

# Seventh Follow-Up Report

Guyana November 27, 2014

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# GUYANA - SEVENTH FOLLOW-UP REPORT

## I. Introduction

1. This report presents an analysis of Guyana's report to the Caribbean Financial Action Task Force (CFATF) Plenary regarding progress made to correct the deficiencies identified in its third round Mutual Evaluation Report (MER). The third round MER of Guyana was adopted by the CFATF Council of Ministers in May 2011 in Honduras. Guyana was placed on expedited follow-up and required to report every Plenary. In May 2013, the Plenary placed Guyana on a list of jurisdictions with strategic anti-money laundering/combating the financing of terrorism (AML/CFT) deficiencies that had not made sufficient progress in addressing the deficiencies and required Guyana to take specific steps to address these deficiencies by November 2013. As a result of the assessment of measures in the Fifth Follow-Up Report, Plenary in November 2013. agreed that Guyana be identified in a formal CFATF statement as not taking sufficient steps to address its AML/CFT deficiencies and that CFATF Members be called upon to consider implementing counter measures to protect their financial systems from the ongoing money laundering and terrorist financing risks emanating from Guyana. Guyana has submitted information in the attached matrix (updated on July 23, 2014) on measures taken since the Mutual Evaluation to comply with the examiners' recommendations. Guyana was rated partially compliant or non-compliant on 16 Core and Key Recommendations and 25 other Recommendations. The Core and Key Recommendations are indicated in italics in the table below.

Table 1; Ratings of Core and Key Recommendations

Rec.	1	3	4	5	10	13	23	26	35	36	40	I	II	III	IV	$\mathbf{V}$
Rating	PC	PC	PC	PC	PC	NC	NC	NC	PC	NC	PC	PC	PC	NC	PC	NC

2. With regard to the remaining Recommendations, Guyana was rated partially compliant or non-compliant on twenty-seven (27) as indicated below:

Table 2: Non Core and Key Recommendations rated Partially Compliant and Non-Compliant

Partially Compliant (PC)	Non-Complaint (NC)
R. 6 (Politically exposed persons)	R. 8 (New technologies & non face-to-face
	business)
R. 9 (Third parties and introducers)	R. 12 (DNFBP – R.5,6,8-11)
R. 15 (Internal controls, compliance & audit)	R. 16(DNFBP – R.13-15 & 21)
R. 17 (Sanctions)	R. 19 (Other forms of reporting)
R. 28 (Powers of competent authorities)	R. 21 (Special attention for higher risk
	countries)
R. 29 (Supervisors)	R.22 (Foreign branches & subsidiaries)
R. 33 (Legal persons – beneficial owners)	R. 24 (DNFBP – regulation, supervision and
	monitoring)
R. 39 (Extradition)	R. 25 (Guidelines & Feedback)
SR. VI (AML requirements for money value	R. 27 (Law enforcement authorities)
transfer services)	

SR. IX (Cross-border Declaration & Disclosure)	R. 30 (Resources, integrity and training)
	R. 31 (National co-operation)
	R. 32 (Statistics)
	R. 34 (Legal arrangements – beneficial owners)
	R. 37 (Dual criminality)
	R. 38 (MLA on confiscation and freezing)
	SR. VII (Wire transfer rules)
	SR. VIII (Non-profit organizations)

3. The following table gives some idea of the level of risk in the financial sector by indicating the size and integration of the sector in Guyana.

Table 3: Size and integration of the jurisdiction's financial sector As at June, 2014

(US\$ Million)

		Banks	Other Credit Institutions*	Securities**	Insurance#	TOTAL
Number of institutions	Total #	6	4	2	15	27
Assets	US\$M	1,954	312	141	230	2,636
	Total: US\$	1,620	248	NIL	NIL	1,868
Deposits	% Non- resident	% of deposits	% of deposits	% of deposits	% of deposits	% of deposits
		3	10	0	0	4
T-41	% Foreign- owned:	% of assets	% of assets	% of assets	% of assets^	% of assets
International Links		53	1	0	20	20
	#Subsidiaries abroad	Nil	Nil	Nil	Nil	Nil

<sup>\*</sup> Includes merchant banks, trust companies, building society

Exchange Rate: US\$1.00 = G\$205.50. (BOG mid-rate at 30.6. 14)

# II. Summary of progress made by Guyana

4. Since the MER, the authorities in Guyana have been assessing various means to achieve compliance. Some of these measures under consideration include the issuing of directives to relevant financial institutions and appropriate training programs. The authorities advised that since the on-site visit the Anti-Money Laundering and Countering the Financing of Terrorism Regulations 2010 (AMLCFTR) was enacted in September 2010. The AMLCFTR was enacted to supplement the legislative provisions of the Anti-Money Laundering and Countering the Financing of Terrorism Act (AMLCFTA) and dealt with identification, record keeping, reporting, and training procedures. The Anti-Money Laundering and Countering the Financing of Terrorism (AMLCFT) (Amendment) Bill 2013 was presented in Parliament on April 22, 2013 a week before its deadline of April 30, 2013. The Bill seeks to address the legislative amendments required by the examiners' recommended actions in the core and key Recommendations and a majority of the remaining outstanding Recommendations. Following the legislative debate process in Parliament the AMLCFT (Amendment) Bill 2013 was rejected by Parliament in

<sup>\*\*</sup> Includes stockbrokers and investment company

<sup>^</sup> Includes local parents and overseas subsidiary data since separate balance sheet data is not available #Insurance figures as at March 2014

November 2013. The AMLCFT (Amendment) Bill was reintroduced in Parliament in December 2013 and has been subject to consideration by a Parliamentary Special Select Committee which has yet to complete its deliberations for the Parliament to enact the legislation.

- 5. In March 2013, the Bank of Guyana (BOG) issued the Anti-Money Laundering (AML) Guidelines for insurance business and the AMLCFT Examinations Manual for the Bank Supervision Division was finalized. In June 2013, the BOG issued the BOG AML/CFT Guidelines to licensed financial institutions under the Financial Institutions Act (FIA), the Money Transfer Agencies (Licensing) Act (MTALA) and the Dealers in Foreign Currency (Licensing) Act (DFCLA).
- 6. The Financial Intelligence Unit (FIU) has also been involved in providing training to relevant Government agencies, supervisory authorities and reporting entities to increase awareness and understanding of their respective responsibilities and obligations under the AMLCFTA and the AMLCFTR. Additionally, the human and physical resources of the FIU have been substantially increased as part of a plan to improve the capacity of the FIU to fulfill its legislative responsibilities. As a result of measures put in place, the examiners' recommended actions for Recommendations 10, 19, and 28 have been met.
- 7. Minimal improvement has been reported in the level of compliance with Recs. 5, 8, 9, 13, 15, 21, 22, 25, 30, 31, 35, 36, 40, SR.IV, SR.VII, and SR. VIII.
- 8. Guyana has issued AMLCFT Directives and AMLCFT Guideline in an attempt to implement some of the outstanding measures of certain Recommendations. The AMLCFT Directives were issued by the Attorney General and Minister of Legal Affairs under Regulation 20 of the AMLCFT Regulations and the AMLCFT Guideline was issued by the Supervisory Authorities under Section 22 of the AMLCFT Act.
- 9. Regulation 20 of the AMLCFT Regulations states that the Minister "may, for the purposes of these Regulations, issue directives as he considers necessary". Section 22(2) (b) of the AMLCFT Act provides for the supervisory authority "to issue instructions, guidelines or recommendations." The quoted phrase in regulation 20 of the AMLCFT Regulations suggests that directives should be limited to the purposes of the Regulations which deal with identification, record-keeping, recognition and reporting of suspicious transactions, responsibilities of the supervisory authority, appointment of a compliance officer, audit and staff training.
- 10. Regulation 21 of the AMLCFT Regulations states that 'In the preparation of procedures required to be maintained in accordance with the provisions of these Regulations, a reporting entity may adopt or have regard to the provisions of the Guidelines issued from time to time by a supervisory authority." This phrase appears to make guidelines discretionary and limited to the procedures set out in the regulations which are indicated above.
- 11. Regulation 19 of the AMLCFT Regulations stipulates that any person who fails to comply with any directive or guidelines issued under the AMLCFT Regulations commits a summary offence. Liability for such an offence is extended to include directors of a corporate body. Penalty for the offence is not specified. The authorities have advised that section 20 of the Interpretation and General Clauses Act, Cap 2:01 makes provision for where a summary conviction offence is created in legislation but no specific penalty is prescribed that a penalty can be imposed not exceeding nineteen thousand five hundred dollars recoverable on summary conviction and in the case of a continuing offence a further penalty of one thousand nine hundred and fifty dollars for each day during which the offence continues. The above fines are equivalent to US\$95 and US\$9.50 respectively and cannot be considered effective, proportionate and dissuasive thereby fully meeting all the requirements of OEM.

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- 12. The above provisions raise concerns about the enforceability of the Directives and Guidelines and their applicability for compliance with the Recommendations. First, the regulations appear to limit Directives and Guidelines to those issues dealt with by the Regulations which would suggest that any other requirements in the Directives and Guideline would not be covered by the powers of the Regulations. This would be relevant with those measures which were included to deal with Recommendations with issues not covered by the Regulations e.g. terrorist financing.
- 13. Secondly, regulation 21 appears to give reporting entities discretion to comply with Guidelines. Thirdly, while breaches of Directives and Guidelines are summary offences, no penalties have been specified. As stated above, the penalty provided at section 20 of the Interpretation and General Clauses Act, Cap 2:01 is not effective, proportionate and dissuasive. At present based on the minimal penalties for breaches of the AMLCFT Directives and AMLCFT Guideline all the requirements of OEM are not fully met.
- 14. Additionally, it is noted that the BOG AML/CFT Guidelines was accepted as OEM in previous reports on the basis that the BOG could impose regulatory action for breaches of the AML/CFT Guidelines. It was erroneously assumed that the power to impose regulatory action was based on a safety and soundness provision in the governing statute of the BOG. However, as stated in the AMLCFT Guidelines regulatory action is based on section 23(1) of the AMLCFTA which allows for the imposition of such action only for breaches of specific sections of the AMLCFTA and does not include AMLCFT Guidelines. As such the BOG Guidelines are subject to the same penalties as those of the AMLCFT Directives and Guideline. Consequently, as noted above the lack of specific penalties results in the BOG AML/CFT Guidelines not being considered fully OEM.
- 15. In accordance with present procedures the following is a report on measures taken by Guyana since May 2014 to deal with the recommended actions in those Financial Action Task Force (FATF) Recommendations rated partially compliant (PC) or non-compliant (NC).

#### **Core Recommendations**

- 16. As reported in the Follow-Up Report of May 2012, two of the three recommendations made by the examiners had been met. One of these recommendations is ongoing and requires the submission of data to demonstrate continued implementation. The first recommendation to amend money laundering offences in the AMLCFTA to include "assisting any person who is involved in the commission of such an offence or offences to evade the legal consequences of his actions" in accordance with the Vienna and Palermo Conventions has been included in the AMLCFT (Amendment) Bill 2013. The authorities have advised that as reported in the previous follow-up report the Bill is still before a Special Select Committee of the National Assembly. Consequently this recommendation remains outstanding.
- 17. In relation to the last recommendation which stipulates that systems should be put in place to effectively implement the AMLCFTA and relevant Government entities made aware of the legislation and its applicability, the FIU has advised that it continues sensitizing the relevant Government entities on the legislation and its applicability through continuous trainings/discussions and follow-up meetings. This was demonstrated by the submission of information on meetings and training sessions with relevant Government agencies, financial institutions and DNFBPs held in 2010, 2011, and 2012 and up to April 2014 in previous follow-up reports. As submitted for this report, during the period April to August 2014, the FIU held five (5) training sessions and one (1) workshop with Government agencies including the Guyana Revenue Authority (GRA), the Guyana Police Force (GPF), the Attorney General's Chambers,

the Director of Public Prosecutions (DPP), the BOG and reporting entities. For the same period, the FIU held three (3) advisory/awareness sessions (provision of information and guidance on AML/CFT obligations) with supervisory authorities (SAs) for registered charities, cooperatives and gold dealers. Additionally, the FIU began supervision of pawnbrokers. For the reporting period the FIU held one (1) training sessions on the obligations of pawnbrokers as reporting entities under the AMLCFT legislation and one (1) advisory/awareness session where information and guidance on AMLCFT compliance was provided to pawnbrokers.

18. Given the above, one of the examiners' recommendations remains outstanding.

## **Recommendation 5**

- 19. As noted in the Follow-Up Report of November 2011 four of the nine examiners' recommendations were met by legislative provisions. The outstanding recommendations are as follows:
  - a) Reporting entities should be required to determine the natural persons that ultimately own or control the customer.
  - b) A definition of beneficial ownership in relation to legal entities should be set out in the AMLCFTA
  - c) Reporting entities should be required to perform enhanced due diligence for higher risk categories of customers
  - d) Reporting entities should be prohibited from opening an account or commencing a business relationship or performing a transaction in the absence of satisfactory evidence of identity as stipulated in criteria 5.3 to 5.6 and required to consider making a suspicious transaction report.
  - e) Reporting entities should be required to terminate a business relationship due to the inability to obtain information set out in criteria 5.3 to 5.6 and consider making a suspicious transaction report.
- 20. The authorities have advised that the above outstanding recommendations have been included in the AMLCFT (Amendment) Bill 2013 which is presently before a Special Select Committee of the National Assembly. A definition of beneficial ownership specifying ownership by a natural person or persons who ultimately exercises individually or jointly voting rights representing at least 25 percent of total shares or otherwise has ownership rights of a legal entity is also included in paragraph 3(a) of the AMLCFT Guideline issued to reporting entities on August 28, 2014. However, since the Guideline is not considered other enforceable means the recommendation remains outstanding.
- 21. The authorities advise that the requirement for reporting entities to perform enhanced due diligence for higher risk categories of customers has also been included in section 5.2 of the AML/CFT Guidelines issued by the BOG in June 2013 to licensed financial institutions under the FIA, the MTALA and the DFCLA. As noted the BOG AML/CFT Guidelines are not considered fully OEM. Consequently the recommendation is outstanding. Given the above, five recommendations are outstanding.

- 22. As reported in the Follow-Up Report of November 2011, one of the three recommendations made by the examiners had been met. With regard to the other two recommendations that the reporting requirement for terrorist financing in the AMLCFTA should include funds suspected of being linked, or related to, or to be used for terrorism, terrorist acts or by terrorist organizations, and that the requirement to report suspicious transactions should apply to tax matters, the authorities have advised that the recommendations have been included in the AMLCFT (Amendment) Bill 2013 which is presently before a Special Select Committee of the National Assembly.
- 23. The authorities have advised that the reporting requirement for terrorist financing in the AMLCFTA should include funds suspected of being linked, or related to, or to be used for terrorism, terrorist acts or by terrorist organizations, has been addressed in paragraph 16 of the AMLCFT Guideline. While the paragraph does set out the requirement in accordance with the recommendation, the fact that the AMLCFT Guideline is not OEM leaves the recommendation outstanding. The requirement that the reporting of suspicious transactions should apply regardless of whether they are thought among other things to include tax matters has also been set out in section 7.2 of the BOG AML/CFT Guidelines. However, as already mentioned these Guidelines are not fully OEM. Given the above, both recommendations are outstanding. These are both included in the Amendment Bill.

# **Special Recommendation II**

- 24. There are three outstanding recommendations first two of which are as follows:
  - i. The definition of property should include assets of every kind, whether tangible or intangible, legal documents or instruments in any form, including electronic or digital evidencing title to, or interest in assets of every kind.
  - ii. Terrorist financing offences should be extended to any funds whether from a legitimate or illegitimate source
- 25. The authorities have advised that the above outstanding recommendations have been included in the AMLCFT (Amendment) Bill 2013 which is presently before a Special Select Committee of the National Assembly. Additionally, the authorities have advised that the recommendations have been incorporated in paragraphs 3(f) and 3(h) of the AMLCFT Guideline respectively. While the particulars of the recommendations have been included in the referenced paragraphs, the AMLCFT Guideline is not fully OEM. Consequently these recommendations remain outstanding.
- 26. With regard to the other recommendation that the competent authorities should ensure that the relevant entities are aware and trained as to their obligations under the AMLCFTA to report and investigate SARs and where applicable prosecute those in breach of financing of terrorism (FT), as noted in the section of this report dealing with Rec. 1 the FIU provided AML/CFT training for supervisors and reporting entities including pawnbrokers during the period April to August 2014.
- 27. Given the above, one recommendation has been met and two are outstanding.

# **Special Recommendation IV**

28. With regard to the two outstanding recommendations for the reporting requirement for terrorist financing in the AMLCFTA to include funds suspected of being linked, or related to, or to be used for terrorism, terrorist acts or by terrorist organizations, and the requirement to report

suspicious transactions to apply regardless of whether they are thought, among other things to involve tax matters, the authorities have advised that the <u>recommendations</u> have been<u>included</u> in the AMLCFT (Amendment) Bill 2013 which is presently before a Special Select Committee of the National Assembly.

29. As noted in the section of this report under Recommendation 13 the recommendation for the reporting requirement for terrorist financing in the AMLCFTA to include funds suspected of being linked, or related to, or to be used for terrorism, terrorist acts or by terrorist organizations, has been addressed in paragraph 16 of the AMLCFT Guideline. However since the AMLCFT Guideline is not fully OEM, the recommendation is outstanding. The second recommended action has also been set out in section 7.2 of the BOG AML/CFT Guidelines. However, as already mentioned these Guidelines are not OEM. Consequently both recommendations are outstanding. These are both included in the Amendment Bill.

# **Key Recommendations**

#### **Recommendation 3**

- 30. The first recommendation requires the definition of property liable for confiscation in the AMLCFTA to be amended to include indirect proceeds of crime including income, profits or other benefits from proceeds of crime and property held by third persons and assets of every kind, whether tangible or intangible. This recommendation has been included in paragraph 3(c) of the AMLCFT Guideline issued on August 28, 2014. As already noted this Guideline is not considered fully OEM and is not acceptable for assessing compliance. Consequently this recommendation remains outstanding.
- 31. The other recommendation requires competent authorities to provide resources to ensure that the requisite agencies are trained under the recent legislation in order to enable effective implementation. The authorities continue to provide updates on training provided to relevant agencies. As indicated under the section of this report dealing with Rec. 1, the FIU has continued providing training to Government agencies. This recommendation continues to be met. Given the above one of the examiners' recommendations remains outstanding.

#### **Recommendation 4**

32. The outstanding recommendation is for the Guyana Securities Council (GSC) to have power to access information relevant to AML/CFT matters from registrants of the Securities Industry Act (SIA). This requirement has been addressed at paragraph 2 of the AMLCFT Directives. The paragraph specifically allows for a Supervisory Authority to enter the business premises of a reporting entity to inspect and take documents etc. The provision as stated provides for on-site inspection whereas the recommendation deals with the power to access information relevant to AML/CFT matters. It was noted in paragraphs 323 - 324 of Guyana's MER that while the GSC already has power as a supervisory authority under section 22(2)(a) of the AMLCFTA to do onsite inspections the GSC has no specific power to access or request AMLCFT information other than via on-site inspection. The authorities have advised that the lack of an express provision granting a supervisory authority power to access or request AMLCFT information from the reporting entities it supervises does not prevent the supervisory authorities from accessing such information as evidenced from normal every day practice in the jurisdiction. While the GSC is able to access the requisite information, the authority for such access should be enforceable as required by the FATF methodology. As such, this recommendation remains outstanding.

- 33. There are four outstanding recommendations, three of which are as follows:
  - 1. Amend the SIA and the CSA to provide for their relevant authorities to take necessary measures to prevent criminals or their associates from holding or being the beneficial owners of a significant or controlling interest or holding a management function in financial institutions.
  - 2. The Insurance Act (IA) should be amended to provide for the relevant authorities to take necessary measures to prevent criminal or their associates from holding or being beneficial owners of a significant or controlling interest in financial institutions
  - 3. Amend the SIA and the CSA to provide for the directors and senior management of financial institutions to be evaluated on the basis of "fit and proper" criteria
- 34. The authorities have advised that the appropriate amendments implementing the above recommendations have been included in the AMLCFT (Amendment) Bill 2013 which is presently before a Special Select Committee of the National Assembly. With regard to the first recommendation above the authorities have referenced paragraph 4 of the AMLCFT Guideline which requires reporting entities to take necessary **measures to prevent** criminals or their associates from holding or being the beneficial owner of a significant controlling interest or holding a management function in financial institutions. However, the recommendation requires the relevant authorities i.e. the supervisory authorities to take the necessary measures not the reporting entities. This together with the AMLCFT Guideline not being fully OEM leaves this recommendation outstanding.
- 35. In relation to the second recommendation the authorities have also referenced paragraph 4 of the AMLCFT Guideline. The same analysis as indicated in the above paragraph is applicable with the same conclusion. The authorities have referred to paragraph 9 of the AMLCFT Guideline as addressing the third recommendation above. Paragraph 9 sets out procedures for the processing of an application for registration as a society under the CSA requiring the CCDO to use fit and proper criteria to assess the integrity of the applicant, partner, shareholder, director, office holder or beneficial owner of a significant or controlling interest of the applicant society. The above provisions raises certain concerns as to their validity since it sets out measures and procedures for registration applicable to the CSA in the AMLCFT Guideline under the ambit of the AMLCFTR. This together with the AMLCFT Guideline not being fully OEM results in the recommendation remaining outstanding
- 36. The last recommendation requires that the Commissioner of Insurance (COI), the GSC and the Division of Co-operatives and Friendly Societies (DCFS) to implement AML/CFT supervision for their relevant institutions. As indicated in a previous report the BOG was designated supervisory authority for insurance companies in December 2012 and had begun implementing AML/CFT supervision of insurance companies. An AML/CFT work plan for the insurance sector was submitted. The plan outlined preliminary steps towards the establishment of an AML/CFT supervision regime for insurance companies including the issuance of guidelines which was completed in March 2013, training of stakeholders which occurred in October 2013, the commencement of onsite examination by October 2013 and timelines for the drafting and presentation of an amended Insurance Act to Parliament by September 30, 2013. The BOG has advised that no on-site examination was conducted on insurance companies during 2013 or for 2014 since the BOG is not empowered to do so under the present IA. However, insurance companies continue to submit quarterly AML/CFT reports to the BOG in accordance with the

commencement of off-site surveillance. Annual reports for 2013 were also submitted. During the period March to June 2014, the Insurance Supervision Department conducted off-site examinations of fifteen (15) insurance companies. No sanctions were instituted during the reporting period. Given the above, AML/CFT supervision by the BOG of the insurance sector has only partially commence with off-site examination since on-site examination are not legally possible at this time.

- 37. With regard to whether the GSC or the DCFS have commenced AML/CFT supervision of their licensees, the FIU has been working with these entities to prepare them to commence AML/CFT supervision. In May 2014, the GSC adopted an AMLCFT Supervisory Examination Policies and Procedures manual for the supervisory examinations of securities dealers. This manual along with the Guide for Registered Securities Companies Policies and Procedures were issued to all registered securities companies and a training session on the usage of the manual was conducted by the GSC on July 3, 2014. There are plans for the commencement of on-site/off-site examinations and further awareness and training sessions for this sector.
- 38. Between January and June 2014, the Cooperative Division made twenty-four (24) visits to cooperatives to monitor compliance with the AMLCFT legislation. Sixteen (16) cooperatives were audited for the period but no breaches were found. For the period July to December 2014, the Cooperative Division plans further AML/CFT awareness sessions, training workshops and field visits to continue monitoring compliance by cooperatives. Meanwhile the Division of Friendly Societies conducted forty-two (42) audits of friendly societies between January and June 2014. No breaches were found. One AML/CFT awareness session was held for seventeen (17) new friendly societies registered in 2014. For the period July to December 2014, the Division of Friendly Societies has plans for training and field visits similar to those of the Cooperative Division.
- 39. Given the above three of the examiners' recommendations remain outstanding and one (relating to the implementation of AMLCFT supervision by the GSC and DCFS) is partially outstanding.

#### **Recommendation 26**

40. As indicated in the last report only one recommendation was partially outstanding requiring the authorities to reconsider their policy regarding the FIU releasing public reports and allowing for the issuing of periodic reports which include statistics, typologies and trends was agreed by the relevant authority. As noted in the last report the FIU issued its first statistical reports on its website on January 31, 2013. Statistical reports for 2011 and 2012 and the Annual Report of the FIU for the same years were also posted on the website. Information on typologies and trends were not included. The FIU has since published on the website a trend analysis of foreign cash movements. Additionally, trend analysis of STRs is required to fully comply with the recommendation. The FIU should continue to issue period reports providing information on typologies and trends. Given the above, the recommendation is largely met.

#### **Recommendations 35**

41. The authorities have advised that with regard to the examiners' recommendation for the competent authorities to take steps to fully implement the Vienna, Palermo and Terrorist Financing Conventions that Guyana continuously seeks to implement the relevant measures. The basis for this particular recommendation as indicated in the text of Guyana's MER was gaps in the legislative framework in relation to the enactment of various articles of the UN Conventions. These articles as identified in the MER were as follows:

- Articles 7, 8, 10 and 11 of the Vienna Convention
- Articles 7, 18, 19, 20, 24, 25, 29 of the Palermo Convention
- Article 1(1) of the Terrorist Financing Convention.
- 42. As indicated in the last report Articles 19 and 20 of the Palermo Convention were met. The situation with regard to the outstanding Articles remains unchanged. The authorities advised that Articles 8 of the Vienna Convention and Article 25 of the Palermo Convention and Article 1(1) of the Terrorist Financing Convention requires further deliberations as it is a policy issue.
- 43. Articles 7 of the Vienna Convention and Article 18 of the Palermo Convention are concerned with the requirements of mutual legal assistance. These have been incorporated in the Mutual Assistance in Criminal Matters Act No 38 of 2009 (MACMA) which was assented to in June 2010. However, it is noted that there are outstanding recommended actions under recommendations 36, 37 and 38 which deal with mutual legal assistance which are relevant to fully comply with the designated articles. The authorities have advised that relevant amendments to the MACMA were included in the AMLCFT (Amendment) Bill 2013 which is presently before a Special Select Committee of the National Assembly. As such, these articles are still partially outstanding.
- 44. Article 10 of the Vienna Convention requires parties to co-operate directly or through competent international or regional organizations to assist and support transit states and in particular developing countries in need of such assistance and support, to the extent possible, through programmes of technical co-operations or interdiction and other related activities. Guyana has advised that being considered a transit state, it has received assistance under the US funded Caribbean Basin Security Initiative (CBSI) through various projects including financial crimes, anti-narcotics training and maritime security and benefitted from the United Nations Office on Drugs and Crime (UNODC) Container Control Programme in relation to port security. Details on the above mentioned assistance with regard to dates and the relevant agencies in Guyana should be provided.
- 45. Article 11 of the Vienna Convention along with Article 20 of the Palermo Convention deals with controlled delivery. Article 11 addresses controlled delivery at the international level and Article 20 deals with it at both international and domestic levels. The authorities have advised that though there is no legislation dealing with the issue, law enforcement agencies can use controlled delivery at the national and international level on a case-by-case basis. However, the authorities have advised that to date no controlled delivery operations have been conducted by law enforcement agencies in Guyana. As such this issue remains outstanding.
- 46. Article 24 of the Palermo Convention requires States to take appropriate measures to provide effective physical protection of witnesses where necessary and to permit witness testimony in a manner that ensured the safety of the witness. The authorities advise that section 73A of the Evidence Act (per Evidence (Amendment) Act No.19 of 2008) allows for the taking of oral evidence and making submissions to the Court by audio visual link. A copy of the Evidence Act with the relevant provision has been submitted for this report. The authorities have advised that there are no specific laws in respect of protection of witnesses but the law enforcement agencies have implemented in-house arrangements that would result in the safety of witnesses, however no data is available to verify this. As such, this article has been partially met. Given the above some articles have been partially met, others need additional information for verification and some are outstanding. The authorities have advised that a United Nations Convention bill has been drafted which has incorporated certain of the outstanding articles of the Palermo, Vienna and Terrorist Financing Convention. In the last report, the authorities advised

that research was being conducted to ensure that the provisions of the proposed bill do not duplicate existing legislation. As such, this Recommendation still remains largely outstanding.

## **Recommendation 36**

47. The outstanding recommendation requires that the range of possible mutual legal assistance should include freezing, seizure or confiscation of assets of corresponding value. In the last report the authorities advised that this was addressed by amending MACMA accordingly in the AMLCFT (Amendment) Bill 2013 which is presently before a Special Select Committee of the National Assembly. Consequently, this recommendation remains outstanding.

#### **Recommendation 40**

48. The outstanding recommendation required that the COI should have confidentiality obligations that include exchanged information. As indicated in the last report the recommendation has been included in the AMLCFT (Amendment) Bill 2013 which is presently before a Special Select Committee of the National Assembly. The authorities have advised that this recommendation has also been included in paragraph 12 of the AMLCFT Directives which imposes confidentiality obligations on the BOG and its staff with regard to the affairs of insurance companies and their holding companies, subsidiaries and affiliates. These obligations cover exchange of information. The provisions are applicable since the BOG is the designated insurance supervisor. However, since the AMLCFT Directives are not fully OEM, the recommendation remains outstanding.

# **Special Recommendation I**

- 49. The authorities have advised that the recommendations for the AML/CFT legislation to be amended to comply with S/RES/1267(1999) and S/RES/1373(2001) for freezing funds of designated persons/organizations and for competent authorities to provide or issue guidance to financial institutions with regard to obligations to freeze assets of persons listed by the UNSCR 1267 Committee were included in the AMLCFT (Amendment) Bill 2013 which is presently before a Special Select Committee of the National Assembly. Once the necessary amendments have been enacted, the relevant guidelines will be issued.
- 50. Additionally, the authorities have cited paragraph 5 of the AMLCFT Directives as partially meeting the requirements of the first recommendation since it defines a listed person or entity as one designated by the United Nations and prohibits any person or entity from dealing with directly or indirectly, or facilitating any transaction or providing any financial services or making available any financial service or related service to a listed person or entity. Furthermore, persons and entities are required to determine whether they have or are in control of any property of a listed person or entity and report same immediately to the FIU. While the above does include some of the measures required by the first recommendation, the AMLCFT Directives are not fully OEM and therefore the recommendation remains outstanding.
- 51. With regard to the recommendation for training for the relevant entities to be aware of their obligations under legislation, information has been provided under Rec. 1 in this report. Given the above, two recommendations remain outstanding.

# Special Recommendation III

52. As reported in the last report the recommendations for the competent authorities to amend the legislation to comply with the requirements of S/RES/1267/(1999) and S/RES/1373(2001) for freezing funds of designated persons/organizations and for the

development and implementation of procedures for delisting requests, unfreezing funds and providing access to frozen funds was included in the AMLCFT (Amendment) Bill 2013 which is presently before a Special Select Committee of the National Assembly. The authorities have advised that the second recommendation has been partly addressed in paragraph 6 of the AMLCFT Directives which outlines procedures for processing delisting requests. The procedures as outlined include delisting on the basis of a court decision which is not in accordance with the requirements of S/RES/1267/(1999) and S/RES/1373/(2001). This together with the fact that the AMLCFT Directives are not fully OEM leaves this recommendation still outstanding.

As noted in the last report the recommendation for the issuing of guidance to financial institutions with respect to obligations under the freezing mechanisms required by S/RES/1267/(1999) and S/RES/1373(2001) has also been included in the AMLCFT (Amendment) Bill 2013 The authorities have advised that this mentioned above.. recommendation has been included in paragraph 5 of the AMLCFT Directives which defines a listed person or entity and requires persons and entities to determine whether they have or are in control of any property of a listed person or entity and report same immediately to the FIU. These measures are only part of the requirements with regard to issuing guidance to financial institutions with respect to obligations under the freezing mechanisms required by S/RES/1267/(1999) and S/RES/1373(2001). Furthermore since the AMLCFT Directives are not fully OEM, this recommendation remains outstanding until the necessary amendment as outlined above has been enacted. With regard to the recommendation for training for the relevant entities to be aware of their obligations under legislation, information has been provided under Rec. 1 in this report. Given the above, three recommendations remain outstanding.

# Special Recommendation V

54. The examiners' recommended action stated that the measures noted with regard to Recs. 36, 37, 38, 39 and 40 should also apply to terrorist financing. The authorities have advised that the AMLCFTA and/or Amendment Bill that deal with money laundering is also applicable to terrorist financing. As such, all examiners' recommended measures under Recs. 36, 37, 38, 39 and 40 which will be dealt with by the enactment of the AML/CFT (Amendment) Bill 2013 remain outstanding.

#### **Other Recommendations**

#### **Recommendation 6**

55. The only outstanding recommendation for reporting entities to be required to obtain senior management approval to continue a business relationship with a customer who is subsequently found to be a politically exposed person (PEP) or becomes a PEP has been included in the AMLCFT (Amendment) Bill 2013 which is presently before a Special Select Committee of the National Assembly. At present, paragraph 6 of the AMLCFT Guideline includes the requirement of the recommendation. As already noted the AMLCFT Guideline is not considered fully OEM. Therefore this recommendation remains outstanding.

# **Recommendations 8**

56. The recommendations include a requirement for financial institutions to have policies in place to take such measures to prevent the misuse of technological developments in ML or TF schemes and for financial institutions to have policies and procedures in place to address specific risks associated with non-face to face business relationships or transactions and have measures for managing risks including specific and effective CDD procedures that apply to non-face to face customers. The authorities advised in the last report that the examiners' recommendations were

included in the AMLCFT (Amendment) Bill 2013 which is presently before a Special Select Committee of the National Assembly. The above recommendations have also been included in paragraphs 19, 7 and 8 of the AMLCFT Guideline issued on August 28, 2014. As already noted the AMLCFT Guideline is not considered fully OEM. Therefore these recommendations remain outstanding

57. The authorities have also indicated that the examiners' recommendations have been included in the BOG AML/CFT Guidelines in sections 6.3, and 5.3.5 respectively. While the examiners' recommendations have been included in the BOG AML/CFT Guidelines, as already mentioned these are not fully OEM. As such, the examiners' recommendations are outstanding. These are included in the Amendment Bill.

#### **Recommendation 9**

- 58. The authorities have advised that the first recommendation for financial institutions to be required to satisfy themselves that third parties are regulated and supervised in accordance with Recommendation 23, 24 and 29 and have measures in place to comply with customer due diligence requirements set out in Recommendation 5 has been included in the AMLCFT (Amendment) Bill 2013 which is presently before a Special Select Committee of the National Assembly. This recommendation has also been included in paragraph 11 of the AMLCFT Guideline. However as already mentioned the AMLCFT Guideline is not considered OEM . Additionally the recommendation is set out in section 5.3.6 of the BOG AML/CFT Guidelines which, as already mentioned are not fullyOEM. As such, this recommendation is outstanding.
- 59. With regard to the recommendation that competent authorities should determine and inform financial institutions in which countries third parties that meet the conditions can be based by taking into account information available on whether these countries adequately apply the FATF Recommendations, the BOG issued in Circular No. 36/2014 on August 22, 2014 to all licensed financial institutions a list of jurisdictions that adequately apply the FATF Recommendations. The Circular does not stipulate that third parties that meet the FATF conditions (i.e. third parties are regulated and supervised in accordance with Recs. 23, 24 and 29 and have measures in place to comply with CDD requirements of Rec. 5) can be based in the listed countries. As such this recommendation remains outstanding. Given the above, both examiners' recommendations are outstanding.

## **Recommendation 12**

As noted in the previous follow-up report the recommended action with regard to the appointment of a designated supervisory authority to oversee the compliance of designated nonfinancial businesses and professions (DNFBPs) with the AML/CFT requirements was dealt with by the appointment of designated authorities on December 20, 2012 for casinos, dealers in precious and semi-precious stones, dealers in gold bullion, trust or company service providers. The authorities advised that the FIU had started training the newly appointed supervisory authorities on their roles and obligations under the AMLCFTA and the AMLCFTR. Additionally, through technical assistance received from the Government of Canada, a supervisor's manual for supervisory authorities was drafted for on-site and off-site examinations procedures, processes for identifying and recording reporting entities, file management, issuing compliance questionnaires, applying risk based approach for compliance examinations, on-site review techniques, preparing reports and implementing sanctions. An AML/CFT directive for all reporting entities including DNFBPs was drafted. This directive will be issued once the AMLCFT Amendment Bill has been enacted as some of the content of the directive is based on provisions of the bill. During the period April to August 2014 the FIU held three (3) advisory sessions providing information and guidance on AMLCFT obligations for supervisory authorities of registered charities, cooperatives

and gold dealers. Additionally a workshop on AMLCFT supervision for DNFBPs was also conducted for the supervisory authorities of casinos, dealers in precious and semi-precious stones, dealers in precious metals, friendly societies, and security dealers. Further information on the establishment and operations of these designated authorities in overseeing the compliance of the DNFBPs should be submitted in future follow-up reports to ensure implementation. Given the above, this recommendation remains partially met.

- 61. The authorities advised in a previous follow-up report that directives to address the recommendation that competent authorities should ensure that all financial institutions update their current policies and that the update versions are based on the AMLCFTA will be addressed by the issuance of guidelines. As indicated in the last report the BOG issued their AML/CFT Guidelines in June 2013 to their licensees incorporating all the requirements stipulated in the AMLCFTA. However as already noted the BOG AML/CFT Guidelines are not OEM. In the last report it was indicated that the authorities had prepared an AMLCFT Directive that addresses this recommendation. However, the authorities were awaiting the passage of the Amendment Bill before issuing the Directives to the reporting entities as some elements of the Directives were based on provisions in the Bill. At present, the authorities have advised that the GSC issued on June 13, 2014 an AML/CFT Guide to Registered Securities Companies requiring registered security companies to submit to the GSC a manual specifying internal operational guidelines implemented to fulfill their obligations under the AMLCFTA. No information has been provided to ascertain whether the above AML/CFT Guide has penalties for non-compliance which can qualify it to be considered OEM. Consequently the recommendation is outstanding.
- As noted in a previous follow-up report, the recommendation that the training obligation 62. of financial institutions should be ongoing and include new developments, such as information on current ML and FT techniques, methods and trends, clear explanations of all aspects of AML/CFT laws and obligations, and in particular requirements concerning CDD was partially met by regulations 16, 17 and 18 of the AMLCFTR. These provisions include all the examiners' recommendation except for information on current ML and FT techniques, methods and trends. It is noted that the examiners' recommendation has been fully incorporated as part of the AMLCFT (Amendment) Bill 2013 which is presently before a Special Select Committee of the National Assembly. At present, the authorities have advised that this recommendation is addressed in paragraph 18 of the AMLCFT Guideline. However, the requirement in paragraph 18 refers to the provision of training to recognize suspicious transactions on an on-going basis rather than training on current ML and FT techniques, methods and trends as required in the recommendation. It is also noted that the recommendation is set out in section 3.6.1 of the BOG AML/CFT Guidelines. However as already noted both the BOG AML/CFT Guidelines and the AMLCFT Guideline are not fully OEM. Therefore, this recommendation is outstanding.
- 63. The recommendations that the requirements of Rec. 15 should be applicable to individuals who carry on business solely or with staff and management of less than five persons and that the compliance officer and appropriate staff have timely access to customer identification data and other CDD information, transaction records and other relevant information necessary to carry out all their functions have also been included in the AMLCFT (Amendment) Bill 2013. At present, the recommendation for the compliance officer and appropriate staff have timely access to customer identification data and other CDD information, transaction records and other relevant information necessary to carry out all their functions has also been included in paragraph 20 of the AMLCFT Guideline. However, since the AML/CFT Guideline is not fully OEM, the recommendation is outstanding.

The authorities advised that the recommendation for financial institutions to be required to ensure that their audit function is adequately resourced and independent and compliance testing of procedures, policies and controls include sample testing is included in section 3.4 of the BOG AML/CFT Guidelines. However, the section while incorporating most of the recommendation does not specify that the audit function must be independent. Also the BOG AML/CFT Guidelines are not fully OEM. This recommendation has also been included in the AML/CFT (Amendment) Bill 2013 and in paragraph 17 of the AML/CFT Guideline. However, the AML/CFT Guideline is also not fully OEM. Given the above, one recommendations is partially met while four are outstanding. These are all dependent on the passage of the Amendment Bill.

## **Recommendation 16**

65. As noted in the last follow-up report the recommended action with regard to the appointment of a designated supervisory authority to oversee the compliance of DNFBPs with the AML/CFT requirements was dealt with by the appointment of designated authorities on December 20, 2012 for casinos, dealers in precious and semi-precious stones, dealers in gold bullion, trust or company service providers. As noted in the section of this report under Recommendation 12 arrangements are being put in place to implement oversight of the compliance of DNFBPs with AML/CFT requirements. Information on the establishment and operations of these designated authorities in overseeing the compliance of the DNFBPs need to be submitted in future follow-up reports to ensure implementation. Given the above, this recommendation remains partially met.

#### **Recommendations 17**

66. The authorities advised in the last report that the examiners' recommendations were included in the AMLCFT (Amendment) Bill 2013 which is still before a Special Select Committee of the National Assembly. As such, all examiners' recommendations remain outstanding.

- 67. With regard to the recommendation that effective measures should be established to ensure that financial institutions are advised of concerns about AML/CFT weaknesses in other countries, the authorities have submitted copies of circulars based on the FATF public statements published on June 22, 2012, October 19, 2012, February 22, 2013, June 21, 2013 and October 18, 2013 which were issued to reporting entities on August 17, 2012, November 1, 2012, March 4, 2013, July 3, 2013, October 28, 2013, March 5, 2014 and July 8, 2014. This measure will be ongoing.
- 68. The recommendation that the background and purpose of all transactions having no apparent economic or visible lawful purpose with persons from or in countries which do not or insufficiently apply the FATF Recommendations should be examined and written findings made available to assist competent authorities and auditors is included in the requirement for the same obligation to be applicable to all transactions having no apparent economic or visible lawful

purpose as set out in section 7.1 of the BOG AML/CFT Guidelines. As already noted, the BOG AML/CFT Guidelines are not fully OEM. Consequently, this recommendation is outstanding.

69. The recommendation for provisions to allow for the application of countermeasures to countries that do not or insufficiently apply the FATF Recommendations has been included in the AMLCFT (Amendment) Bill 2013 which is presently before a Special Select Committee of the National Assembly. As such, one recommendation (requiring that financial institutions be advised of concerns about AML/CFT weaknesses in other countries) is ongoing, and two others are outstanding.

- 70. The first recommendation requires designated supervisory authorities to impose the obligations of section 22(2) of the AMLCFTA on their respective reporting entities. Section 22(2) of the AMLCFTA provides for the imposition of obligations on reporting entities to ensure that their foreign branches and subsidiaries adopt and enforce measures consistent with the Act to the extent that local laws and regulations so permit. While all supervisory authorities have been informed of the requirement to impose the obligations stipulated in section 22(2) of the AMLCFTA, only the BOG has issued in section 1.5 of the BOG AML/CFT Guidelines, a requirement that its supervised financial institutions ensure that their foreign branches and subsidiaries implement at a minimum the measures in the BOG AML/CFT Guidelines. The referenced section does not include all applicable provisions of the AMLCFTA, the governing statute as stated in the recommendation. While the BOG AML/CFT Guidelines may include all relevant provisions of the AMLCFTA, there is need to specify the Act. Since the BOG AML/CFT Guidelines are not fully OEM, this recommendation is still outstanding.
- 71. The authorities advise that the recommendation for financial institutions to be required to ensure that their foreign branches and subsidiaries observe AML/CFT measures consistent with FATF Recommendations to the extent that host country laws and regulations permit is stipulated in section 1.5 of the BOG AML/CFT Guidelines. The referenced section, while outlining the requirement, refers only to the measures in the BOG AML/CFT Guidelines and does not include all applicable provisions of the AMLCFTA, the governing statute. While the BOG AML/CFT Guidelines maybe comprehensive, there is need to include those provisions of the AMLCFTA which are applicable to all financial institutions. However, as already noted the BOG AML/CFT Guidelines are not fully OEM. The authorities have cited paragraph 3 of the AMLCFT Directives as addressing the recommendation. However the paragraph mandates the supervisory authority to impose a requirement on a reporting entity rather than directly subjecting a financial institution to the requirement in the recommendation. Additionally, the AMLCFT Directives are not OEM. As such this recommendation is outstanding.
- 72. The recommendation for financial institutions to be required to pay particular attention that the principle stated in section 22(2) of the AMLCFTA is observed with respect to branches and subsidiaries in countries which do not or insufficiently apply the FATF Recommendations has been set out in section 1,5 of the BOG AML/CFT Guidelines. The concerns as noted above with regard to the application of the BOG AML/CFT Guidelines being not OEM are applicable. Consequently this recommendation is outstanding.
- 73. The last recommendation for financial institutions to be required to ensure that branches and subsidiaries in host countries apply the higher standard where minimum AML/CFT obligations of home and host countries differ has been included in the AMLCFT (Amendment) Bill 2013 which is presently before a Special Select Committee of the National Assembly. The authorities have cited paragraph 3 of the AMLCFT Directives as addressing the recommendation. However the shortcomings already identified are also applicable with regard to this

recommendation. Additionally the requirement has also been included in section 1.5 of the BOG AML/CFT Guidelines with qualifications already mentioned being applicable. Given the above, all four of the examiner's recommendations are outstanding.

#### **Recommendations 24**

- As indicated in the last report, two recommendations were outstanding and one was partially met. The recommendation that casinos be subject to a comprehensive regulatory and supervisory regime that ensures effective implementation of AML/CFT measures was initially addressed by the appointment on December 20, 2012 of the Gaming Authority as the supervisory authority for supervising compliance of casinos with AML/CFT laws and regulations. As noted in a previous report the FIU had started training the newly appointed supervisory authorities on their roles and obligations under the AMLCFTA and the AMLCFTR. Additionally, the Government of Canada was providing technical assistance to help supervisory authorities develop operational capacity to carry out their functions. Information on the implementation of a comprehensive regulatory and supervisory regime by the Gaming Authority should be submitted in future follow-up reports. As such, this recommendation remains partially met.
- 75. With regard to the recommendation that the Gaming Authority be required to assess the integrity of an applicant, partner, shareholder, directors, office holders of an applicant and beneficial owner on the basis of fit and proper criteria on a regular basis, paragraph 7 of the AMLCFT Directives issued by the Minister of Legal Affairs and Attorney General incorporates this requirement. However, since the AMLCFT Directives are not considered fully OEM, this recommendation remains outstanding.
- As indicated in the last report the recommendation for re-examining the sanctions of supervisory authorities with a view to making the sanctions more effective and applicable to directors and senior management of DNFBPs, has been included in the AMLCFT (Amendment) Bill 2013 which is presently before a Special Select Committee of the National Assembly. As such two of the examiners' recommended actions remain outstanding, and one is partially met.

- 77. As indicated in the last report the authorities advised that the first recommendation requiring that the AMLCFTA be amended to require either competent authorities or the FIU to provide financial institutions and DNFBPs that are required to report suspicious transactions with adequate and appropriate feedback having regard to the FATF Best Practices Guidelines on Providing Feedback to Reporting Financial Institutions and Other Persons was included in the AMLCFT Amendment) Bill 2013 which is presently before a Special Select Committee of the National Assembly. Despite the absence of the legal provision, the FIU has been providing feedback to reporting entities from time to time. On June 25, 2014 the FIU provided feedback and guidance to one financial institution on the quality of STRs filed and on August 14, 2014 the FIU met with compliance officers of large financial institutions to provide guidance on the same.
- 78. The other recommendation requires that guidelines to assist financial institutions to implement and comply with their respective AML/CFT requirements be issued. The authorities advise that the BOG AML/CFT Guidelines were issued to licensed financial institutions on June 28, 2013. These guidelines are only applicable to the licensees of the BOG. AMLCFT Guidelines for the insurance companies were issued on March 26, 2013. The authorities have advised that the GSC issued an AMLCFT Guide based on the AMLCFTA covering AMLCFT obligations, reporting of suspicious transactions and an examination guide. A copy of this Guide was provided for this report. While the above guidelines include banks, insurance companies and securities dealers, credit unions and DNFBPs should also be issued similar guidelines by their respective

supervisory authorities. Given the above, one of the examiners' recommended actions (the issuance of Guidelines for credit unions and DNFBPs) has been partially met while the other (included in the Amendment Bill) remains outstanding.

#### **Recommendation 29**

79. As indicated in the last report one recommendation was outstanding requiring that the GSC have the power to compel production or obtain access to all records, documents or information relevant to monitoring of compliance This requirement has been addressed at paragraph 2 of the AMLCFT Directives. The paragraph specifically allows for a Supervisory Authority to enter the business premises of a reporting entity to inspect and take documents etc. The provision as stated provides for on-site inspection whereas the recommendation deals with the power to compel production or obtain access to all records, documents or information relevant to monitoring of compliance. It was noted in paragraph 433 of Guyana's MER that while the GSC already has power as a supervisory authority under section 22(2)(a) of the AMLCFTA to examine relevant reporting entities there is no ancillary provision giving access to all records, books, accounts, files, documents and information necessary to conduct such examinations. However, as stated above the authorities have advised that the lack of an express provision granting a supervisory authority power to access or request AMLCFT information from the reporting entities it supervises does not prevent the supervisory authorities from accessing such information as evidenced from normal every day practice in the jurisdiction. While the GSC is able to access the requisite information, the authority for such access should be enforceable as required by the FATF methodology. As such, this recommendation remains outstanding

- 80. The first recommendation is for the FIU to urgently implement its plan for new personnel and facilities. Since the first Follow-Up Report in November 2011, the FIU has been implementing its plan for new personnel and facilities. As indicated in the last report the FIU had in its employ, one Director, one Legal Adviser, two Financial Analysts, one Database Administrator and one Administrative Officer. The FIU has employed another person due to commence work in March 2014 as the legal adviser responsible for the newly appointed supervisory authorities for DNFBPs. The functions of the position include ensuring compliance by DNFBPs/reporting entities with the AML/CFT legal obligations, contributing to the implementation and maintenance of AML/CFT supervision and compliance manuals, policies, procedures and systems for DNFBPs/reporting entities, overseeing AML/CFT staff training programs by DNFBPs/reporting entities and examining and supervising DNFBPs/reporting entities.
- 81. With regard to the recommendations for the provision of trained financial investigators for the Guyana Police Force (GPF) and Customs Anti-Narcotics Unit (CANU) and appropriate ML/FT training for the staff of the GPF and CANU, the authorities advised in the last follow-up report that funds had been made available through the CBSI to provide training and equipment for the GPF and CANU. A work plan and draft Terms of Reference had been prepared. The Terms of Reference (TOR) was signed on October 25, 2012 and was due to expire on September 30, 2013. In January 2013 discussions were held between the FIU and the representatives from the US Department of Treasury's Office of Technical Assistance to formalize the work plan. One of the main objectives of the work plan is training for the staff of GRA, CANU, GPF, the Office of the Director of Public Prosecutions (DPP), FIU and the Judiciary/Magistracy. Staff of the GPF and CANU benefitted from a AML/CFT workshop held in April 2013 and another held from September 12-13, 2013. A TOR was signed in September 2013 and will continue until all work plan activities are completed. These activities include training of financial investigators. The first

of such training is due to start from April 28 – May 2, 2014 and will include officers from the FIU, DPP, CANU, GRA and GPF.

- 82. In addition, under a separate TOR signed with the Government of Canada for technical assistance, officers from the DPP, CANU, GRA, FIU, AG Chambers and the GPF were trained in financial investigative techniques during September 2013. Further, a Special Organised Crime Unit (SOCU) was established within the GPF to be exclusively responsible for the investigation of financial/economic crime, particularly money laundering and the financing of terrorism. The staff will include a Head, a deputy Head and three (3) investigators and SOCU will be under the command of the Commissioner of Police (COP). The FIU will submit reports to the Head of SOCU and consult on investigation targets. A sub-committee of the National Oversight Committee on AMLCFT was established to review applications and interview persons for employment with SOCU and to assess effectiveness of SOCU once it is operational. Cabinet approved funding for the renovation and furnishing of a building for SOCU which was due to commence in September, 2014. The building is expected to be completed by November 15, 2014. In the meanwhile a temporary location was identified for SOCU and the Head of the Unit was appointed in September 2014. Policies and guidelines for SOCU will be developed by another sub-committee of the national Oversight Committee on AMLCFT. Training of staff will commence as soon as staff is in place.
- 83. With regard to the recommendations for the authorities to consider measures to deal with the integrity problems of the GPF, as noted in a previous report the GPF advised that measures to address integrity problems include an Office of Professional Responsibility (OPR) and vetted units that acquire intelligence and investigate organized crime. The functions of the Office of Professional Responsibility include the investigations of alleged misconduct against the members of the GPF, monitor investigations of personnel complaints in divisions and branches and work to increase level of public confidence in the integrity and professionalism of the GPF.
- 84. As a result of the MER recommendation, the OPR was decentralized from September 2012 with one Head Office with ten (10) officers to include units in other divisions in the GPF with a staff of seventeen (17) bringing the overall staff to twenty-seven (27). A reform program involving integrity testing training and other related training in professional standards was to be undertaken during 2013. Additionally, as part of a capacity building exercise, GPF Standing Orders had been disseminated and lectures on interview techniques, statement taking, report writing, evidence and procedure, judges rule and adhering to the general powers of arrest were conducted for officers of the GPF. The above measures should help to promote the level of professionalism of the GPF.

Table 4: Complaints received and dealt with by the Office of Professional Responsibility **for the period 2011 – June 2014** 

Year	No, of complaints Received	Charged & Dismissed	Departmental Discipline	Warned
2011	244	6	20	37
2012	291	6	18	52
2013	628	10	53	44
Jan –Jun	267	6	53	27
2014		20		

- 85. The figures in the above table record a significant increase in complaints in the year 2013. While the figures for the six month period January to June 2014 suggest a slight decline overall for 2014, the numbers indicate that the problem of integrity in the GPF has not been effectively resolved.
- 86. The recommendation for the staff of the DPP to be provided with ML training is also expected to be included as part of the technical assistance being negotiated for the GPF and the CANU as indicated above. This also similarly applies for the recommendation for relevant AML/CFT training for the staff of the GSC, BOG and the DCFS. The authorities advise that the staff of the DPP also benefitted from the April AML/CFT Workshop and another workshop on seizure and confiscation of the proceeds of crime conducted in June, 2013 and the workshop held during September 12-13, 2013. Staff of the GSC, BOG and the DCFS also attended a workshop on supervisory authority's obligations in July 2013 and a follow-up workshop during September 10-11, 2013. AMLCFT Supervision training was provided for all appointed supervisory authorities including GSC, BOG and the DCFS on April 10-11, 2014. An advanced AMLCFT Financial Investigative Techniques training was conducted on April 14-16, 2014 for officers of the FIU, AG Chambers, DPP, GPF, GRA and BOG.
- 87. With regard to the recommendation that adequate staff and resources should be provided to the GSC and the DCFS, the authorities advised in a previous report that the staff of the DCFS was increased from five to eight and there are plans for additional staff before the end of 2014. No information about the GSC in relation to this recommendation has been submitted for this report.
- 88. With regard to the recommendation for the authorities to consider increasing the number of Customs outposts to ensure security at borders, the authorities have advised that the GRA has established two (2) customs outposts, one at Mabura and another at Kurupukari. It was noted in a previous report that the GRA was awaiting approval of the Government for the establishment of another outpost at Morawhanna. No information on the establishment of another Outpost at Morawhanna has been submitted for this report.
- 89. In relation to the recommendation for relevant staff of the GRA to be provided with AML/CFT training, it was noted in a previous report that follow-up training on currency reporting was provided to customs officers of the GRA in October 2012. The last report indicated that eleven Customs officers stationed at Cheddi Jagan International Airport attended training in August 2013 and training on cross border declaration was conducted for nine (9) more Customs officers at the same airport on September 27, 2013. On April 4, 2014 a training session on foreign currency declaration to effectively monitor cash couriers was held for Customs officers stationed at ports of entry. As a result of the above, four recommendations have been met, and five are partially outstanding (ongoing).

# **Recommendation 31**

90. The examiners' first recommendation was for the consideration of the establishment of a national body comprised of relevant AML/CFT agencies to facilitate co-operations and co-ordination in implementing AML/CFT policies and to provide advice to Government and guidance to private entities in relation to AML/CFT obligations. As noted in a previous report the authorities advised of the formation on July 15, 2013 of the National Oversight Committee on AML/CFT (the Committee) consisting of members of the Cabinet sub-committee on justice and security and other stakeholders. The functions and activities of the Committee were noted in the last report. Currently, the authorities advised that the Committee continues to meet regularly. Results of these meetings are as follows:

- The conception and establishment of a Special Organized Crime Unit (SOCU).
- The establishment of a sub-committee to oversee the operations of SOCU.
- The identification of a location for SOCU.
- The approval of funding for the renovations of the location and resourcing of SOCU.
- Commencement of interviewing applicants for employment with SOCU.
- Establishment of a mechanism within all relevant agencies to maintain and report statistics related to AML/CFT.
- Appointment of focal points (persons) within all the relevant agencies to respond to requests for information related to AML/CFT matters.
- Plans initiated to establish a committee to focus on the National Risk Assessment.
- Consideration of a National Strategy for Combating ML/TF 2014 2019.
- Monitoring Guyana's compliance with the FATF Standards.
- 91. The above activities demonstrate continued compliance with the examiners' recommendation as indicated in the last report. Reports on the activities and outcomes of the Committee should be submitted in future follow-ups to ensure ongoing compliance.
- The last recommendation was for competent authorities to consider establishing explicit mechanisms for consultation between competent authorities, the financial and other sectors including DNFBPs. As already noted above, one of the functions of the Committee includes facilitating co-ordination among the competent authorities, financial and other sectors represented on the Committee. As indicated in the last report, the authorities advised that the Committee was in the process of establishing mechanisms for consultation between competent authorities. However while the Committee allows for consultation among the competent authorities represented on the Committee the examiners' recommendations also refers to consultation with the financial sector and others including the DNFBPs subject to AML/CFT obligations. authorities have advised that the process of consultation with the financial sector and other including the DNFBPs has commenced. This was evidenced by a five (5) year (2014-2019) National Strategy for Combating ML and TF which was prepared in consultation and collaboration between the competent authorities including the financial sector and DNFBPs. Given the above, both of the examiners' recommended actions (the establishment of a national AMLCFT Oversight Body) and (the establishment of explicit mechanisms for consultation between competent authorities, the financial sector and DNFBPs) have been met.

#### **Recommendation 32**

93. The first recommendation requires the GRA to maintain statistics on the number of declarations collected and the number of false declarations detected and the amounts of currency involved or resultant cash seizures. The following tables gives a monthly breakdown of foreign currency declarations received by the GRA during first four months of 2014;

# Table 5: Monthly Foreign Currency Declarations for January – April 2014 – GRA

Months	Year 2014
	No of Declaration Forms
January	81
February	66
March	73
April	67
TOTAL	287

94. No false declarations or cash seizures have been reported for the period. With regard to the recommendation for statistics on formal requests for assistance made or received by the FIU or the supervisory authorities or spontaneous referrals to be maintained, the FIU submitted the following information for the period January to April 2014.

Table 6: Request for Information made to FIU for January to April 2014

	DATE OF REQUEST	AGENCY REQUESTING INFORMATION	NATURE OF REQUEST	INFORMATION REQUESTED
1	April 25, 2014	FIU – Trinidad and	Request for FIU	Whether subject was
		Tobago	intelligence	in FIU's database.

Table 7: Request for Information made by FIU - Guyana for January to April 2014

	DATE OF REQUEST	AGENCY REQUESTING INFORMATION	NATURE OF REQUEST	INFORMATION REQUESTED
1	January 28,	FIU - Curacao	Request for FIU	Whether subject was
	2014		Intelligence	featured in the FIU's
				database.

- 95. No spontaneous exchange of information was made or received by the FIU during the period January to April 2014. No requests for assistance were made or received by supervisory authorities nor were there any spontaneous referrals for the same period.
- 96. In relation to the recommendation for the maintenance of statistics on mutual legal assistance or other international requests for co-operation, as indicated in the last report the authorities advised that the Ministry of Home Affairs is responsible for and does maintain these

statistics. Following on from the figures presented in the last report the Ministry of Home Affairs has advised that two mutual legal assistance requests were sent, one in November 2013 and the other in May 2014. Both requests were resolved.

- 97. In response to the recommendation for the maintenance of statistics on extradition the Ministry of Home Affairs has advised that no extradition requests have been received for the period January to July 2014.
- 98. With regard to the recommendation for the authorities to implement a regular review of the AML/CFT systems in Guyana, the authorities advised in a previous report that this function was to be performed by the Committee as set out in the section of this report dealing with Recommendation 31. The authorities advised that at a meeting of the Committee on October 31, 2013 it was decided to establish a post/function within each of the relevant agencies to be responsible for the maintenance of statistics in accordance with Rec. 32 requirements and statistics related to anti-corruption and human trafficking. No information has been submitted for this report on whether the first review of the AML/CFT system has been undertaken. As such this recommendation is outstanding. The authorities should note that recommendations relating to statistics require information to be submitted for each follow-up report to demonstrate continuing implementation.

## **Recommendations 33**

- 99. The authorities have sought to implement the recommendation for the Company Act (CA) to be amended to provide the Registrar of Companies with the requisite legal authority to ascertain the beneficial ownership of all companies and to ensure that information about beneficial ownership in the register of companies is adequate, accurate and current by requiring in paragraph 10(1) of the AMLCFT Directives that the Registrar of Deeds shall ascertain the beneficial ownership of any company and shall ensure that the information about beneficial ownership in the Register is adequate, accurate and current. It is noted that the paragraph imposes an obligation on the Registrar of Deeds rather than the Registrar of Companies. However, the authorities have advised that the Registrar of Deeds and the Registrar of Companies is one and the same person. Further as already indicated the Directives are not considered fully OEM therefore this recommendation remains outstanding.
- 100. With regard to the last recommendation for the authorities to consider prohibition of nominee shareholders and directors unless measures are taken to ensure that adequate, accurate and complete beneficial information is made available to the Registrar of Companies, the authorities have advised that paragraph 10(2) of the AMLCFT Directives requires that the particulars of all nominee shareholders should be disclosed to the Registrar in the manner and with the full particulars that primary shareholders are required to disclose. The above measure does make available information to the Registrar on nominee shareholders.. Additionally as already indicated the AMLCFT Directives are not fully OEM therefore leaving this recommendation outstanding. Consequently the two examiners' recommendations remain outstanding.

## **Recommendation 34**

101. Two recommendations were made requiring Guyana to implement measures to ensure that its commercial laws require adequate transparency concerning the beneficial ownership of trusts and other legal arrangements and that adequate, accurate and timely information is available to law enforcement authorities concerning the beneficial ownership and control of trusts. With regard to the first recommendation the authorities have advised that paragraph 10(1) of the AMLCFT Directives addresses this matter. However, the paragraph deals with companies

and does not address trusts and other legal arrangements as required by the recommendation. Additionally, since the AMLCFT Directives are not fully OEM, the recommendation remains outstanding

102. In relation to the second recommendation that adequate, accurate and timely information is available to law enforcement authorities concerning the beneficial ownership and control of trusts. The authorities have stated that since there are no laws prohibiting members of the GPF from having ready access to information documents and assistance of whatever kind pursuant to an investigation that the recommendation will be satisfied with the issuance of the AMLCFT Guideline. However as already noted the information referred to in paragraph 10(1) of the AMLCFT Directives pertains to companies not trusts. This together with the AMLCFT Directives not being fully OEM leaves this recommendation outstanding..

#### **Recommendations 37**

- 103. There are three outstanding recommendations. The first and second recommendations dealing with provisions allowing for the granting of mutual legal assistance in the absence of dual criminality for less intrusive and non-compulsory measures and ensuring that technical differences in categorization and denomination of offences in laws of other countries do not impede the provision of mutual legal assistance will be addressed by amending MACMA accordingly in the AMLCFT (Amendment) Bill 2013 which is presently before a Special Select Committee of the National Assembly.
- 104. With regard to the third recommendation requiring provisions which allow for extradition in the absence of dual criminality for less intrusive and non-compulsory measures the authorities have advised that while the Fugitive Offenders Act 1988 requires dual criminality for extradition that money laundering and terrorist financing and their ancillary offences are extraditable and the question of absence of dual criminality does not apply. However it should be noted that deficiencies regarding the criminalization of terrorist financing in SR.II and the freezing and confiscating of terrorist assets in SR.III in Guyana will make extradition for the offences that are not fully provided for not possible under the Fugitive Offenders Act. As such the recommendation remains outstanding.

#### **Recommendation 38**

105. The outstanding recommendation requires the authorities to put in place arrangements regarding coordinating seizure and confiscation actions with other countries/jurisdictions in relation to ML or FT matters. In the last report the authorities submitted a letter from the Ministry of Home Affairs which set out procedures and probable timelines for seizure and confiscation actions at the request of other countries/jurisdictions. There was no reference to the type of measures taken to coordinate these actions with the requesting country if necessary. The Minister of Home Affairs in another letter advised that existing legislation prescribes strict legal requirements and conditions that inform any coordinating measures agreed to between Guyana and the requesting state. The authorities have cited the provisions of AMLCFTA which stipulates the procedures to be followed to satisfy a request from another country to identify, freeze seize or forfeit property, proceeds or instrumentalities. While the provisions prescribes the procedures for acceding to requests there is no mention of what arrangements are in place for coordinating seizure and confiscation actions in Guyana with those in a requesting country if necessary. Consequently this recommendation remains outstanding.

The examiners' recommended action requires that procedures or measures be put in place to facilitate the timely response to requests for extradition and proceedings relating to ML and FT and to ensure such requests are handled without undue delay. As indicated in the last report the authorities advised that under the auspices of the Fugitive Offenders Act adequate arrangements are in place for the expeditious handling of extradition requests and proceedings relating to ML and FT. The Ministry of Home Affairs submitted in a letter extradition procedures that the Central Authority in the Ministry of Home Affairs follows. As noted in the letter the parts of the procedures under the control of the Central Authority are handled in a timely fashion while those requiring adjudication of the courts have been lengthy. It was noted that two known cases of extradition were successful only because the persons so accused volunteered to be extradited. The authorities submitted statistics in a previous report regarding extradition for the period 2005 to June 2012. The authorities advised that no request for extradition was made or received for August 2013 to July 2014. The authorities further advised that the administrative elements of the process i.e. receipt and processing of request and submission of necessary applications do not exceed one month from the date of receipt of a request. Consequently, this recommendation has been largely met.

# **Special Recommendations VI**

- 107. The first recommendation requires that a system for monitoring money transfer agencies/agents for compliance with AML/CFT requirements be implemented as soon as possible. In the previous follow-up report The BOG advised that a system for monitoring money transfer agencies/agents was implemented since 2011 and that all money transfer agencies and a few agents had been inspected. From December 2010 to March 2012, the BOG inspected six money transfer agencies and eight money transfer agents. The BOG has advised that five money transfer agencies and two money transfer agents were inspected for the year 2012. Five money transfer agencies and twelve money transfer agents were inspected for 2013. No AML/CFT breaches were detected except for one agency which began to comply as instructed before the completion of the examination. The above demonstrates continuing compliance with the examiners' recommendation. No on-site examinations of money transfer agencies/agents were conducted during the first six months of 2014. The authorities should seek to ensure ongoing implementation for future Follow-Up Reports.
- 108. As noted in the previous Follow-Up Report the recommendation that money transfer agencies be required to maintain a current list of their agents which must be made available to the designated competent authority has been met.
- 109. The last recommendation requires the amendment of the penalties in the MTALA to make them dissuasive, proportionate and applicable to directors and senior management of money transfer agencies. As indicated in the last report the authorities advised that the recommendation was included in the AMLCFT (Amendment) Bill 2013 which is presently before a Special Select Committee of the National Assembly. Given the above, only one recommendation (included in the Amendment Bill) remains outstanding.

## **Special Recommendation VII**

110. As indicated in the last report the authorities advised that the five outstanding examiners' recommendations including that originator information be defined in the AMLCFTA in accordance with SR VII, that subsections 20(3) and 20(4) of the AMLCFTA be amended in accordance with the exemptions in SR VII, that record-keeping requirements and effective risk-based procedures for wire transfers be imposed on financial institutions and that sanctions for breaches of wire transfer provisions in section 20 of the AMLCFTA be dissuasive and proportionate and applicable to directors and senior management of reporting entities were

included in the AMLCFT (Amendment) Bill 2013 which is presently before a Special Select Committee of the National Assembly.

- 111. Presently, a definition of originator information in accordance with SR.VII is included in paragraph 3(d) of the AMLCFT Guideline. Additionally, paragraph 21(4) of the AMLCFT Guideline requires a receiving intermediary financial institution or money transfer agency to keep records for seven years of all information received from an ordering financial institution in a situation where technical difficulties prevent the full originator information accompanying a cross-border wire transfer from being transmitted along with a related domestic wire transfer. While the above measures address the requirements, the AMLCFT Guideline is not OEM. Consequently the recommendations remain outstanding.
- 112. As indicated in the last report the recommendations for financial institutions to have effective risk-based procedures in place to identify wire transfers lacking complete originator information has also been included in section 5.4.3.2 of the BOG AML/CFT Guidelines in the second paragraph on page 66. Additionally, section 5.4.3 of the BOG AML/CFT Guidelines in the first paragraph on page 61 requires receiving intermediary financial institutions to keep records for seven years of all information received from an ordering financial institution in a situation where technical difficulties prevent the full originator information accompanying a cross-border wire transfer from being transmitted along with a related domestic wire transfer. While these measures comply with the requirements of two of the five recommendations referred to in the previous paragraph as already mentioned the BOG AML/CFT Guidelines are not fully OEM. As such these recommendations are still outstanding. Given the above, all five recommendations are outstanding.

# **Special Recommendation VIII**

- 113. As indicated in the last report with regard to the six outstanding recommendations concerning NPOs, the authorities have advised that on December 20, 2012, the Registrar of Friendly Societies was appointed the supervisory authority for all charities registered under section 11 of the Friendly Societies Act (FSA). Registered charities include all friendly societies/NPOs, benevolent societies, working men's clubs and other authorized societies. The authorities advise that with the appointment of the supervisory authority all of the recommendations in relation to NPOs would be dealt with accordingly. It was indicated in a previous report that the FIU had started training the newly appointed supervisory authorities on their roles and obligations under the AMLCFTA and the AMLCFTR. Additionally, through technical assistance being received from the Government of Canada, a supervisor's manual for supervisory authorities was drafted for on-site and off-site examinations procedures, processes for identifying and recording reporting entities, file management, issuing compliance questionnaires, applying risk based approach for compliance examinations, on-site review techniques, preparing reports and implementing sanctions.
- 114. The authorities advised that the FIU continues to provide training to the CCDO and team with the aim of equipping the CCDO with the necessary resource and skill to carry out its functions. A follow-up meeting was held with the CCDO on February 17, 2014 and the CCDO and Registrar benefitted from an AML/CFT Supervision training held for supervisory authorities on April 10-11, 2014. It was reported that the process of regularizing NPOs for AML/CFT purposes had started and approximately 898 of 1,400 friendly societies/NPOs were identified for cancellation for violation of the FSA. The number of staff with the CCDO increased from 5 to 8 between August 2013 and February 2014 and there were plans for further staff increases. The CCDO was urged to complete a work plan outlining measures for bringing NPOs in compliance with their obligations as reporting entities. A copy of the FATF Best Practices on Combating the Abuse of NPOs was distributed to NPOs. Between January and June 2014, there were forty-two

(42) audits of friendly societies with no breaches being found. One AML/CFT awareness session was held for seventeen (17) new friendly societies registered in 2014. For the period July to December 2014, the Division of Friendly Societies plans a number of AML/CFT awareness sessions and field visits to continue monitoring compliance by the friendly societies. While the above measures addresses to some extent the recommendations for the implementation of a system of effective supervisions and monitoring of all NPOs and outreach to the NPOs , information on measures dealing with the remaining four outstanding recommendations should be submitted in future reports. Consequently, two recommendations are partially met and four are outstanding.

# Special Recommendation IX

- 115. As indicated in the last report the recommendation for the extension of the implementation of the cross-border declaration system to include bearer negotiable instruments was included in the AMLCFT (Amendment) Bill 2013 which is presently before a Special Select Committee of the National Assembly. At present, the requirement of the above recommendation was implemented by defining currency in paragraph 3(b) of the AMLCFT Guideline to include promissory notes or any other negotiable instruments including bearer negotiable instruments. While the above would extend the cross-border declaration system to include bearer negotiable instruments, since the AMLCFT Guideline is not fully OEM, the recommendation remains outstanding.
- 116. With regard to the recommendation that sanctions for false declarations should be extended to legal persons, their directors and senior management and should be dissuasive, proportionate and effective, the authorities advised in the last report that this recommendation was included in the AMLCFT (Amendment) Bill 2013 which is presently before a Special Select Committee of the National Assembly.
- 117. The recommendation for Guyana to enhance its ability to freeze the assets of persons designated pursuant to S/RES/1267/(1999) and S/RES/1373/(2001) as recommended in section 2.4 of the MER to ensure that it can do so effectively in the cross-border context was also included in the AMLCFT (Amendment) Bill 2013 which is presently before a Special Select Committee of the National Assembly. The authorities have further advised that once the Amendment Bill is enacted, directives will be issued by the Minister of Finance addressing this recommendation. Consequently, this Recommendation remains outstanding.

## III. Conclusion

- 118. Since the previous Follow-Up Report the authorities issued the AMLCFT Directives and AMLCFT Guideline in an attempt to implement some of the outstanding measures of certain Recommendations. However, as noted neither the AMLCFT Directives nor the AMLCFT Guideline are considered fully OEM and are therefore no acceptable by FATF criteria for compliance. Additionally, the BOG AML/CFT Guidelines are also not considered fully OEM. As such, the level of compliance has not improved. The authorities in Guyana have continued in their efforts to comply with the recommendations in the MER, mostly through continued implementation of measures noted in previous reports. Most proposed measures include legislative amendments in particular the AMLCFT (Amendment) Bill and issuance of guidelines.
- 119. It is noted that Guyana is presently debating in Parliament the AMLCFT (Amendment) Bill 2013 which seeks to address the legislative amendments required in the examiners' recommended actions in the Core and Key Recommendations 1, 3, 4, 5, 13, 23, 36, 40, SR. I, SR. II, SR. III, SR. IV and SR. V and the remaining Recommendations 6, 7, 8, 9, 11, 14, 15, 17, 21, 22, 25, 29, 33, 37, SR. VI, SR. VII and SR. IX. The AMLCFT (Amendment) Bill is designed to

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address 90 % (62 of the 69) separate outstanding examiners' recommendations Consequently the enactment of the AMLCFT (Amendment) Bill 2013 should substantially enhance the level of compliance of a majority of the outstanding Recommendations, particularly the Core and Key Recommendations.

- 120. To demonstrate continued implementation the authorities should continue to submit information for each report regarding the provision of training both to the competent authorities and the financial institutions, the on-site AML/CFT inspection activity of the BOG, GSC and CCDO and the various statistical information required under Rec. 32.
- 121. As indicated above, Guyana has not taken sufficient steps to address its significant AML/CFT deficiencies. Given the formal CFATF statement in November 2013 requesting CFATF Members to consider implementing counter measures against Guyana and the protracted inability to enact the AMLCFT (Amendment) Bill necessary to address a substantial number of identified AMLCFT deficiencies, it is recommended that Guyana remains in enhanced follow-up and be required to report to the next Plenary in May 2015.

# Matrix with Ratings and Follow Up Action Plan 3rd Round Mutual Evaluation Guyana

Forty Recommendations	Rating	Summary of factors underlying rating	Recommended Actions	Undertaken Actions
Legal systems				
1. ML offence	PC	ML offences in the AMLCFTA are not consistent with the requirements of the Vienna and the Palermo Conventions.	Amend the ML offences in the AMLCFTA to include "assisting any person who is involved in the commission of such an offence or offences to evade the legal consequences of his actions" in accordance with the Vienna and Palermo Conventions.	i. The AMLCFT (Amendment) Bill No. 12 of 2013 was published, introduced in the National Assemble and read a first time on April 22, 2013. It was debated and read a second time on May 7, 2013 following which it was committed for consideration to a Special Select Committee (SSC) by the National Assembly. The SSC consists of 9 members (5 members from the combined opposition and 4 members from the Government). During the period of May 8, 2013 to August 5, 2013 the SSC had 15 meetings to consider the Bill. At these meetings the Bill was reviewed clause by clause and further amendments were made to the Bill based on feedback/comments received from CFATF, and other Stakeholders (see matrix with these amendments attached). At the 15th meeting of the SSC held on August 5, 2013 a motion was put and carried by a majority vote, to adjourn the meeting of the SSC to a date in October 2013. Parliament recessed on August 8, 2013 and will reconvene on October 10, 2013. A Draft Report of the SSC was prepared by the Chairperson for approval of the SSC and presentation to Parliament when it reconvenes (see copy of Draft Report attached). It is anticipated that the Special Select Committee will complete its deliberations on the Bill and make recommendations to Parliament when it reconvenes in October 2013. While we cannot predict the decisions of our democratic Parliament we anticipate that the Bill will be reviewed and concluded in

Parliament before November 30, 2013. We will update ICRG and CFATF on a weekly basis or as needed on all developments pertaining to the Bill. Also attached hereto is a copy of the Draft Minutes of the 15th Meeting of the SSC. The AMLCFT Amendment Bill No. 12 of 2013 which contained modifications that were reviewed by CFATF was rejected by Parliament on November 14, 2013. This Bill was again published on December 10, 2013 and reintroduced in the National Assembly as AMLCFT (Amendment) Bill No. 22 of 2013. The Bill was read a first time on December 12, 2013. It was then debated and read a second time on December 19, 2013. Following the second reading, the Bill was committed to a Parliamentary Special Select Committee (PSSC), by the National Assembly, for consideration. Members to comprise the PSSC to consider the Bill were nominated at a meeting held on December 20, 2013. The PSSC met on 15 occasions between January 19, 2014 and February 27, 2014. At its 9th meeting held on February 9, 2014 the PSSC concluded its work on the AMLCFT Amendment Bill and the Bill with minor amendments were approved by the Committee. Further amendments to the Principal AMLCFT Act 2009 were then proposed at subsequent meetings. These proposed amendments were conveyed to the Chief Parliamentary Council (CPC) for drafting. At the 14th meeting of the Committee held on February 26, 2014 the CPC sought further clarification on several issues related to the proposed amendments. These were provided and the CPC was asked to prepare the draft

	amendments and submit to the Committee for
	consideration on February 27, 2014.
	At the 15 <sup>th</sup> meeting of the Committee held on February 27, 2014, the Committee received a letter from the CPC requesting more time to draft the proposed amendments. The next meeting of the Committee was then scheduled for March 5, 2014, where the Committee will review the draft amendments.
	The work of the committee was therefore not completed in time for the Bill to be brought back to the main Parliament which convened on February 27, 2014.
	We will update CFATF on all developments pertaining to the Bill as they occur.  See attached the PSSC Chairman's Draft Report of the AMLCFT Amendment Bill.
	Between February 27 and June 11, 2014 the PSSC had nine (9) additional meetings. However, the Bill remains with the PSSC as the Committee continues its review. The Bill can only be returned to the National Assembly for passage upon the completion of the work of the Committee.
	The National Assembly is currently in a two (2) month recess (August 14 to October 10, 2014).
	We have further examined the CFATF assessor's recommendations that are the subject of the Amendment Bill and we have addressed a number of these recommendations by administrative and executive methods (the issuance of Guidelines and Directives).
	In this regard, thirty-eight (38) of the fifty-nine (59) assessor's recommendations which are

	Illicit trafficking in stolen and other goods and smuggling are not criminalized as a serious offence and are therefore not a predicate offence to ML.	Illicit trafficking in stolen and other goods and smuggling should be criminalized as a serious offence and a predicate offence to ML.	already included in the Bill have been addressed as follows:  Twenty-six (26) addressed in AMLCFT Guidelines issued by Supervisory Authorities to their respective reporting entities on August 28, 2014.  Thirteen (13) addressed in an AMLCFT Directives issued by the Attorney General and Minister of Legal Affairs to the Supervisory Authorities, Reporting Entities, and the Registrar of Deeds on August 26, 2014.  The Directives and Guidelines were published in the Official Gazette and on the FIU's website on August 29, 2014.  (See attached copy of Guidelines and Directives) Rec. I(i))  ii.(a) In Guyana, illicit trafficking in stolen and other goods falls under the offence of 'Receiving where principal is guilty of felony'. The Criminal Law (Offences) Act Cap. 8:01 provides at s.236  (1) "Everyone who receives any chattel, money, valuable security, or other property, the stealing, taking, extortion, obtaining, embezzling, or otherwise disposing whereof amounts to a felony, either at common law or by virtue of this Act or of any other written law for the time being in force, knowing it to have been feloniously stolen, taken, extorted, obtained, embezzled, or disposed or, shall be guilty of felony, and may be indicted and convicted wither as an accessory after the fact, or for a substantive felony; and, in the latter
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			(2) Every receiver aforesaid, however convicted, shall be liable to imprisonment for fourteen years."  ii.(b) The offence of smuggling falls under the Customs Act Cap. 82:01 of the Laws of Guyana. s.218(d)(e) provides "Every person who knowingly acquires possession of or is in any way knowingly concerned in carrying, removing, depositing, concealing, or in any manner dealing with any goods with intent to defraud the revenue of any duties thereon, or to evade any prohibition or restriction of or applicable to such goods; or is in any way knowingly concerned in any fraudulent evasion or attempt at evasion of any import or export duties of customs, or of the laws, and restrictions of the customs relating to the importation, unloading, warehousing, delivery, removal, loading and exportation of goods, shall be liable for each such offence to a fine of treble the value of the goods or ten thousand dollars at the election of the Comptroller; and to imprisonment for one year and all goods in respect of which any such offence shall be committed shall be forfeited."  As evident from the above, the penalties for the above offences are imprisonment for fourteen
			above offences are imprisonment for fourteen years, and a fine of treble the value of the goods or ten thousand dollarsand to imprisonment for one year and all goods in respect of the
			offence being forfeited, respectively. These are therefore serious offences under the AMLCFTA which states ""serious offence" means a serious offence against a provision of-
			(a) any law in Guyana, for which the maximum penalty is death or imprisonment for life or

The recent enactment of the AMLCFTA precludes assessment of effective implementation of the legislation.	Systems should be put in place to effectively implement the AMLCFTA and relevant Government entities made aware of the legislation and its applicability.	other deprivation of liberty of not less than six months; (b) any offence listed in Second Schedule; or (c) a law of a foreign state, in relation to an act or omission, which had it occurred in Guyana, would have constituted an offence for which the maximum penalty is death, or imprisonment for life or other deprivation of liberty for a period of not less than six months and includes money laundering and terrorist financing or an offence listed in the Second Schedule". (This recommendation was met – see paragraph 9 Guyana 1st Follow up Report).
		iii. FIU has been sensitizing the relevant Government entities on the legislation and its applicability through ongoing training/discussions and follow up meetings. (This recommendation was met – see paragraphs 5 and 6 Guyana 3rd Follow up Report).  The FIU continues to provide training for the relevant Government entities on the AMLCFT legislation and the FATF Standards and their applicability. For the period April to August 2014 the FIU held five (5) training sessions and one (1) Workshop with Government agencies as follows:
		- One (1) training session for Customs officers stationed at the ports of entries on foreign currency declaration to effectively monitor cash couriers One (1) training session for officers of GRA, GPF, AG's Chambers, DPP, FIU and the BOG on Advanced AMLCFT Investigative Techniques One (1) training session for the sub- Agents of a Money Transfer Agency One (1) training session for the

				frontline employees of a LFI (Bank) on CDD, KYC and STR.  One (1) training session for Gold Dealers on their obligations under the AMLCFT legislation.  One (1) workshop on AMLCFT Supervision for the SAs of Money Transfer Agencies, Cambios, Insurance, Banks, Securities Dealers, Cooperatives, Charities, Casinos, and Gold and Diamond Dealers.  For the same period the FIU held three (3) advisory/awareness sessions (provision of information and guidance on AMLCFT obligations) with SAs for Registered Charities, Cooperatives and Gold Dealers.  Additionally, the FIU has commenced supervision of Pawnbrokers. For the reporting period the FIU held one (1) training session on the obligations of pawnbrokers as reporting entities under the AMLCFT legislation and one (1) advisory/awareness session where information and guidance on AMLCFT compliance was provided to the pawnbrokers. (See attach Summary of training/workshops/advisories held for the period April to August 2014 – Rec I(iii).
ML offence – mental element and corporate liability	LC	i. The recent enactment of the AMLCFTA precludes assessment of effective implementation of the legislation and minimal resources limit implementation.		
3. Confiscation and provisional measures	PC	The definition of property liable for confiscation does not include assets of every kind, whether tangible or intangible, or indirect proceeds of crime including income, profits or other benefits from proceeds of crime or property held by third	The definition of property liable for confiscation in the AMLCFTA be amended to include indirect proceeds of crime including income, profits or other benefits from proceeds of crime and property held by third persons and assets or every kind, whether tangible or	i. This recommendation will be addressed by legislative amendment. It was included in the AMLCFT (Amendment) Bill 2013 referred to at recommendation 1 above and the same comments apply. <i>This recommendation was addressed at paragraph 3(e) of the</i>

		persons.	intangible.	AMLCFT Guideline issued to reporting entities on August 28, 2014.
				Paragraph 3(e) The words "proceeds of crime" include indirect proceeds of crime including income, profits or other benefits from proceeds of crime and property held by any other person and assets of every kind whether tangible or intangible.
		Unable to assess effective implementation since there has been no restraint, forfeiture or production orders or search warrants granted under the AMLCFTA due to its recent enactment	The competent authorities should provide resources to ensure the requisite agencies are trained under the recent legislation in order to enable effective implementation.	ii. On June 19, 2013 a workshop on the Confiscation of the Proceeds of Crime was hosted by the Director of Public Prosecutions. The workshop was facilitated by representatives from the office of the Caribbean Criminal Asset Recovery Programme (CCARP). A Guideline on the Confiscation of the Proceeds of Crime which was prepared by CCARP was also handed over to the staff of the DPP at the workshop. Participants of the workshop were, the staff of the DPP Chambers, Magistrates, Judges and police prosecutors.  This recommendation was met – see paragraph 19 of Guyana's 5th Follow-up Report).  As indicated at Rec. 1(iii) above the FIU continues to provide training to Government entities.
Preventive measures				
4. Secrecy laws consistent with the Recommendations	PC	No provision for the GSC to access information relevant to AML/CFT matters from registrants of the SIA.	The GSC should have the power to access information relevant to AML/CFT matters from registrants of the SIA.	i. This recommendation will be addressed by legislative amendment. It was included in the AMLCFT (Amendment) Bill 2013 referred to at recommendation 1 above and the same comments apply. This recommendation was addressed at paragraph 2 of the AMLCFT Directives issued by the Minister of Legal Affairs and Attorney General on August 26, 2014.

					Paragraph 2 For monitoring purposes, the Supervisory Authority may enter into the business premises of a Reporting Entity during ordinary working hours in order to- (i) inspect or take documents or make copies or extracts of information from such documents; (ii) inspect premises; and (iii) observe the manner in which certain functions are undertaken, and require any person on the premises to provide an explanation on any such information.
			No provision for the CCDO to share information from a society registered under the CSA with local and international competent authorities	The CCDO should be able to share information from a society registered under the CSA with local and international competent authorities.	ii. The CCDO was on December 20, 2012 appointed as the AML/CFT supervisory authority for co-operative societies registered under the CSA. By virtue of this appointment the CCDO now has the power under s.22(2) (c & d) of the AMLCFT Act to share information as recommended with local and international competent authority. (This recommendation was met – see paragraph 19 Guyana 4th Follow up Report).
5. Ci	ustomer due diligence	PC	Threshold for the application of CDD measures for occasional transactions has not been prescribed, leaving such determination to the discretion of the reporting entities.	A threshold for the application of CDD measures for occasional transactions should be prescribed in accordance with the FATF standard.	i. Regulation 4(2) (b) already makes provision for this recommendation. It stipulates "Customers shall include persons, whether natural, legal, or legal arrangements, who are or who seek to be engaged in one or more occasional transactions with the reporting entity when the total value of the transactions equals or exceeds one million dollars." (This recommendation was met – see paragraph 10 Guyana 1st Follow up Report).
			• No requirement for reporting entities to obtain information on the ownership of	• Reporting entities should be required to obtain information on the ownership of customers who	ii. S. 15(4)(a-c) of the AMLCTFA already makes provision for REs to obtain

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customers who are legal persons or legal arrangements.	are legal persons or legal arrangements.	information on the ownership of customers who are legal persons or legal arrangements. This section provides "Without limiting the generality of subsection (2), a reporting entity shall-  (a) when establishing a business relationship, obtain information on the purpose and nature of the business relationship;  (b) if the transaction is conducted by a natural person,  (c) if the transaction is conducted by a legal entity, adequately identify the beneficial owner, take reasonable measures to identify and verify its beneficial ownership and control structure, including information relating to-  (i) the customer's name, legal form, address and directors;  (ii) the principal owners and beneficiaries and control structure;  (iii) provisions regulating the power to bind the entity; and to verify that any person purporting to act on behalf of the customer is so authorised, and identify those persons." (This recommendation was met – see paragraph 12 Guyana 1st Follow up Report).
<ul> <li>No requirement for reporting entities to determine who are the natural persons that ultimately own or control the customer.</li> </ul>	Reporting entities should be required to determine who are the natural persons that ultimately own or control the customer.	iii. This recommendation will be addressed by legislative amendment. It was included in the AMLCFT (Amendment) Bill 2013 referred to at recommendation 1 above and the same comments apply.
• No requirement for the verification of legal status of specific legal arrangements such as trusts.	Reporting entities should be required to verify the legal status of specific legal arrangements such as trusts.	iv. Regulation 4(5)(a) &(c) of the Regulations made under AMLCFTA already makes provision for the verification of legal status of

No definition of beneficial ownership with regard to legal entities.	A definition of beneficial ownership with regard to legal entities should be set out in the AMLCFTA.	specific arrangements such as trusts. It provides that "A reporting entity shall ensure that it knows the true identity of its customersFor customers who are legal persons or legal arrangements, the reporting entity shall obtain and verify —  (a) the customer's name and legal form, including obtaining proof of incorporation or similar evidence of establishment or existence such as a certificate of incorporation or a trust instrument."  (b)  (c) the legal provisions that set out the power to bind the customer such as the memorandum and articles of association or trust instrument"  (This recommendation was met – see paragraph 15 Guyana 1st Follow up Report).  v. This recommendation will be addressed by legislative amendment. It was included in the AMLCFT (Amendment) Bill 2013 referred to at recommendation 1 above and the same comments apply. This recommendation was addressed at paragraph 3(a) of the AMLCFT Guideline issued to reporting entities on August 28, 2014.  Paragraph 3(a)  The words "heneficial ownership" mean
		Paragraph 3(a) The words "beneficial ownership" mean ownership by a natural person or persons who ultimately exercises individually or jointly voting rights representing at least twenty-five per cent of the total shares, or otherwise has ownership rights of a legal entity.
No requirement for reporting entities to perform enhanced due diligence for higher	Reporting entities should be required to perform enhanced due diligence for higher risk	vi. Same action as above. It should be noted that despite being included in the Amendment Bill this recommendation was addressed in

risk categories of customers.	categories of customers.	the AML/CFT Guidelines which was issued
Tisk categories of customers.	categories of customers.	to Licensed Financial Institutions by the
		Bank of Guyana on June 28, 2013. See
		Section 5.2, page 41 of the attached
		AML/CFT Guidelines. (This
		recommendation is partly met – see paragraph 11 of Guyana's 5th Follow-up
		Report). This recommendation was
		addressed at paragraph 13 of the AMLCFT
		Guideline issued to reporting entities on
		<u>August 28, 2014.</u>
		Paragraph 13
		Where there are higher risk categories of
		customers, Reporting Entities shall conduct
		enhanced customer due diligence measures, consistent with the risks identified and shall
		increase the degree and nature of monitoring of
		the customer or business relationship in order
		to determine whether those transactions or
		activities appear unusual or suspicious.
		vii.S.15(2) of the AMLCTFA provides
		"Reporting entities shall establish and verify
• No requirement that reporting entities	Reporting entities should be required to verify	the identity of any customer of the reporting
verify the identity of the customer and	the identity of the customer and beneficial	entity by requiring the applicant to produce an identification record or such other
beneficial owner before or during the course of establishing a business	owner before or during the course of establishing a business relationship or	reliable, independent source document as
relationship or conducting transactions for	conducting transactions for occasional	the Financial Intelligence Unit may
occasional customers.	customers.	request"
		The phrase "establish and verify the identity of
		any customer of the reporting entity" is all-
		inclusive and thereby includes 'occasional
		customers conducting transactions.' Further,
		Regulation 4(2)(b) of the Regulation made under the AMLCTFA defines a customer thus
		"Customers shall include persons, whether
		natural, legal, or legal arrangements, who are
		or who seek to be engaged in one or more
		occasional transactions with the reporting

		No requirement prohibiting reporting entities from opening an account or commencing a business relationship or performing a transaction in the absence of satisfactory evidence of identity as stipulated in criteria 5.3 to 5.6 and being required to consider making a suspicious transaction report.	<ul> <li>Reporting entities should be prohibited from opening an account or commencing a business relationship or performing a transaction in the absence of satisfactory evidence of identity as stipulated in criteria 5.3 to 5.6 and being required to consider making a suspicious transaction report.</li> </ul>	entity." (This recommendation will be fully satisfied once the term "beneficial ownership" is defined in the AMLCFT Act. This will be done as stated at Rec 5(v) above).  viii. This recommendation will be addressed by legislative amendment. It was included in the AMLCFT (Amendment) Bill 2013 referred to at recommendation 1 above and the same comments apply. This recommendation was addressed at paragraph 5 of the AMLCFT Guideline issued to reporting entities on August 28, 2014.  Paragraph 5 Where a Reporting Entity is unable to obtain satisfactory evidence of the identity of any natural or legal person, as required to be obtained under the Act, the Reporting Entity shall not open an account in favour of the intended customer, commence the business relationship or perform the intended or desired transaction and may consider making a suspicious transaction report in the manner provided under the Act.
		• Except in the case of customers at the time of the enactment of the AMLCFTA, there is no requirement for financial institutions to terminate a business relationship due to the inability to obtain information set out in criteria 5.3 to 5.6 and consider making a suspicious transaction report.	<ul> <li>Reporting entities should be required to terminate a business relationship due to the inability to obtain information set out in criteria 5.3 to 5.6 and consider making a suspicious transaction report.</li> </ul>	ix. Same action as above. This recommendation was addressed at paragraph 12 of the AMLCFT Guideline issued to reporting entities on August 28, 2014.  Paragraph 12 Where a Reporting Entity is unable to obtain the information as required under this Act, the Reporting Entity shall terminate the business relationship and consider making a suspicious transaction report.
6. Politically exposed persons	PC	No requirement for reporting entities to obtain senior management approval to continue a business relationship with a	<ul> <li>Reporting entities should be required to obtain senior management approval to continue a business relationship with a customer who is</li> </ul>	i. This recommendation will be addressed by legislative amendment. It was included in the AMLCFT (Amendment) Bill 2013 referred to

	customer or beneficial owner who is subsequently found to be a PEP or becomes a PEP.	subsequently found to be a PEP or becomes a PEP.	at recommendation 1 above and the same comments apply. This recommendation was addressed at paragraph 6 of the AMLCFT Guideline issued to reporting entities on August 28, 2014.
			Paragraph 6 Where a customer is subsequently found to be or becomes a politically exposed person, the Reporting Entity shall require its senior management to approve the continuation of a business relation with such a person.
	Limited awareness by financial institutions about the legal requirements concerning PEPs.	The supervisory authorities should ensure that all financial institutions are aware of the legal requirements concerning PEPs	ii. Financial institutions are regularly being sensitized on various sections of the AMLCFT Act (particularly s.15 (4)(d)) which deals with PEPs, as well as the AMLCFT Regulations. These sensitization programmes are ongoing. Reporting entities are reminded of the legal requirements concerning PEPs at every meeting/training. (This recommendation was met – see paragraph 45 of Guyana's 4th Follow-up Report). The FIU has circulated the FATF Guidance Note on PEPs as well as a Circular on PEPs to reporting entities. See copy of Circular attached.
			It should be noted that the AML/CFT Guidelines which was issued to Licensed Financial Institutions by the Bank of Guyana on June 28, 2013 also addressed this recommendation. See Section 5.3.8, page 55 of the attached AML/CFT Guidelines.
7. Correspondent banking LC	No requirement for financial institutions to ascertain whether a respondent institution has been subject to a money laundering or terrorist financing investigation or regulatory action.	Financial institutions should be required to ascertain whether a respondent institution has been subject to a money laundering or terrorist financing investigation or regulatory action.	i. This recommendation will be addressed by legislative amendment and the issuance of Guidelines. It was included in the AMLCFT (Amendment) Bill 2013 referred to at recommendation 1 above and the same comments apply.

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					It should be noted that despite being included in the Amendment Bill this recommendation was addressed in the AML/CFT Guidelines which was issued to Licensed Financial Institutions by the Bank of Guyana on June 28, 2013. See Section 5.4.1 page 59, of the attached AML/CFT Guidelines. This recommendation was addressed at paragraph 10(1) of the AML/CFT Guideline issued to reporting entities on August 28,
					<u>2014.</u>
					Paragraph 10(1)
					A bank or financial institution shall, in relation to its cross border correspondent banking and
					other similar relationships—
					(1) determine from publicly available information the reputation of the person or entity and the quality of supervision to which the person or entity is subject including whether the person or entity has been subject to a money laundering or terrorist financing investigation or regulatory action;
			No requirement for financial institutions to	Financial institutions should have to ascertain	iii. Same action as above. It should be noted that
			ascertain for themselves that the AML/CFT controls of a respondent institution are adequate and effective.	for themselves that the AML/CFT controls of a respondent institution are adequate and effective.	despite being included in the Amendment Bill this recommendation was addressed in the AML/CFT Guidelines which was issued to Licensed Financial Institutions by the Bank of Guyana on June 28, 2013. See Section 5.4.1, page 60 of the attached AML/CFT Guidelines. This recommendation was addressed at paragraph 10(2) of the AMLCFT Guideline issued to reporting entities on August 28, 2014.
					Paragraph 10(2)
					A bank or financial institution shall, in relation
	L				to its cross border correspondent banking and

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				other similar relationships—
				(2) <u>assess the person's or entity's anti-</u>
				money laundering and terrorist
				financing controls and ascertain for
				themselves that such controls are
				adequate and effective;
8. New technologies & non	NC	No requirement for financial institutions to	• Financial institutions should be required to have	i. This recommendation will be addressed by
face-to-face business		have policies in place or take such	policies in place or take such measures to	legislative amendment and the issuance of
		measures to prevent the misuse of	prevent the misuse of technological	Guidelines. It was included in the AMLCFT
		technological developments in ML or TF	developments in ML or TF schemes.	(Amendment) Bill 2013 referred to at
		schemes.	•	recommendation 1 above and the same
				comments apply.
				It should be noted that despite being included
				in the Amendment Bill this recommendation
				was addressed in the AML/CFT Guidelines
				which was issued to Licensed Financial
				Institutions by the Bank of Guyana on June
				28, 2013. See Section 6.3, page 81 of the
				attached AML/CFT Guidelines. ( <i>This</i>
				recommendation was partly met – see
				paragraph 50 of Guyana's 5th Follow-up
				Report). This recommendation was
				addressed at paragraph 19 of the AMLCFT
				Guideline issued to reporting entities on
				August 28, 2014.
				August 20, 2014.
				Paragraph 19
				A Reporting Entity shall identify and assess the
				money laundering or terrorist financing risks
				and take appropriate measures to manage and
				mitigate those risks which may arise in relation
				(i) the development of newproducts
				and new business practices
				<u>including new delivery</u> mechanisms; and
				(ii) <u>the use of new or developing</u> technologies for both new and pre-
				existing products,
				and this risk assessment shall take place

No requirement for financial institutions to have policies and procedures in place to address specific risks associated with non- face to face business relationships or transactions.	Financial institutions should be required to have policies and procedures in place to address specific risks associated with non-face to face business relationships or transactions. These policies and procedures should apply when establishing customer relationships and conducting ongoing due diligence.	prior to the launch of the new products, business practices or the use of new or developing technologies.  ii. Same action as above. It should be noted that despite being included in the Amendment Bill this recommendation was addressed in the AML/CFT Guidelines which was issued to Licensed Financial Institutions by the Bank of Guyana on June 28, 2013. See Section 5.3.5, page 50 of the attached AML/CFT Guidelines. (This recommendation was partly met – see paragraph 50 of Guyana's 5th Follow-up Report). This recommendation was addressed at paragraph 7 of the AML/CFT Guideline issued to reporting entities on August 28, 2014.
		Paragraph 7 A Reporting Entity shall establish in writing and maintain policies and procedures to address the specifications associated with non-face-to-face business relationships or transactions, when establishing customer relationships and conducting on-going due diligence.
	Financial institutions should also be required to have measures for managing risks including specific and effective CDD procedures that apply to non-face to face customers.	iii. Same action as above. It should be noted that despite being included in the Amendment Bill this recommendation was addressed in the AML/CFT Guidelines which was issued to Licensed Financial Institutions by the Bank of Guyana on June 28, 2013. See Section 5.3.5, page 50 of the attached AML/CFT Guidelines. (This recommendation was partly met – see paragraph 50 of Guyana's 5th Follow-up Report). This recommendation was addressed at paragraph 8 of the AML/CFT Guideline issued to reporting entities on

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				<u>August 28, 2014.</u>
				Paragraph 8 A Reporting Entity shall also establish in writing and maintain measures to manage the specific risks including specific and effective customer due diligence procedures that apply to non-face-to-face customers.
9. Third parties and introducers	PC	Authorities have issued no guidance in relation to which countries third parties that meet FATF conditions can be based.	• Financial institutions should be required to satisfy themselves that third parties are regulated and supervised in accordance with Recommendations 23, 24 and 29 and have measures in place to comply with CDD requirements set out in Recommendation 5.	i. This recommendation will be addressed by legislative amendment and the issuance of Guidelines. It was included in the AMLCFT (Amendment) Bill 2013 referred to at recommendation 1 above and the same comments apply. It should be noted that despite being included in the Amendment Bill this recommendation was addressed in the AML/CFT Guidelines which was issued to Licensed Financial Institutions by the Bank of Guyana on June 28, 2013. See Section 5.3.6, page 51 of the attached AML/CFT Guidelines. (This recommendation was partly met — see paragraph 51 of Guyana's 5th Follow-up Report). This recommendation was addressed at paragraph 11 of the AMLCFT Guideline issued to reporting entities on August 28, 2014.  Paragraph 11 Where a Reporting Entity relies on an intermediary or third party to undertake its obligations or to introduce business to it, it shall satisfy itself that the third party or intermediary is regulated and supervised in accordance with internationally recommended best practices in relation to regulation and supervision, powers of supervisors and regulation and supervision of Designated Non-Financial Businesses and Professions and has measures in place to comply with customer due diligence requirements set out in internationally

		Financial institutions are not required to satisfy themselves that third parties are regulated and supervised in accordance with Recommendations 23, 24 and 29 and have measures in place to comply with CDD requirements set out in Recommendation 5.	Competent authorities should determine and inform financial institutions in which countries third parties that meet the conditions can be based by taking into account information available on whether these countries adequately apply the FATF Recommendations	recommended best practices in relation to a terrorist financing offence and customer due diligence and record keeping.  ii. This recommendation was addressed in the AML/CFT Guidelines which was issued to Licensed Financial Institutions by the Bank of Guyana on June 28, 2013. See Section 5.3.6, page 51 of the attached AML/CFT Guidelines. Please note that the FIU has commenced the practice of informing financial institutions of Reports and Reviews concerning AML/CFT published by FATF. This is done by the issuance of Circulars to financial institutions. See copy of most recent Circular on this matter attached.  In addition, on August 22, 2014, the Bank of Guyana issued Circular No. 36/2014 to all Licensed Financial Institutions (LFIs) that are permitted to rely on intermediary or third parties to perform some of the elements of the CDD process, informing
10. Record keeping	PC	No requirement for financial institutions to ensure that all customer and transaction records and information are available on a timely basis to domestic competent authorities upon appropriate authority.	i. All financial institutions should be required to ensure that all customer and transaction records and information are available on a timely basis to domestic competent authorities upon appropriate authority	them of the jurisdictions that adequately apply the FATF Recommendations. An updated list will be circulated to LFIs within one (1) week of FATF Public Statements which are issued three (3) times per year. See attached copy of Circular. Rec. 9(ii)  i. Regulation 9(1) of the Regulations made under AMLCFTA makes provision for reporting entities to ensure that any records required to be maintained under these Regulations are capable of retrieval in legible form without undue delay.  In addition, the FIU has since 2006, implemented a system whereby when requesting information from reporting entities, such information is required within seven (7) days from the date of

				request.
11. Unusual transactions	LC	<ul> <li>Findings on complex, unusual, large transactions or unusual patterns of transactions with no apparent or visible economic or lawful purpose are available only to the FIU and not all competent authorities and auditors.</li> <li>No requirement that findings on background and purpose of transactions should be kept available for at least five years.</li> </ul>	i. Guyana should amend its legislation so as to require financial institutions to make the findings on complex, unusual, large transactions or unusual patterns of transactions with no apparent or visible economic or lawful purpose available to all competent authorities and auditors for at least five years.	Further, s. 9(4)(0) of the AMLCFTA provides "The Financial Intelligence Unitshall, in respect of the entities for which it has been designated, exercise the powers set out in section 18 and in relation to this, may enter the premises of any reporting entity during ordinary business hours to inspect any record kept by the reporting entity, and ask any question relating to such record, make notes and take copies of whole or any part of the record." (This recommendation was met — see paragraph 21Guyana 1st Follow up Report).  i. This recommendation will be addressed by legislative amendment. It was included in the AMLCFT (Amendment) Bill 2013 referred to at recommendation 1 above and the same comments apply. This recommendation was addressed at paragraph 14 of the AMLCFT Guideline issued to reporting entities on August 28, 2014.  Paragraph 14  A Reporting Entity shall upon request make available findings to the Financial Intelligence Unit, the competent authority and statutory auditors.

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12. DNFBP – R.5, 6, 8-11	NC	i. The deficiencies identified in section 3 in	i. It is recommended that a designated supervisory	Supervisory Authorities were appointed for the
		relation to Recs. 5, 6 and 8 – 11 are also	authority be appointed as soon as possible for	following DNFBPs on December 20, 2012.
		applicable to DNFBPs.	the DNFBPs to oversee compliance with the requirements of the AMLCFTA.	- Casinos - Dealers in precious and semi precious
			requirements of the AMLCFTA.	- Dealers in precious and semi precious stones
				- Dealers in gold bullion
				- Trust or company service providers.
				Supervisory Authorities were also appointed on
				the same date for the following
				- Registered Charities
				- Cooperatives
				- Financial Leasing
				<ul> <li>Money Transfer Agencies</li> </ul>
				<ul> <li>Insurance Companies</li> </ul>
				(See copy of appointment letter attached and
				marked Appendix B).
				The FIU has commenced sensitizing the
				newly appointed supervisory authorities on
				their roles and obligations under the
				AMLCFT Act and Regulations. Please see
				attached a schedule of meetings and
				<u> </u>
				workshops held with SAs to date and
				follow up meetings and workshops
				planned for the remainder of the 2013. In
				addition, it should be noted that though
				technical assistance being received from the
				Government of Canada, a Supervisor's
				Manual for supervisory authorities is
				currently being drafted for on and offsite
				examinations procedures, processes for
				identifying and recording reporting entities,
				file management, issuing compliance
				questionnaires, applying risk based
				approached for compliance examinations,
				onsite reviews techniques, preparing reports
				and implementing sanctions. ( <i>This</i>
				recommendation was partly met – see
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paragraph 53 of Guyana's 5th Follow-up Report). The FIU has employed another person (Legal Adviser - AMLCFT Compliance) to be responsible for the newly appointed supervisory authorities for DNFBPs. The person will commence work from March 3, 2014. Her functions will include ensuring continuing compliance by DNFBPs/REs with the obligations of the AML/CFT Act and Regulations; contributing to the, implementation and maintenance of AML/CTF supervision and compliance manuals, policies, procedures and systems for DNFBPs/REs; overseeing the AML/CTF staff training program by DNFBPs/REs; examining and supervising DNFBPs/REs, and regulating overseeing effective compliance with the obligations under the AMLCFT Act and Regulations and any other preventive measures in relation to combating money laundering and terrorist financing. With assistance from the Canadian Government, an AML/CFT Directive for all reporting entities including DNFBPs and an Examination Manual for DNFBPs Supervisors were drafted. The Authorities are awaiting the passage of the AMLCFT Bill before issuing these as some of their contents are based on provisions of the Amendment Bill. During the period April to August, 2014 the

				FIU held 3 advisory sessions (provision of
				information and guidance on AMLCFT
				obligations) with the SAs for:
				- Registered Charities - Cooperatives - Gold Dealers
				The FIU in collaboration with two Canadian  AML/CFT Consultants also held a Workshop on AML/CFT Supervision for DNFBPs for the SAs of the following reporting entities.  - Casinos  - Dealers in Precious and Semi Precious Stones  - Dealers in Precious Metals  - Friendly Societies  - Cooperative Societies  - Security Dealers (Please refer to the
				summary of training attached for Rec. 1(iii) above.
13. Suspicious transaction reporting	NC	Requirement to make a STR does not apply to funds from the designated predicate offence of illicit trafficking in stolen or other goods and smuggling.	Illicit trafficking in stolen and other goods and smuggling should be criminalized as a serious offence and a predicate offence to ML.	i. Already dealt with at Rec. 1(ii) above. (This recommendation was met – see paragraph 9 Guyana 1st Follow up Report).
		Reporting requirement for terrorist financing does not include funds suspected of being linked, or related to, or to be used for terrorism, terrorist acts or by terrorist organisations	<ul> <li>Reporting requirement for terrorist financing in the AMLCFTA should include funds suspected of being linked, or related to, or to be used for terrorism, terrorist acts or by terrorist organisations.</li> </ul>	ii. This recommendation will be addressed by legislative amendment. It was included in the AMLCFT (Amendment) Bill 2013 referred to at recommendation 1 above and the same comments apply. This recommendation was addressed at paragraph 16 of the AMLCFT Guideline issued to reporting entities on August 28, 2014.
				Paragraph 16 Where a Reporting Entity suspects that funds or transactions are connected to proceeds of crime or money laundering or terrorist financing offences or funds suspected of being linked, or related to or to be used for terrorist acts or by

				terrorist organisations it shall take measures to ascertain the purpose or nature of the transaction the origin and destination of the funds and the identity of the ultimate beneficiary and send a report thereon to the Financial Intelligence Unit.
		<ul> <li>No provision specifying that the requirement to report suspicious transactions should apply regardless of whether they are thought, among other things, to involve tax matters.</li> <li>Unable to assess effectiveness of the reporting system due to the unavailability of statistics on suspicious transaction reporting.</li> </ul>	The requirement to report suspicious transactions should apply regardless of whether they are thought, among other things, to involve tax matters.	iii. This recommendation will be addressed by legislative amendment. It was included in the AMLCFT (Amendment) Bill 2013 referred to at recommendation 1 above and the same comments apply. It should be noted that despite being included in the Amendment Bill this recommendation was addressed in the AML/CFT Guidelines which was issued to Licensed Financial Institutions by the Bank of Guyana on June 28, 2013. See Section 7.2, page 88 of the attached AML/CFT Guidelines. (This recommendation was partly met – see paragraph 13 of Guyana's 5th Follow-up Report).
14. Protection & no tipping-off	LC	i. No specific requirement that the protection of staff of financial institutions for reporting STRs is available even if the staff of financial institutions did not know precisely what the underlying criminal activity was, and regardless of whether illegal activity actually occurred.	<ul> <li>The protection of staff of financial institutions for reporting STRs should be explicitly available even if the staff of financial institutions did not know precisely what the underlying criminal activity was, and regardless of whether illegal activity actually occurred.</li> </ul>	i. This recommendation will be addressed by legislative amendment. It was included in the AMLCFT (Amendment) Bill 2013 referred to at recommendation 1 above and the same comments apply. This recommendation was addressed at paragraph 9 of the AMLCFT Guideline issued to reporting entities on August 28, 2014.
15. Internal controls.	PC	No requirement for individuals who	• The requirements of Rec. 15 should be	Paragraph 9 Professionals who transmit information or submit suspicious transaction reports in good faith shall remain free of any civil or criminal liability in an action brought or of any professional sanction taken against such person even if they did not know precisely what the underlying criminal activity was, and regardless of whether the illegal activity actually occurred.

compliance & audit	carry on business solely or with a staff and management of less than five persons to comply with the requirements of Rec. 15.	applicable to individuals who carry on business solely or with a staff and management of less than five persons.	legislative amendment. It was included in the AMLCFT (Amendment) Bill 2013 referred to at recommendation 1 above and the same comments apply.
	Access to information is restricted to the reporting function and only to compliance officers appointed at management level rather than to all appropriate staff engaged in the compliance function.	The AMLCFTA should provide that the compliance officer and appropriate staff have timely access to customer identification data and other CDD information, transaction records and other relevant information necessary to carry out all their functions.	ii. Same action as above. This recommendation was addressed at paragraph 20 of the AMLCFT Guideline issued to reporting entities on August 28, 2014.  Paragraph 20 A Reporting Entity shall enable any person identified as compliance officer and any appropriate staff or auditor acting on the instructions or directions of the compliance officer, to have reasonable access to information that may be relevant to determining whether sufficient basis exists to report the matter.
	No requirement for the audit function of financial institutions to be adequately resourced and independent and compliance testing of procedures, policies and controls to include sample testing.	Financial institutions should be required to ensure that their audit function is adequately resourced and independent and compliance testing of procedures, policies and controls include sample testing.	iii. Same action as above. It should be noted that despite being included in the Amendment Bill this recommendation was addressed in the AML/CFT Guidelines which was issued to Licensed Financial Institutions by the Bank of Guyana on June 28, 2013. See Section 3.4, page 19 of the attached AML/CFT Guidelines. (This recommendation was partly met – see paragraph 57 of Guyana's 5th Follow-up Report). This recommendation was addressed at paragraph 17 of the AML/CFT Guideline issued to reporting entities on August 28, 2014.  Paragraph 17  A Reporting Entity shall establish an independent audit function with adequate resources to test its anti-money laundering and combatting of terrorist financing procedures

		and systems.
The training obligation of financia institutions is not ongoing and does not include new developments, includin information on current ML and F techniques, methods and trends; clea explanation of all aspects of AML/CF laws and obligations, and in particular requirements concerning CDD.	should be ongoing and include new developments, including information on current ML and FT techniques, methods and trends; clear explanation of all aspects of AML/CFT laws and obligations, and in particular,	recommendation was also addressed in the AML/CFT Guidelines which was issued to Licensed Financial Institutions by the Bank of Guyana on June 28, 2013. See Section
		Paragraph 18 A Reporting Entity shall train its officers, employees and agents to recognise suspicious transactions on an on-going basis.
	The competent authorities should ensure that all financial institutions update their current policies and that the updated versions are based on the AMLCFTA.	AML/CFT Guidelines which was issued to
		The Guyana Securities Council, SA for Securities Dealers has on June 13, 2014 issue an AMLCFT Guide to Registered Securities Companies. This Guide deals with:
		- Obligations of reporting entity; - Requirements of Reporting entity; - Reporting of suspicious behaviour; - On-site/off-site Examination by SA; The registered securities companies are required to submit to the GSC a manual

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16. DNFBP - R.13-15 & 21  NC  i. The deficiencies identified in section 3 in relation to Recs. 13, to 15, and 21 are also applicable to DNFBPs.  17. Sanctions  PC  of Fines applicable to corporate bodies for breaches of AML/CFT obligations under the AMLCFTA are not dissuasive.  of Sanctions of designated supervisory authorities under the AMLCFTA are not dissuasive, proportionate or effective and are not applicable to directors and senior management of reporting entities.  18. Shell banks  LC  i. No requirement that financial institutions in a foreign country do not permit their accounts to be used by shell banks.  ii. It is recommended that a designated supervisory authorities under the AMLCFTA.  Fines applicable to corporate bodies for breaches of AML/CFT obligations under the AMLCFTA should be dissuasive.  Sanctions of designated supervisory authorities under the AMLCFTA should be dissuasive, proportionate and effective and should be applicable to directors and senior management of reporting entities.  18. Shell banks  LC  i. No requirement that financial institutions satisfy themselves that respondent financial institutions in a foreign country do not permit their accounts to be used by shell banks.  Financial institutions shall not maintain any business relationship with other banks that do not maintain applysical presence under the laws of which they were established, unless they are part of a financial group subject to effective effective affinancial group subject to effective established, unless they are part of a financial group subject to effective established.					
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It should be noted that despite being included					
in the Amendment Bill this recommendation					
					was addressed in the AML/CFT Guidelines
					which was issued to Licensed Financial
					which was issued to Licensed Financial

Note: We observed that no mention of the
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				above submission was made in Guyana's 2nd or 3rd Follow-up Reports.
19. Other forms of reporting	NC	No documentary evidence of the decision not to implement a system for the reporting of all currency transactions above a fixed threshold to a national central agency.	<ol> <li>The authorities should provide documentation recording the decision not to implement a system for the reporting of all currency transactions above a fixed threshold to a national central agency.</li> </ol>	i. There was no decision not to implement a system for the reporting of all currency transactions above a fixed threshold to a national central agency. For example, Regulation 12 of the Regulations made under the AMLCFTA (which was enacted after the MEV) provides:
				(3) Without prejudice to the generality of the foregoing provisions, a reporting entity shall report to the Financial Intelligence Unit as soon as practicable -  (a) where the reporting entity is a money transfer agency, any money transfer over two hundred thousand dollars;  (b) where the reporting entity is a cambio, a purchase over four hundred thousand dollars and a sale over one million dollars; and  (c) any cash transaction over two million dollars. (This recommendation was met – see paragraph 57 Guyana 1st Follow up Report).
21. Special attention for higher risk countries	NC	There are no measures in place to ensure that financial institutions are notified about AML/CFT weaknesses in other countries.	Effective measures should be established to ensure that financial institutions are advised of concerns about AML/CFT weaknesses in other countries.	i. Circulars based on the public statement issued on June 22, 2012 and October 19, 2012 by FATF were issued to reporting entities on August 20, 2012 and November 5, 2012 respectively. The FIU will continue to advise reporting entities of concerns about AML/CFT weaknesses in other countries. See copy of most recent Circular sent to financial institutions advising of concerns about AML/CFT weaknesses in other countries. (This recommendation is ongoing – see paragraph 60 of Guyana's 5th Follow-up Report). The FIU continues to advise reporting entities of concerns about AML/CFT weaknesses in other countries.

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				(See attached Circulars issued to reporting entities since last report – Rec. 21(1).
		<ul> <li>Only complex, unusual large transactions with no apparent economic or visible lawful purpose from countries which do not or insufficiently apply the FATF Recommendations are examined and written findings kept.</li> </ul>	• The background and purpose of all transactions having no apparent economic or visible lawful purpose with persons from or in countries which do not or insufficiently apply the FATF Recommendations should be examined and written findings made available to assist competent authorities and auditors.	ii. This recommendation was addressed in the AML/CFT Guidelines which was issued to Licensed Financial Institutions by the Bank of Guyana on June 28, 2013. See Section 7.1, page 85 of the attached AML/CFT Guidelines. (This recommendation was partly met – see paragraph 62 of Guyana's 5th Follow-up Report).
		There are no provisions in place that allow the authorities to apply counter measures to countries that do not or insufficiently apply the FATF Recommendations	• There should be provisions to allow for the application of countermeasures to countries that do not or insufficiently apply the FATF Recommendations.	legislative amendment. It was included in the AMLCFT (Amendment) Bill 2013 referred to at recommendation 1 above and the same comments apply.
22. Foreign branches & subsidiaries	NC	Supervisory authorities have not imposed the requirements for foreign branches and subsidiaries of section 22(2) of the AMLCFTA on their respective reporting entities.	Designated supervisory authorities should impose the obligations stipulated in section 22(2) of the AMLCFTA on their respective reporting entities.	i. Notice was sent to all supervisory authorities informing them of the requirement to impose the obligations stipulated in section 22(2) of the AMLCFTA on their respective reporting entities. The Bank of Guyana which is the supervisory authority for Licensed Financial Institutions, Money Transfer Agencies, Cambios, Insurance Companies, and Trust Companies Service providers continues to impose the obligations stipulated in s. 22(2) of the AMLCFTA. Attached hereto are the Bank of Guyana's Work Plan and Progress Report/Update, AMLCFT Guidelines for Insurance Companies, AMLCFT Work Plan for Insurance and AMLCFT Examination Manual for Bank of Guyana.  With regards to the other designated supervisory authorities please refer to the comment at Rec 12 above. (This recommendation was partly met — see paragraph 63 of Guyana's 5th Follow-up Report).

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		The FIU continues to work with the appointed Supervisory Authorities (SAs) including the Bank of Guyana (BOG), Guyana Securities Council (GSC) and the Department of Cooperative and Friendly Societies (DCFS). In this regard another workshop on AMLCFT Supervision for DNFBPs and a number of AMLCFT Supervision awareness sessions were held for these SAs. Updates on the implementation of supervision by the respective SAs are as follows:
		• Guyana Securities Council  In May 2014, the GSC adopted an AMLCFT Supervisory Examination Policies and Procedures manual for the supervisory examinations of Securities dealers. This manual along with the above mentioned Guide for Registered Securities Companies Policies and Procedures were issued to all registered Securities Companies and a training session on the usage of the Manual was conducted by the
		GSC on July 3, 2014. There are plans for the commencement of on-site/off-site examinations and further awareness and training sessions for this sector.  • Cooperative Society  Between January and June, 2014, the Cooperative Division made twenty-four visits to Cooperatives to monitor compliance with the
		AMLCFT legislation. Sixteen Cooperatives were audited for the period but no breaches were found. For the period July to December, 2014, The Cooperative Society plans further AML/CFT awareness sessions, training/workshops, and field visits to continue monitoring compliance by the Cooperatives.

	• Friendly Society
	Between January and June, 2014, there were forty-two audits of Friendly Societies. No
	breaches were found. One AML/CFT awareness session was held for seventeen (17) new Friendly Societies registered
	in 2014. For the period July to December, 2014, the
	<u>Division of Friendly Society plans a number of</u> <u>AML/CFT awareness sessions, and field visits</u>
	to continue monitoring compliance by the Friendly Societies.
	• <u>Bank of Guyana – Insurance</u> <u>Supervision Department</u>
	For the period March to June 2014, the Insurance Supervision Department conducted
	off-site examination of fifteen (15) insurance companies. The Insurance companies continue
	to submit quarterly AML/CFT reports to the Insurance Supervision Department. No sanctions were instituted for the reporting
	period.  Bank of Guyana – Bank Supervision
	<u>Department</u>
	The Bank of Guyana continues to discharge its supervisory obligations in keeping with the
	AMLCFT legislation. In this regard there were two (2) on-site examinations of Licensed Financial Institutions for the reporting period.
	Following these examinations, the Bank issued recommendations for corrective actions based
	on the findings in the respective Reports of Examination. Off-site monitoring of all
	<u>(See attach updates from the Supervisory</u>
	<u>Authorities – Rec. 22 (i)</u>

• No requirement for financial institutions to ensure that their foreign branches and subsidiaries observe AML/CFT measures consistent with FATF Recommendations to the extent that host country laws and regulations permit.

• Financial institutions should be required to ensure that their foreign branches and subsidiaries observe AML/CFT measures consistent with FATF Recommendations to the extent that host country laws and regulations permit.

ii. This recommendation was addressed in the AML/CFT Guidelines which was issued to Licensed Financial Institutions by the Bank of Guyana on June 28, 2013. See Section 1.5, page 7 of the attached AML/CFT Guidelines. (This recommendation was partly met – see paragraph 64 of Guyana's 5th Follow-up Report). This recommendation was addressed at paragraph 3 of the AMLCFT Directives issued by the Minister of Legal Affairs and Attorney General on August 26, 2014.

## Paragraph 3

A Supervisory Authority shall, in the case of a Reporting Entity, require that the Reporting Entity ensure that where requirements of the host country are less strict than those under the Regulations, that branches and majority owned subsidiaries abroad implement the higher standard to that of which the host country laws permit and -

(i) where the foreign country does not permit the proper implementation of the measures above, financial groups shall apply appropriate additional measures to manage the money laundering and terrorist financing risks, and report the matter to the designated or regulatory authority or the competent disciplinary authority, and

where the additional measures are not sufficient, Supervisory Authorities shall consider additional supervisory actions, including placing additional controls on the financial group, including as appropriate, requesting the financial group to close down its

•	No requiremen	t for financi	al institut	ions to
	pay particular	attention th	at the pr	inciple
	stated in section	n 22(2) of th	e AMLC	FTA is
	observed with	respect to	branche	es and
	subsidiaries in	countries v	which do	not or
	insufficiently	apply	the	<b>FATF</b>
	Recommendati	ons.		

- No requirement for financial institutions to ensure that branches and subsidiaries in host countries apply the higher standard where minimum AML/CFT obligations of home and host countries differ.
- Financial institutions should be required to pay particular attention that the principle stated in section 22(2) of the AMLCFTA is observed with respect to branches and subsidiaries in countries which do not or insufficiently apply the FATF Recommendations.
- Financial institutions should be required to ensure that branches and subsidiaries in host countries apply the higher standard where minimum AML/CFT obligations of home and host countries differ.

## operations in the foreign country.

- iii. This recommendation was addressed in the AML/CFT Guidelines which was issued to Licensed Financial Institutions by the Bank of Guyana on June 28, 2013. See Section 1.5, page 7 of the attached AML/CFT Guidelines. (This recommendation was partly met – see paragraph 65 of Guyana's 5th Follow-up Report).
- iv. This recommendation will be addressed by legislative amendment and the issuance of Guidelines. It was included in the AMLCFT (Amendment) Bill 2013 referred to at recommendation 1 above and the same comments apply.

It should be noted that despite being included in the Amendment Bill, this recommendation was addressed in the AML/CFT Guidelines which was issued to Licensed Financial Institutions by the Bank of Guyana on June 28, 2013. See Section 1.5, page 7 of the attached AML/CFT Guidelines. (This recommendation was partly met — see paragraph 66 of Guyana's 5th Follow-up Report). This recommendation was addressed at paragraph 3 of the AML/CFT Directives issued by the Minister of Legal Affairs and Attorney General on August 26, 2014

## Paragraph 3

A Supervisory Authority shall, in the case of a Reporting Entity, require that the Reporting Entity ensure that where requirements of the host country are less strict than those under the Regulations, that branches and majority owned subsidiaries abroad implement the higher standard to that of which the host country laws

				permit and -  (i) where the foreign country does not permit the proper implementation of the measures above, financial groups shall apply appropriate additional measures to manage the money laundering and terrorist financing risks, and report the matter to the designated or regulatory authority or the competent disciplinary authority, and where the additional measures are not sufficient, Supervisory Authorities shall consider additional supervisory actions, including placing additional controls on the financial group, including as appropriate,
23. Regulation, supervision and monitoring	NC	No designated supervisory authority has been assigned to ensure that co-operative societies adequately comply with	A designated supervisory authority should be assigned to ensure that co-operative societies adequately comply with AML/CFT	i. A supervisory authority for Co-operatives was appointed on December 20, 2012. (See comment at Rec. 12 above) ( <i>This</i>
		AML/CFT requirements.      The SIA and the CSA do not provide for	<ul><li>obligations.</li><li>The SIA and the CSA should be amended to</li></ul>	recommendation was met – see paragraphs 22 and 26 of Guyana's 5th Follow-up Report).  ii. This recommendation will be addressed by
		their relevant authorities to take necessary measures to prevent criminals or their associates from holding or being the beneficial owners of a significant or controlling interest or holding a management function in financial institutions.	provide for their relevant authorities to take necessary measures to prevent criminals or their associates from holding or being the beneficial owners of a significant or controlling interest or holding a management function in financial institutions.	legislative amendment. It was included in the AMLCFT (Amendment) Bill 2013 referred to at recommendation 1 above and the same comments apply. This recommendation was addressed at paragraph 4 of the AMLCFT Guideline issued to reporting entities on August 28, 2014.
				Paragraph 4 The Reporting Entities shall take necessary measures to prevent criminals or their associates from holding or being the beneficial

The IA does not provide for necessary measures to prevent criminals or their associates from holding or being the beneficial owners of a significant or controlling interest in financial institutions.	to prevent criminals or their associates from holding or being the beneficial owners of a significant or controlling interest in financial	owners of a significant controlling interest or holding a management function in financial institutions and ensure that directors and senior management of financial institutions satisfy the criteria of being fit and proper persons of integrity and competence.  iii. This recommendation was addressed at paragraph 4 of the AMLCFT Guideline issued to reporting entities on August 28, 2014. (See above)
The SIA and the CSA do not provide for directors and senior management of financial institution to be evaluated on the basis of "fit and proper" criteria.	financial institution to be evaluated on the	iv. This recommendation was addressed at paragraph 9 of the AMLCFT Directives issued by the Minister of Legal Affairs and Attorney General on August 26, 2014.  Paragraph 9 Upon acceptance of an application for registration as a society under the Cooperative Societies Act, the Chief Co-operative Development Officer shall conduct an investigation and make inquiries as he deems necessary to determine whether the applicant is fit and proper to be granted registration under that Act, and in conducting such investigation and inquiries, the Chief Co-operative Development Officer shall have regard to-  (a) the integrity of the applicant, partner, shareholder, director, office holder or beneficial owner of a significant or controlling interest;  (b) the competence of the applicant;  (c) the financial capability of the applicant;  (d) the background of the applicant; and (e) such other matters as the Chief Cooperative Development Officer deems

Neither the COI, the GSC or the DCFS have implemented AML/CFT supervision for their relevant financial institutions	1	appropriate.  (2) The integrity of the persons referred to in paragraph (1) shall be evaluated by the Chief Co-operative Development Officer on the basis of fit and proper criteria or on a regular basis whenever there is a change in ownership, management or control of the society.  v. The Bank of Guyana (BOG) was designated supervisory authority for Insurance companies on December 20, 2012, and has commenced implementing AML/CFT supervision of insurance companies. (Please refer to comments at Recs. 12 and 22(i) above). See attached update on Supervision by the BOG for their respective financial institutions. These include, the number of on-sight AML/CFT Examinations conducted, AML/CFT Guidelines issued for reporting period.  The FIU continues to work with the appointed SAs including the Bank of Guyana (BOG), Guyana Securities Council (GSC) and the Department of Cooperative and Friendly Societies (DCFS). In this regard a workshop on AMLCFT Supervision for DNFBPs and a number of AMLCFT Supervision awareness sessions were held with these SAs.  GSC  In May 2014, the GSC adopted an AMLCFT Supervisory Examination Policies and
		GSC In May 2014, the GSC adopted an AMLCFT

	GSC on July 3, 2014. There are plans for the commencement of on-site/off-site examinations and further awareness and training sessions for
	this sector. <u>Cooperative Societies</u> Between January and June, 2014, the
	Cooperative Division made twenty-four visits to Cooperatives to monitor compliance with the AMLCFT legislation. Sixteen Cooperatives
	were audited for the period but no breaches were found. For the period July to December, 2014, The Cooperative Society plans further AML/CFT awareness sessions,
	training/workshops, and field visits to continue monitoring compliance by the Cooperatives.
	Friendly Societies  Between January and June, 2014, there were forty-two audits of Friendly Societies. No breaches were found.
	One AML/CFT awareness session was held for seventeen (17) new Friendly Societies registered in 2014. For the period July to December, 2014, the
	Division of Friendly Society plans a number of AML/CFT awareness sessions, and field visits to continue monitoring compliance by the
	Friendly Societies.  Bank of Guyana – Insurance Supervision Department
	For the period March to June 2014, the Insurance Supervision Department conducted off-site examination of fifteen (15) insurance
	companies. The Insurance companies continue to submit quarterly AML/CFT reports to the Insurance Supervision Department. No
	sanctions were instituted for the reporting period. (Please refer to updates from SAs – Rec.

				<u>22(i)</u>
24. DNFBP – regulation, supervision and monitoring	NC	Casinos are not subject to a comprehensive regulatory and supervisory regime that ensures they are effectively implementing the AML/CFT measures required under the FATF Recommendations.	Casinos should be subject to a comprehensive regulatory and supervisory regime that ensures they are effectively implementing the AML/CFT measures required under the FATF Recommendations.	i. The Gaming Authority was appointed supervisory authority for Casinos on December 20, 2012. With this appointment Casinos will be monitored to ensure that they are effectively implementing the AML/CFT measures required under the AMLCFT Act and by extension the FATF Recommendations. (Please refer to comment at Rec. 12 above). (This recommendation was partly met — see paragraph 67 of Guyana's 5th Follow-up Report). Please also refer to comments at Rec. 12 above).
		The provision for the Gaming Authority to assess the integrity of an applicant is discretionary, limited to licensing, does not include beneficial owners, and does not specify fit and proper criteria.	The Gaming Authority should be required to assess the integrity of an applicant, partner, shareholder, directors, office holders of an applicant and beneficial owner on the basis of fit and proper criteria on a regular basis.	ii. This recommendation will be addressed by legislative amendment. It was included in the AMLCFT (Amendment) Bill 2013 referred to at recommendation 1 above and the same comments apply. This recommendation was addressed at paragraph 7 of the AMLCFT Directives issued by the Minister of Legal Affairs and Attorney General on August 26, 2014.
		No designated supervisory authority		Paragraph 7 The Gaming Authority under the Gambling Prevention Act shall assess the integrity of an applicant, partner, shareholder, office holder or beneficial owner on the basis of fit and proper criteria on a regular basis and whenever there is a change in ownership or management.
		appointed for DNFBPs to oversee compliance with AML/CFT requirements.	<ul> <li>A designated supervisory authority should be appointed for DNFBPs to oversee compliance with AML/CFT requirements as soon as possible.</li> </ul>	iii. This issue is already addressed at Rec. 12 above.
		Sanctions of designated supervisory authorities under the AMLCFTA are not dissuasive, proportionate or effective and are not applicable to directors and senior	Sanctions of designated supervisory authorities under the AMLCFTA should be dissuasive, proportionate and effective and applicable to	iv. This recommendation will be addressed by legislative amendment. It was included in the AMLCFT (Amendment) Bill 2013 referred to

		management of DNFBPs.	directors and senior management of DNFBPs.	at recommendation 1 above and the same
		management of DIVI bi s.	directors and senior management of Divi Di s.	comments apply.
25. Guidelines & Feedback	NC	No requirement for competent authorities or the FIU to provide financial institutions and DNFBPs that are required to report suspicious transactions with adequate and appropriate feedback.	The AMLCFTA should be amended to require competent authorities or the FIU to provide financial institutions and DNFBPs that are required to report suspicious transactions with adequate and appropriate feedback having regard to the FATF Best Practices Guidelines on Providing Feedback to Reporting Financial Institutions and Other Persons.	
		No guidelines to assist financial institutions and DNFBPS to implement and comply with their respective AML/CFT requirements have been issued	Guidelines to assist financial institutions to implement and comply with their respective AML/CFT requirements should be issued.	<ul> <li>ii. The AML/CFT Guidelines were issued to the Licensed Financial Institutions by the Bank of Guyana on June 28, 2013. (See copy of AML/CFT Guidelines attached). (This recommendation was partly met – see paragraph 71 of Guyana's 5th Follow-up Report).</li> <li>The Guyana Securities Council, SA for Registered Securities Dealers issued an AMLCFT Guide based on the AMLCFT Act. The Guide covers:         <ul> <li>Obligations of RE</li> <li>Requirements of RE</li> <li>Reporting of Suspicious Behaviour</li> <li>Examination Guide (General/on-site/off-site and initial interview with Management)</li> <li>Compliance Checklist</li> </ul> </li> <li>With the issuance of this Guide by GSC, all</li> </ul>

Institutional and other measures				financial institutions have now been issued with Guidelines to assist with the implementation and compliance of their respective AMLCFT requirements.
26. The FIU	NC	No guidelines regarding the manner of STRs reporting have been issued to financial institutions and other reporting entities.	In accordance with the AMLCFTA requirement the FIU should issue guidelines on the manner of STRs reporting to all reporting entities. A circular to the wider public concerning money laundering and financing of terrorism could also be considered.	i. Guidelines on Suspicious Transaction Reporting were issued to financial institutions and other reporting entities in January 2013. (This recommendation was partly met – see paragraph 27 of Guyana's 5th Follow-up Report). An Advisory to the wider public concerning money laundering and the financing of terrorism was issued. Reporting entities were advised to post the Advisory in a prominent location at their place of business. This Advisory was also posted on the FIU's website. (See copy attached.  An advisory to the wider public concerning ML and TF was issued to reporting entities in February 2014 advising them to post the advisory in a prominent location at their places of business. This advisory was also posted on the FIU's website. (This recommendation is now met – see paragraph 34 of Guyana's 6th Follow-up-Report)
		Minimal security arrangements for custody of information with the main vulnerability being IT support provided by personnel not in the employ of the FIU.	The FIU should urgently implement its plans for new personnel and facilities and consider safeguards to reduce the vulnerability of its database.	ii. The FIU currently has in its employ an IT Specialist; hence the vulnerability of its database is no longer at risk.  Please find below information on safeguards implemented to reduce the vulnerability of the database.  Internet Security There are two (2) desktop computers which have direct internet access. These computers are independent of the network which users use to connect to the database. There are six (6)

		additional desktop computers which are on the
		network to access the database on a server
		housed in a separate room equipped with security
		cameras and accessed only by the Database
		Administrator and the Director. The server
		housing the database is strictly prohibited from
		having internet access hence, a significant
		reduction of its vulnerability. Further, there is no
		direct digital input from the internet.
		<u>Database</u>
		The server housing the database is located in a
		room equipped with security cameras (only the
		Director and the Database Administrator have
		access to this room). There are six (6) desktop
		computers which access the database. Access to the database is controlled by means of login
		credentials which were assigned for the sole
		purpose of data input by the entry operators.
		Access of historical data is only granted to the
		Director of the FIU and the Database
		Administrator.
		Traininistrator.
		The programming of network policies on server
		and each of the desktop computers connecting to
		the database has been implemented to not
		register storage devices such as flash drives for
		data transfer.
		All events are recorded in a log file which is only
		viewed by the Director or the Database
		Administrator. In addition, sensitive information
		is backed up regularly and stored offsite at a
		secured location. (This recommendation was
		met – see paragraph 34 Guyana 2nd Follow up
		Report).
No requirement to publicly release		::: The EIII has a summer of males.'
periodic reports to include statistics,	• The authorities should reconsider their policy	iii. The FIU has commenced releasing public reports and allowing for the issuing of
typologies and trends.	regarding the FIU releasing public reports and allow for the issuing of periodic reports which	periodic reports which include statistics,
	include statistics, typologies and trends.	typologies and trends. Statistics on STRs,
	merude statistics, typologies and nellus.	foreign currency reports and threshold reports
 1		roroign currency reports and uneshold reports

		are adversely affected by lack of resources.		met – see paragraph 29 of Guyana's 5th Follow-up Report). (The FIU has published its Annual Reports for 2011 and 2012. These Reports are also published on the FIU's website) See attached updated statistics on STRs, LCRTs and foreign currency declaration reports. (See attached statistics for January to April, 2014 – Rec. 26(iii)).
27. Law enforcement authorities	NC	<ul> <li>No written laws or measures authorising the GPF to postpone or waive the arrest of suspected persons and/or the seizure of money for the purpose of identifying persons involved in money laundering or for evidencing gathering.</li> <li>Lack of trained financial investigators limits effective implementation of ML/FT investigations.</li> </ul>	i. There should be written laws or measures authorising the GPF to postpone or waive the arrest of suspected persons and/or the seizure of money for the purpose of identifying persons involved in money laundering or for evidencing gathering.	<ul> <li>i. This recommendation was reviewed by the Attorney General's office which has advised as follows: "The Common Law of Guyana invests in the investigative arm of the State, i.e., the Guyana Police Force, the Prosecution arm of the State, i.e., the Director of Public Prosecutions, with a sufficiently wide latitude of power which allows both agencies in the discharge of their respective functions, to use persons suspected of being involved in criminal activities, to assist, both in the investigation of the alleged crimes which they are suspected of committing and the prosecution of those offences.</li> <li>The facility of rewarding such persons, in the form of withholding prosecution against them absolutely, or entering in to plea bargaining arrangements exists. In fact, plea bargaining has been codified into statute law."  Attached hereto are a copy of the AG's letter dated August 21, 2103 and a copy of the Criminal Procedure (Plea Bargaining and Plea Agreement) Act No. 18 of 2008.</li> <li>ii. The Attorney General's office has further advised that the investigation of all crimes is</li> </ul>

28. Owners of competent	PC	i. No written law or measure for the	i. There should be a law or measure to allow for	Police Force under the Police Act (Cap 16:01) and that step are currently being taken to establish a unit, the Serious Organised Crimes Unit (SOCU), within the Guyana Police Force, which will be adequately and separately staffed and resourced, and be assigned the exclusive responsibility of carrying out all investigations under the AMLCFT Act.  A detailed report on these recommendations will be provided by March 21, 2014.  The Guyana Police Force have formalized the common law practice of postponing/waiving the arrest of suspected persons and/or seizure of money for the purpose of identifying persons involved in ML or TF or for evidence gathering, by establishing a Standard Operating Procedure of the Police Force on the Postponement or Waiver of Arrest or Seizure of Money. The SOP became effective from May 6, 2014. (This recommendation is now met – see paragraph 80 of Guyana's 6th Follow-up-Report)  i. This recommendation was satisfied by
authorities		taking of witnesses' statements for use in investigations and prosecutions of ML, FT and other underlying predicate offences or in related actions.	the taking of witnesses' statements for use in investigations and prosecutions of ML, FT and other underlying predicate offences or in related actions.	Section 12 of the Police Standing Order No. 64 (see paragraph 73 of Guyana's 5th Follow up Report).
29. Supervisors	PC	GSC does not have power to compel production or obtain access to all records, documents or information relevant to monitoring of compliance.	GSC should have the power to compel production or obtain access to all records, documents or information relevant to monitoring of compliance.	i. This recommendation was reviewed - The GSC being a AML/CFT supervisory authority has such powers under s.22(2) of the AMLCFT Act. This recommendation will also be addressed by legislative amendment. It was included in the AMLCFT (Amendment) Bill 2013 referred to at recommendation 1 above and the same comments apply. This recommendation was addressed at paragraph 3 of the AMLCFT Directives issued by the Minister of Legal Affairs and Attorney General on August 26, 2014.

• CCDO does not have enforcement or	• The CCDO should have enforcement or	Paragraph 3 For monitoring purposes, the Supervisory Authority may enter into the business premises of a Reporting Entity during ordinary working hours in order to- (i) inspect or take documents or make copies or extracts of information from such documents; (ii) inspect premises; and (iii) observe the manner in which certain functions are undertaken, and require any person on the premises to provide an explanation on any such information.
sanctioning powers for failure of co- operatives to comply with AML/CFT obligations	sanctioning powers for failure of co-operatives to comply with AML/CFT obligations	ii. On December 20, 2012 the CCDO was appointed the AML/CFT supervisory authority for Co-operatives. The sanctioning powers available to supervisory authorities under s. 23 of the AMLCFT Act are therefore available to the CCDO. The AMLCFT Bill also contains a provision which make sanctions by supervisory authorities dissuasive, proportionate and applicable to directors and senior managers of reporting entities. ( <i>This recommendation was met – see paragraph 75 of Guyana's 5th Follow-up Report</i> ).