economy with a fairly large informal component it is encouraged to introduce measures for the development and use of modern and secure techniques for conducting financial transactions that are less vulnerable to money laundering	
21. Special attention for higher risk countries	NC	<ul> <li>No obligation to examine as far as possible the background and purpose of transactions with persons from countries which do not or insufficiently apply FATF Recommendations.</li> <li>No specific requirements to keep written findings available to assist competent authorities and auditors.</li> <li>No provision for the financial institutions to apply appropriate counter-measures against countries which do not or insufficiently apply the FATF.</li> </ul>	i. Suriname should issue a law or regulation to implement the requirements of Recommendation 21.	Legislation amending the WID Act, art. 4 and 10, introducing legal requirements to pay special attention to transactions with persons and institutions from high risk countries, was adopted by Parliament, on the 17 <sup>th</sup> of July 2012 and entered into force on the 9 <sup>th</sup> of August 2012.  The CBS has issued in April 2012, new AML/CTF regulations for the financial sector in line with the recommendations of the MER with regard to transactions with countries that are considered to be high risk.
22. Foreign branches	NC	There is no general obligation	1) There should be a binding obligation on all financial	In accordance with art. 16 of the Bank

issued

## &subsidiaries for all financial institutions institutions: and Credit System Supervision Act, Bank has which ensures their branches Central To pay particular attention to the AML/CTF regulations that address the subsidiaries observe principle with respect of requirement for credit institutions to AML/CFT measures countries which do not or ascertain that said regulations also consistent with home **FATF** insufficiently apply apply to their foreign branches and requirements and the FATF Recommendations: subsidiaries. If standards of the Recommendations the to Where the minimum AML/CFT ii. extent that host country laws foreign country are higher, the highest requirements of home and host and regulations permits; standard should country differ to apply the higher notwithstanding the requirements of There is no requirement to pay standard to the extent that host the home country. particular attention country laws permit; situations where branches and To inform the home country iii. subsidiaries are based supervisor when a foreign branch countries that do not or or subsidiary is unable to observe insufficiently apply FATF appropriate AML/CFT measures. Recommendations: Provision should be made that were minimum AML/CFT requirements of the home and host countries differ, branches subsidiaries in host countries should be required to apply the higher standard to the extent that local (i.e. host country) laws and regulations permit; No general obligation to inform the home country supervisor when a foreign

branch or subsidiary is unable

observe

appropriate

		AML/CFT measures.			
23. Regulation, supervision and monitoring	NC	<ul> <li>Relevant supervisory authority has not been designated as responsible for ensuring the compliance of their supervised financial institutions and DNFBPs with AML/CFT requirements.</li> <li>The money &amp; value transfer companies, money exchange offices and stock exchange are not subject to AML/CFT supervision.</li> <li>Money transfer offices and money exchange offices are not registered or licensed and appropriately regulated.</li> <li>No requirement to report suspicion of terrorist financing and consequently no supervision of this issue.</li> </ul>	ii.	A relevant supervisory authority should be designated as responsible for ensuring the compliance of their supervised financial institutions and DNFBPs with AML/CFT requirements.  There should be a general requirement for money transfer offices and money exchange offices to be licensed or registered. In addition, money transfer offices and money exchange offices should also be made subject to a system for monitoring and ensuring compliance with the AML/CFT requirements.	Legislation which introduces a new art 22 of the MOT Act gives supervisory authority to:  a. CBS for the financial sector  b. The Gaming Board for the gaming industry  c. FIU for all other DNFBP's  In line with the Suriname ICRG/CFATF Action Plan for 2012, this legislation was adopted by Parliament on the 17 <sup>th</sup> of July 2012 and entered into force on the 9 <sup>th</sup> of August 2012.  i  In January 2013 CBS in collaboration with the US Treasury Department conducted a AML/CFT training for its Supervision Department, Financial Market Department and Legal Department. The CBS is now working on a AML/CFT onsite examination manual.  ii  The draft Act concerning the Supervision of money transfer offices (MTOs) and money exchange offices

	consider regulating and supervising the Stock exchange for AML/CFT purposes.  (MEOs) is already in Parliament.  Discussions concerning the adoption of this draft act by Parliament will commence soon.
	Under the new legislation the CBS will be the sole licensing authority for MTOs and MEOs.
	ii
	The Act on Money Transaction Offices came into force on October 29th 2012. This act governs the supervision of money transfer companies and money exchange offices. In accordance with article 26 of this act, the Central Bank has specific authority to issue regulations on among other AML/CFT. Article 28 authorizes the Bank to share information with local and foreign government bodies as well as institutions that are responsible for supervision on the financial markets.
	iii
	The CBS has drafted an act regarding supervision of capital market which will include the stock exchange and securities firms.
24. DNFBP - regulation, supervision and NC No AML/CFT based regulation and supervision of casinos	i. Suriname should effectively introduce as soon as possible an AML/CFT-based regulation and In the MOT Act a new art. 22 ( sub 1b) has been added, which appoint the

monitoring	currently present.  No adequate regulatory and monitoring measures regarding AML/CFT in place for the other categories of DNFBPs currently operating in Suriname	supervision of casinos in accordance with Recommendation 24. This includes the institution of a regulatory body with adequate powers and operational independence, and invested with sanctions instruments that are effective, proportionate and dissuasive  ii. As for lawyers, Suriname should fully implement the Law on Lawyers, a.o. by making the Bar Association operational and providing this entity with all the instruments described in the Law. In doing so, Suriname should consider having the Bar Association issue one or more bar decrees on AML/CFT matters which complement and support the current AML/CFT system set out in the ID law and the MOT Act. Suriname should also consider to remove the current ministerial authority set out in article 34 of the Law on Lawyers to annul a bar decree within a given period as this clearly undermines the independent status of the Bar Association.
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25. Guidelines & Feedback	PC	<ul> <li>There is no requirement for the FIU to provide the financial institutions and DNFBPs with adequate and appropriate information on current ML and TF techniques, methods and trends (typologies) and sanitised examples of actual money laundering and terrorist financing cases.</li> <li>There is no requirement for the FIU to provide the financial institutions and DNFBPs with an acknowledgement of receipt</li> </ul>	<ul> <li>iii. Suriname should consider introducing SRO-style bodies for other (legal) professionals, such as civil notaries, accountants and tax advisors, with mandatory membership and authority to regulate and supervise these professionals. Given the total amount of for example civil notaries (currently 19 against a legal maximum of 20) this does seem quite feasible.</li> <li>i. Suriname is strongly urged to introduce guidelines for DNFBPs to assist them with the implementation and compliance with their respective AML/CFT requirements.</li> <li>ii. The assessment team recommends the CBS to work together with the FIU and the Anti Money Laundering Commission in drafting guidelines for financial institutions (and DNFBPs) that give a description of money laundering and terrorist financing techniques and methods.</li> </ul>	According to art. 4 sub 2 of the MOT Act, the FIU will be able to provide feedback to DNFBP's in order to assist in applying national AML/CFT measures and in detecting and reporting suspicious transactions. Based on art. 4 sub 3 the FIU is authorized to issue guidelines regarding the reporting of UTR's. Based on art. 5 sub 3 MOT Act, the FIU can request the service provider to supply detailed information within a certain period of time.  Based on art. 6 and 8 MOT Act, the FIU is required to provide information once requested by investigating and
			•	FIU is required to provide information

		principles, if a case is closed or completed, and if information is available, information on the decision or result.  No guidelines present for DNFBPs to assist them with the implementation and compliance with their respective AML/CFT requirements		Based on art. 22 sub 2 of the act, the FIU is authorized to issue AML/CFT guidelines for the DNFBP's.  Based on art. 4 sub 2, of the act, the FIU will provide financial institutions, DNFBP's, prosecutors, investigators and the general public with typologies and methodologies in order to prevent and combat ML/CFT.  In line with the Suriname ICRG/CFATF Action Plan for 2012, this legislation was adopted by Parliament on the 17 <sup>th</sup> of July 2012 and entered into force on the 9 <sup>th</sup> of August 2012.  In October 2012 the FIU issued guidelines for the financial and the non -financial service providers regarding the filing of UTR's and subjects related to compliance and supervision.
Institutional and other measures				
26. The FIU	PC	Overall problem of effectiveness	i. That the missing implementing legal instruments be drafted	i By Ministerial decree of the Minister

<ul> <li>Insufficient use of the analytical and enquiry powers</li> <li>Insufficient protection of the information and staff security</li> <li>The FIU remit does not cover TF related disclosures</li> </ul>	ii.	without further delay, so to consolidate the legal framework of the organisation and functioning of the FIU;  To substantially increase the	· ·
		human and financial resourcing of the FIU;	from 4 to 12, including 4 analysts and 2 lawyers. The budget for the FIU has been incorporated in the budget of the Ministry of Justice and Police for the fiscal year 2012.
	iii.	To move MOT to a location that ensures a secure conservation and management of the sensitive information and the safety of the staff;	Since September 2011 the FIU is located in a new building situated in the business area of Paramaribo.  The office space 170 m2 with a 24/7 electronic security system.
	iv.	To improve the IT security measures to protect the sensitive and confidential information;	Since October 2009 a server (Local Area Network) is in use by the FIU to store information. Sensitive and confidential information are stored in a secured database. Backups are made once a week.

The FIU has started with awareness raising session for all service the sensitisation and That v. providers since 2009, and will education of all reporting entities continue. should be substantially enhanced by awareness raising sessions and typology feedback, aimed at an increased perception suspicious activity to be reported; Guidelines regarding mandatory reporting for the service providers are being drafted determining time limits To issue the necessary guidance vi. to the sector stressing the for all reports. importance of timely reporting, particularly of suspicious vii activity; According to art. 7 of the MOT Act, the FIU can, on a case to case basis. requests information from law To increase the quality of the vii. enforcement and governmental analytical process bv agencies, to be used in the analytical systematically querying process. accessible sources, particularly law enforcement administrative data (including viii idem tax information): viii Based on art.13 of the MOT act, the FIU will institutionalize a forum of To fully exploit all possibilities viii. government agencies including information collection. supervisory bodies for the financial particularly by having the and the non financial sectors in supervisory and State authorities order to collect information related report as provided by the Law; to ML/TF or any suspicious grounds Finally, to intensify the efforts ix. for these activities. The government

			for the analysts to acquire better knowledge and insight in money laundering techniques and schemes.	agencies will include police, immigration, customs, Central Bank and the Gaming board.
				ixOngoing training of FIU staff. November 2009 orientation visit to the FIU in Belgium, march 2010 visit to FIU N.A. November 2009 Tactical Analysis Course for FIU personnel (by Egmont instructor mr.Dambruck)  In cooperation with the US Treasury Department analysis and supervision training will start in October 2012.
27. Law enforcement authorities	PC	<ul> <li>No designated financial investigation team until recently – effectiveness untested</li> <li>Loss of effectiveness by         <ul> <li>insufficient focus on the financial aspects of serious criminality</li> <li>unsatisfactory exploitation of FIU reports</li> </ul> </li> <li>a. non-observance of the legal obligation to spontaneously informing MOT of ML</li> </ul>	The performance of the AML/CFT effort should be enhanced by:  i. A better interaction between the FIU and the police  ii. A more efficient use of the information supplied by the FIU  iii. A reinforced focus on the financial aspects when investigating (proceeds generating) offences	Interaction between Police (FOT) and FIU has been improved.  Members of the Financial Investigative Team (FOT) have participated in a training course hosted by CIFAD in march 2012 in Paramaribo. In April 2012 two members of the FOT team have attended a financial investigating training seminar in France.  In cooperation with the US Treasury Department financial investigative

		relevant information		training will start in October 2012.  New dates for the above mentioned training are set for April 2013.  There will also be a mixed setting for FOT/MOT trainees.
28. Powers of competent authorities	С	This Recommendation has been fully observed		
29. Supervisors	NC	<ul> <li>The CBS should have the authority to conduct inspections of relevant financial institutions including on-site inspection to ensure compliance.</li> <li>The CBS should have the general power to compel production or to obtain access to all records, documents or information relevant to monitoring compliance.</li> <li>The CBS should have adequate powers of enforcement and sanction against financial institutions and their directors or senior management for failure to</li> </ul>	<ul> <li>i. The CBS should have the general power to compel production or to obtain access to all records, documents or information relevant to monitoring compliance.</li> <li>ii. The CBS should have the authority to conduct inspections of all relevant financial institutions including on-site inspection to ensure compliance.</li> </ul>	i According to Article 29 of the Banking and Credit System Supervision Act CBS is authorized to conduct (on-site) inspections to ensure compliance with AML/CTF regulations for all supervised banks. Similar legislation has been drafted to address the aspect of inspection by CBS of MTOs and MEOs.  ii According to Articles 17 and 55 of the Banking and Credit System Supervision Act, CBS has the authority to enforce the AML/CTF regulations and impose sanctions.  ii
		comply with the AML/CFT requirements.	iii. The supervisor should have adequate powers of enforcement and sanction against financial institutions and their directors or	The Supervision also regards AML/CFT guidelines issued according to art.16 sub 1 of the BCSSA.

				senior management for failure to comply with the AML/CFT requirements	iii In the MOT Act a new article 22 has been added appointing the CBS as AML supervisor of the financial sector. Under this legislation adequate powers of enforcement and sanction for failure to comply with AML/ CFT requirements is given to CBS.  In line with the Suriname ICRG/CFATF Action plan for 2012, this legislation was adopted by Parliament, on the 17 <sup>th</sup> of July 2012 and entered into force on the 9 <sup>th</sup> of August 2012.
30. Resources, integrity and training	PC	<ul><li>FIU:</li><li>Serious capacity problem</li><li>by lack of adequate</li><li>financial and human</li><li>resources</li></ul>	i.	To substantially increase the human and financial resourcing of the FIU;	FIU personnel have been increased from 4 to 12, including 4 analysts and 2 lawyers. The FIU is looking into increasing the staff.
		<ul> <li>Analyst training rather basic</li> <li><u>PP</u>:</li> <li>Low number of PP magistrates disproportionate to</li> </ul>	ii.	The CBS should consider creating a team of examiners specialising in AML/CFT measures that check financial institutions compliance with	The CBS will increase the number of examiners. All examiners will be trained in conducting AML/CFT examinations by the US Treasury Department.
		workload		AML/CFT on an ongoing basis for all supervised entities.	On October 1 <sup>st</sup> 2012 the Central Bank recruited 40 young trainees, right out of the university, for

<u>SUPERVISORS (CBS)</u> :	placement on a number of
Insufficient staffing for	
(future) AML/CFT	trainees were allotted to the
supervision on all FI	Supervision Department. After the
No adequate training of	initial orientation phase of 6 months
AML/CFT issues	ending in March 2013, these
THILL CT I ISSUES	trainees will be assigned to the
	different sections where they will be
	trained in supervision of banks,
	insurance companies, pension funds
	and credit unions and other
	aspects of supervisory work
	including AML/CFT. On November 5 <sup>th</sup> 2012 the Governor of the CBS
	and the Ambassador of the USA
	signed a Terms of Reference for
	Technical Assistance (TA).
	According to the accompanying
	work plan the US Treasury will
	train employees of the Supervision
	Department, the Legal Department
	and the Financial Market
	Department in AML/CFT
	supervision. The TA also includes
	the drafting of manuals, policies and
	procedures.
	PP
	Within the office of the Attorney
	general, a senior prosecutor was
	appointed in order to instruct and
	guide FOT/KPS in the investigation of

			ML/TF cases. In 2013, 9 persons will complete their 5 years period in order to become a junior prosecutor. They also receive training to investigate and prosecute ML/TF cases.
31. National cooperation	The legal mandate of the existing monitoring and advisory body does not extend to cooperation and coordination  The legal mandate of the existing monitoring and advisory body does not extend to cooperation and coordination.	the AML Commission does not include the coordination and	As of December 9th 2011 a AML Steering Council was established consisting of the Minister of Justice and Police, Minister of Finance and the President of the Central Bank. This council constitutes a partnership to strengthen the legal framework for countering ML and TF and to strengthen the supervision structure for the financial and non-financial sectors.

32. Statistics	NC			
32. Statistics	NC	Lack of comprehensive and reliable (annual) statistics on the number of ML investigations.  No policy of keeping comprehensive statistics at the Public Prosecutor's level  Lack of comprehensive and reliable (annual) statistics with respect to property / objects seized and confiscated.  MLA: no statistical information on the nature of the requests, on the number and reasons of refusal, nor on the time required to respond	Besides the criminalization of FT, local authorities should see to it, that, as soon as there is an act criminalizing the FT, comprehensive statistics be kept on the number investigations, prosecutions and convictions for the act of FT  i. The CBS should be given additional resources to be allocated for AML/CFT supervision and maintain statistics of the number of on-site inspections conducted and sanctions applied.	i.  A template to keep comprehensive statistics on the number of investigations, prosecutions and convictions is developed and will be formally distributed in August 2012 to the stakeholders: FIU, Prosecutors office and the Central Bank. (This is in line with the Suriname ICRG/CFATF Action Plan for 2012).
		Extradition: no information on the underlying offence and response time  Supervisor: no statistics on request for assistance	keep annual statistics on the number of cases and the amount of property seized and confiscated relating to ML, FT and criminal proceeds. No comprehensive statistics are maintained on the number of cases and the amounts of property seized and confiscated relating to underlying predicate offences.	Templates to keep comprehensive statistics on the number of investigations, prosecutions, convictions and mutual legal assistance has been developed and formally distributed to the stakeholders: FIU, Financial Investigative Team (FOT), Gaming Board, Prosecutors office and the Central Bank.
			iii. The CBS should keep statistics on formal requests for assistance made or received by law enforcement authorities relating to money laundering or financing	ii.  The Central Bank will keep statistics of AML/CFT onsite inspections.  They will also keep track of sanctions

			terrorism, including whether the request was granted or refused.  iv. The authorities should endeavour to maintain more detailed statistics allowing them to assess and monitor the performance of the MLA regime.	applied. The Bank will also keep record of formal request by law enforcement authorities and the decisions on such request.
33. Legal persons – beneficial owners	NC	<ul> <li>There are no measures to prevent the unlawful use of legal persons in relation to money laundering and terrorist financing;</li> <li>There is no adequate transparency concerning the beneficial ownership and control of legal persons;</li> <li>The information at the registries can not be trusted. They are not kept up to date.</li> </ul>	Suriname should take measures to prevent the unlawful use of legal persons in relation to money laundering and terrorist financing. There should be adequate transparency concerning the beneficial ownership and control of legal persons.  The first time a foundation, public limited company, co-operative society / association or association is registered, the information about the directors is at hand and (most of the time) accurate. However there is no information regarding the (ultimate) beneficial owner and changes in directors or beneficial owners are not communicated with the registrars. Measures should be taken to ensure that the information with the different registrars is accurate and kept up to date.  Measures will have to be taken to prevent the misuse of bearer shares for ML.	According to art. 3a of the MOT Act, provisions are established regarding a transparent system of identification of local and foreign legal persons. Special provisions have been made in art. 3a sub 4 for the identification of religious organization.  According to art. 6 jo. Art. 4 of the MOTAct, special attention is required for business relationships and transactions regarding the identification of beneficial owners and control of legal persons.  In line with the SurinameICRG/CFATF Action plan for 2012, this legislation was adopted by Parliament, on the 17 <sup>th</sup> of July 2012 and entered into force on the 9 <sup>th</sup> of August 2012.  Based on art. 22 of the Bank and Credit System Supervision Act it is prohibited to use bearer shares in credit institutions. Furthermore all

34. Legal arrangements – beneficial owners	N/A	Suriname does not have trusts or other legal arrangements.		shareholdings of 5% or more are subject to permission from the CBS.
International Co- operation				
35. Conventions	PC	No signing, ratification and implementation of the TF Convention; no full and effective implementation of the relevant provisions of the Vienna and Palermo Convention	<ul> <li>i. Suriname should take the necessary steps to fully and effectively implement the Vienna and Palermo Conventions</li> <li>ii. Suriname should forthwith initiate the accession procedure to the CFT Convention and take the necessary implementation steps.</li> </ul>	i.  Several core principles of the Vienna Convention and the Palermo convention have already been incorporated in domestic law.  ii.  Draft legislation to become part of the CFT UN convention is in Parliament. According to the Suriname Action Plan to the ICRG, this legislation should come into force by mid August 2012.
			iii. UN Res. 1267 and 1373 should	The CFT legislation (O.G. 2011 no. 96) is in accordance with the recommendations of the UN/CFT Convention. ART. I A sub 8, of the CFT legislation explicitly refer to the UN convention.

			be implemented fully and without delay (see comments above on SRIII).	On October 16 <sup>th</sup> 2012 Parliament adopted the Act concerning the accession of the Republic of Suriname to the International Convention for the Suppression of the financing of terrorism. This legislation entered into force on November 2 <sup>nd</sup> 2012.  Ratification of the UN CFT convention is in process.  iii.  Provisions have been incorporated in the CFT Act (O.G. 2011 no. 96) implementing UN Res. 1373. ART IA sub 9, 71 a, 111a, 111b, 160 b, 188a, 228a, 228b of the CFT Act (O.G. 2011 no. 96) i.a. criminalizes the willful provision or collection, directly of
				indirectly with the intention that the funds will be used in order to carry out terrorist acts.
36. Mutual legal assistance (MLA)	С	This Recommendation has been fully observed.		
37. Dual criminality	PC	Restrictive and formalistic interpretation of the dual criminality principle impeding cooperation on the basis of mutually criminalised	i. In order to enhance the quality and comprehensiveness of its MLA system, the Suriname authorities should endeavour to complete their penal legislation	i. In the Act penalizing Terrorism and the Financing of Terrorism (O.G. 2011 no. 96) in general all categories of predicate offences, related to money

• F  • C  • F  • C  • F  • A	conduct, also affecting the effectiveness of the MLA system  Formalistic and restrictive interpretation of the dual criminality rule impeding extradition based on mutually criminalised conduct  Effectiveness cannot be assessed on the basis of the available information		with a speedy introduction of the missing designated predicate offences (insider trading and stock market manipulation) and the offence of terrorism financing, so as to avoid all prohibitions resulting from the dual criminality principle.	laundering are applicable to the financing of terrorism (art. I C sub art. 71a). This also includes acts in preparation of activities related to terrorism.  CBS is drafting legislation regarding the supervision on capital markets in this legislation insider trading and market manipulation are criminalized according to the Suriname Action Plan this legislation should come into force before the end of the year.
		ii.	The narrow and legalistic interpretation of the dual criminality principle should be put to the test and efforts should be made to try and create jurisprudence which would bring the application of this (rightful) principle in line with the broader international standard, which only requires the underlying conduct to be criminalised by both countries. Legal certainty on the capability to execute foreign confiscation orders should be ensured, if necessary through specific legislation.	

38. MLA on confiscation and freezing	<ul> <li>Seizure and confiscation possibilities negatively affected in the MLA context by the non-criminalisation of all designated predicate offences and TF.</li> <li>No formal legal basis for enforcement of foreign confiscation orders.</li> </ul>	<ul> <li>i. In order to enhance the quality and comprehensiveness of its MLA system, the Suriname authorities should endeavour to complete their penal legislation with a speedy introduction of the missing designated predicate offences (insider trading and stock market manipulation) and the offence of terrorism financing, so as to avoid all prohibitions resulting from the dual criminality principle.</li> <li>ii. The narrow and legalistic interpretation of the dual criminality principle should be put to the test and efforts should be made to try and create jurisprudence which would bring the application of this (rightful) principle in line with the broader international standard, which only requires the underlying conduct to be criminalised by both countries. Legal certainty on the capability to execute foreign confiscation orders should be ensured, if necessary through specific legislation.</li> </ul>	According to art. 71a of O.G. 2011 no. 96, seizure and confiscation of goods and values, related to all designated predicate offences, including TF, has been made possible.  Provisional and confiscation measures also related to TF are addressed, respectively in art. 82 and 82a of the Criminal Proceeding Code, and in art. 50, 50a, 50b and 50c of the Penal Code as amended in O.G. 2002 no. 67.
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39. Extradition	LC	Extradition grounded on certain designated predicate activity is subject to challenge	i.	The deficiencies established in respect of the criminalisation of all designated predicate offences and terrorism financing should be remedied forthwith. Also the restrictive interpretation of the dual criminality principle should be subject to reconsideration.	Money laundering and terrorist financing are extraditable offences. Nationals who committed ML/TF crimes abroad cannot be extradited. Based on article 466a of the Criminal Proceeding Code, the AG can request the competent judicial authorities of the foreign country to transfer the ML/TF cases for the purpose of prosecution.
40. Other forms of co-operation	PC	<ul> <li>Excessive treaty condition</li> <li>No legal basis for collecting information at the request of a counterpart</li> <li>Deficient protection of the exchanged information, both formally and physically</li> <li>Supervisor</li> <li>No legal basis for mutual assistance and information exchange with counterparts</li> </ul>	FIU i. ii.	In order for MOT Suriname to legally and fully become a player in the international FIU forum and to comply with the present standards, it is recommended that:  The treaty condition should be discarded and replaced by the generally accepted rule of information exchange with its counterparts, based on reciprocity and the Egmont Principles of Information exchange. Ideally such exchange should be allowed on an ad hoc basis or, if deemed necessary, on the basis of a bilateral agreement between FIUs;  The Law should expressly allow MOT to collect information outside its register at the request	ii. Legislation amending art. 9 of the MOT Act, regarding the sharing of information, both, locally and internationally was adopted by Parliament, on the 17 <sup>th</sup> of July 2012 and entered into force on the 9 <sup>th</sup> of August 2012.  iii. Legislation amending art. 9 sub 2 of the MOT act, in order to maintain a line of communication with foreign

vi. The processing of TF related disclosures should be brought within the assignment of the FIU as soon as possible, which would also increase the chance of MOT acceding to the Egmont Group and its ESW.  legislation (O.G. 2011 no. 96 UTR's should be filed once transaction is, or can be related to TF vii  The Banking and Credit System Supervision Act (O.G. 2011 no. 155		iv.	of a counterpart FIU. One simple and adequate way to realise this is to put such foreign request legally at par with a disclosure, which would automatically bring them under the regime of art. 5 and 7 of the MOT Act;  The confidentiality status of the exchanged information should be expressly provided for to protect it from undue access or dissemination;  The (physical) protection of the MOT data-base and its offices be upgraded;	FIU's, based on a MOU in order to share data was adopted by Parliament, on the 17 <sup>th</sup> of July 2012 and entered into force on the 9 <sup>th</sup> of August 2012.  iv.  Conditions regarding the confidentiality status of the exchanged information will be included in the MOU.  v.  The FIU is now located in a new building with an office space of 170 square meters, with a 24/7 electronic security system in the business area in the capital of Paramaribo.  Additional IT security measures had been implemented to protect sensitive and confidential data.
		Su	disclosures should be brought within the assignment of the FIU as soon as possible, which would also increase the chance of MOT acceding to the Egmont Group and its ESW.	In art. III sub C and D of the CFT legislation (O.G. 2011 no. 96), UTR's should be filed once a transaction is, or can be related to TF.

			for information exchange between the CBS and counterpart supervisors, by way of MOUs or otherwise.	basis for information exchange between CBS and counterpart supervisors based on a MOU.
Nine Special Recommendations	Rating	Summary of factors underlying rating		
SR.I Implement UN instruments	NC	No signing, ratification and implementation of the TF Convention; no effective implementation of the UN Res. 1267 and 1373	<ul> <li>i. Suriname should take the necessary steps to fully and effectively implement the Vienna and Palermo Conventions</li> <li>ii. Suriname should forthwith initiate the accession procedure to the CFT Convention and take the necessary implementation steps.</li> <li>iii. UN Res. 1267 and 1373 should be implemented fully and without delay (see comments above on SRIII).</li> </ul>	i.  Several core principles of the Vienna Convention and the Palermo Convention have been incorporated in domestic law.  ii.  Draft legislation to become part of the CFT convention is in Parliament. According to the Suriname Action Plan to the ICRG, this legislation should come into force by mid August 2012.  ii.  On October 16 <sup>th</sup> 2012 Parliament adopted the Act concerning the accession of the Republic of Suriname to the International Convention for the Suppression of the financing of terrorism. This legislation entered into force on November 2 <sup>nd</sup> 2012.  Ratification of the UN CFT

SR.II terrorist	Criminalise financing	NC	<ul> <li>There is no legislation criminalizing FT;</li> <li>Consequently, there are no TF</li> </ul>	i.	Besides the criminalization of FT, local authorities should see to it, that, as soon as there is an	96) also amendments were made regarding the Fire arms Act and the
			related investigations, prosecutions and convictions.		act criminalizing the FT, comprehensive statistics be kept on the number investigations, prosecutions and convictions for the act of FT	act regarding suspicious transactions. In general all categories of predicate offences, related to money laundering are applicable to the financing of terrorism.  A template to keep comprehensive statistics on the number of investigations, prosecutions and convictions is developed and will be formally distributed in August 2012 to the stakeholders: FIU, Prosecutors office and the Central Bank. (This is in line with the Suriname ICRG/CFATF Action Plan for 2012)  Templates to keep comprehensive

				statistics on the number of investigations, prosecutions, convictions and mutual legal assistance has been developed and formally distributed to the stakeholders: FIU, Financial Investigative Team (FOT), Gaming Board, Prosecutors office and the Central Bank.
SR.III Freeze a confiscate terrorist assets	nd NC	No system in place complying with the relevant UN Resolutions and providing for an adequate freezing regime	i. None of the criteria of Special Recommendation III are met by Suriname. Many of the people interviewed did not even know of the existence of UN Security Council Resolutions 1267 (1999) and 1373 (2001) and there implications, nor did they have any information regarding the Best Practice Paper.	i. The CFT legislation (OG 2011 no. 96) in art. I and II, makes confiscation of assets related to the financing of terrorism, possible.
			ii. The Suriname authorities should endeavour to introduce the appropriate legislative measures effectively implementing the relevant UN Resolutions and establishing an adequate freezing regime in respect of assets suspected to be terrorism related.	Provisions have been incorporated in the CFT Act (O.G. 2011 no. 96) to implement UN Res. 1373. ART IA sub 9, 71 a, 111a, 111b, 160 b, 188a, 228a, 228b of the CFT Act (O.G. 2011 no. 96) i.a. criminalizes the willful provision or collection, directly of indirectly with the intention that the funds will be used in order to carry out terrorist acts.
SR.IV Suspicio	ous NC	• There are no direct	i. The reporting obligation under	i

transaction reporting	institutions to report to the FIU when they suspect or have reasonable grounds to suspect that funds are linked		the MOT Act should cover transactions related to insider trading and market manipulation.	After criminalization of insider trading and market manipulation, which legislation should come into force before the end of this year, the MOT Act will be amended.
or related to, or to be used for terrorism, terrorist acts or by terrorist organisations, regardless of the amount of the transaction and including attempted transactions.	y 5, ii.	The reporting duty needs to be explicitly in the law to include all funds where there are reasonable grounds to suspect or they are suspected to be linked or related to, or to be used for terrorism, for terrorist acts, or by terrorist organizations or those who finance terrorism.	ii.  Requirements for Financial institutions to report UTR's to the FIU on grounds based on TF are the same as for ML as stated in art III of the CFT legislation (OG 2011 no. 96).  iii.	
		iii.	The assessment team advises to include in the State Decree on Unusual Transactions the requirement to also report "attempted unusual transactions"	In article I sub C of the CFT legislation amending the Penal Code and the MOT Act(O.G. 2011no. 96), an attempt and preparation act of ML/TF has been penalized.  The draft State Decree on Indicators of Unusual Transactions
		iv.	The financial institutions that choose to use an UTR-interface for reporting purposes, should be obliged to improve the quality of the UTRs as soon as possible and in such a way that the disclosures contain all information as prescribed by	(SDIUT) has been forwarded to the council of Ministers for approval. After approval it will be sent to the State Advisory Council and based on their advice it will be enacted through publication in the State Gazette.

				article 12.2. of the MOT Act.	iv.
			v. vi.	The authorities should consider whether the obligation to report unusual transactions "without delay" is sustainable.  The FIU and other competent authorities should make an inventory to identify all financial institutions and DNFBPs that have a reporting requirement, reach out to these parties and apply sanctions in case of non-compliance.	Legislation amending art. 12 of the MOT Act, with the obligation for disclosers containing information as prescribed by article 12.2. was adopted by Parliament, on the 17 <sup>th</sup> of July 2012 and entered into force on the 9 <sup>th</sup> of August 2012.  v. Sub 2 of art. 12, where the reporting requirements are stipulated was amended, obligating financial institutions to improve the quality of the UTRs.
			vii.	The FIU and other competent authorities should raise awareness and enhance the sensitivity of all financial institutions and DNFBPs regarding money laundering and terrorist financing risks.	vi.  Legislation amending the MOT Act, adding a new art 22, sub 1c, giving the MOT the authority to supervise the DNFBP's, and apply sanctions in case of none compliance as mentioned in art. 22 sub 3, was adopted by Parliament, on the 17 <sup>th</sup> of July 2012 and entered into force on the 9 <sup>th</sup> of August 2012.
SR.V International co- operation	NC	No legal basis for TF related MLA in the absence of TF criminalisation	i.	The deficiencies established in respect of the criminalisation of all designated predicate offences	Mutual legal assistance can be requested or provided in all criminal cases, including ML/TF, as stipulated

		<ul> <li>No legal basis for TF related extradition requests in the absence of TF criminalisation</li> <li>FIU and law enforcement: no legal framework for TF related information exchange and other forms of (non-legal) mutual assistance</li> <li>Supervisor: No legal basis for mutual assistance and information exchange with counterparts</li> </ul>		be remedied forthwith. Also the restrictive interpretation of the dual criminality principle should be subject to reconsideration.	in art. 466a (ART I B, O.G. 2002 no. 71)
SR VI AML requirements for money/value transfer services	NC	None of the requirements are included in legislation, regulations or other enforceable means.	i.	A competent authority should be designated to register or licence MTCs and be responsible for ensuring compliance with licensing and/or registration requirements.	i.  The draft Act concerning the Supervision of money transfer offices (MTOs) and money exchange offices (MEOs) is already in Parliament. Discussions concerning the adoption of this draft act by Parliament will commence soon.  Under the new legislation the CBS will be the sole licensing authority for MTOs and MEOs.
			ii.	A system for monitoring MTCs ensuring that they comply with the FATF Recommendations should be implemented. The mission also recommends that	The Act concerning the Supervision of Money Transaction Offices which includes money transfer offices (MTOs) and money exchange offices (MEOs) has been adopted by

				the CBS issues the AML/CFT Guidelines to MTCs that indicate circumstances in which a transaction might be considered as "unusual".	(O.G. 2012 no 170).  Under the new legislation the CBS is the sole licensing authority for MTOs and MEOs.
			iii.	MTCs should be required to maintain a current list of its agents and sub-agents, which must be made available to the CBS and the Foreign Exchange Commission.	ii Based on art. I sub A (13) of the MOT Act, unusual transactions are those listed in the State decree MOT indicators. This legislation was adopted by Parliament, on the 17 <sup>th</sup> of July 2012 and entered into force on the 9 <sup>th</sup> of August 2012.
			iv.	The measures set out in the Best Practices Paper for SR.VI should be implemented and Suriname authorities should take FATF R. 17 into account when introducing system for monitoring money transfer companies.	iv The CBS has issued in April 2012, new AML/CTF regulations for the
					financial sector in line with the recommendations of the MER.
SR VII Wire transfer rules	NC	• Suriname has not implemented any requirement regarding obtaining and maintaining information with wire transfers.	i.	Suriname should issue a law or regulation to implement the requirements of Special Recommendation VII.	The CBS has issued in April 2012, new AML/CTF regulations for the financial sector in line with the recommendations of the MER, with regard to CDD measures for wire transfers. These include the requirement for accurate and meaningful originator information on

					funds transfer and enhanced scrutiny of and monitoring for suspicious activity funds transfers which do not contain complete originator information.
SR.VIII Non-profit organisations	NC	Complete absence of an adequate legislative and regulatory system for the prevention of misuse of the non-profit sector by terrorists or for terrorism purposes	i.	Suriname should forthwith initiate the accession procedure to the CFT Convention and take the necessary implementation steps.	Draft legislation to become part of the CFT convention is in Parliament. According to the Suriname Action Plan to the ICRG, this legislation should come into force by mid August 2012.
			ii.	UN Res. 1267 and 1373 should be implemented fully and without delay (see comments above on SRIII).	On October 16th 2012 Parliament adopted the Act concerning the accession of the Republic of Suriname to the International Convention for the Suppression of the financing of terrorism. This legislation entered into force on November 2nd 2012.
					Ratification of the UN CFT convention is in process.
					ii.  Provisions have been incorporated in the CFT Act (O.G. 2011 no. 96) to implement UN Res. 1373.
					ART IA sub 9, 71 a, 111a, 111b, 160 b, 188a, 228a, 228b of the CFT Act (O.G. 2011 no. 96) i.a. criminalizes

SR.IX Cross Border Declaration &	NC	No declaration/disclosure system in place regarding the	i. The Suriname authorities should decide on the choice between a	the wilful provision or collection, directly or indirectly with the intention that the funds will be used in order to carry out terrorist activities.  ii  The CBS has issued in April 2012, new AML/CTF regulations for the financial sector in line with the recommendations of the MER that also address the implementation of UN resolution 1267 and 1373.  The Ministry of Foreign Affairs, in collaboration with all stakeholders,
Disclosure		cross-border transportation of currency in the AML/CFT context	disclosure or a declaration system for cross-border transportation of currency or bearer negotiable instruments and put in place such system aimed at discovering criminal or terrorist related assets without delay.	will conduct a pilot phase in November 2012, after which it will become official.  This system will detect incoming and outgoing passengers and will enable blacklisting, giving the Government tools to address threats in the area of terrorism and illegal trafficking of immigrants. The Ministry is now busy with the drafting of an Embarkation Card in which the money laundering aspect will be tackled.