

CARIBBEAN FINANCIAL ACTION TASK FORCE

First Follow-Up Report

St. Vincent & The Grenadines January 19, 2011

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ST. VINCENT & THE GRENADINES: FIRST FOLLOW-UP REPORT

I. Introduction

- 1. This report represents an analysis of St. Vincent and the Grenadines' report back to the CFATF Plenary concerning the progress that it has made with regard to correcting the deficiencies that were identified in its third round Mutual Evaluation Report. The third round Mutual Evaluation Report of St. Vincent & The Grenadines was adopted by the CFATF Council of Ministers in July 2010 using the Round Robin process. Based on the review of actions taken by St. Vincent & The Grenadines since its Mutual Evaluation to meet the outstanding recommendations made by the Examiners, a recommendation would be made as to whether St. Vincent & The Grenadines would remain on expedited follow-up or be placed on regular follow-up.
- 2. St. Vincent & The Grenadines (SVG) received ratings of PC and NC on eight of the sixteen (16) Core and Key Recommendations respectively as follows:

Rec.	1	3	4	5	10	13	23	26	35	36	40	Ι	II	III	IV	V
Rating	PC	LC	PC	NC	LC	PC	NC	LC	LC	LC	С	NC	LC	NC	NC	LC

3. With regard to the other non- Core or Key Recommendations, St. Vincent and the Grenadines was rated partially compliant or non-compliant, as indicated below.

Partially Compliant (PC)	Non-Compliant (NC)		
R. 8 (New technologies & non face-to-face	R. 6 (PEPs)		
business)			
R. 11 (Unusual transactions)	R. 7 (Correspondent banking)		
R. 15 (Internal controls, compliance & audit)	R. 9 (Third parties and Introducers)		
R. 27 (Law enforcement authorities)	R. 12 (DNFBPs – R. ,6,8-11)		
R. 29 (Supervisors)	R. 14 Protection & no Tipping-off		
R. 30 (Resources)	R. 16 (DNFBP-R. 13-15 & 21)		
R. 33 (Legal persons-beneficial owners)	R. 17 (Sanctions)		
SR. VI (AML requirements for MVTS)	R. 18 (Shell banks)		
	R. 21 (Special attention for higher risk		
	countries)		
	R. 24 (DNFBP-regulation, supervision and		
	monitoring)		
	R. 34 (Legal arrangements – beneficial owners)		
	SR. VII (Wire transfer rules)		

4. The following table is indented to assist in providing an insight into the level of risk in the main financial sectors in St. Vincent & The Grenadines.

Size and integration of St. Vincent & the Grenadines financial sector

		Banks	Other Credit Institutions*	Securities	Insurance	TOTAL
Number of	Total #	40 (Domestic)	10	0	22 (Domestic)	
institutio ns		3 (International)			2 (International)	77
Acceto	US\$	EC\$2,022,632	EC\$349,657,092		EC\$233,743,430	2,841,574,748.42
Assets		US\$69,447,950.00		N/A	US\$17,789,924.97	
	Total: US\$	EC\$1,458,854	EC\$274,392,380	N/A	N/A (domestic)	1,789,772,418.20
Deposits		US\$58,932,756.00			100% of deposits (international)	
Deposits	% Non-resident	13.0% of deposits	0% of deposits	0 % of deposits	N/A (domestic)	
		100% of deposits			100% of deposits (international)	
	% Foreign- owned:	53% of assets	0 % of assets	0 % of assets	% of assets	% of assets
Internationa		100% of assets				
Links	#Subsidiaries abroad					
		0	N/A	0	N/A	

Notes:

Other Credit Institutions (deposits of the credit institutions are from local sources, i.e. members) Insurances and Building Societies (figures based on 2009 Financial Statements and are quoted in EC dollars) International Banks and International Insurances (see attached table) Banks (figures are as at August 2010 and expressed in thousands of Fastern Caribbean dollars); Source: ECCE

Banks (figures are as at August 2010 and expressed in thousands of Eastern Caribbean dollars): Source: ECCB: www. eccb-centralbank.org.

II. Summary of progress made by St. Vincent & The Grenadines

2. Since St. Vincent and the Grenadines Mutual Evaluation in May 2010, July 2009, St. Vincent and the Grenadines has proposed amendments to its key AML legislation, the POCA, in satisfaction of many of the examiners recommendations. The amendment has already been advanced to the stage of being sent to the Attorney General for consideration. The examiners had taken the position, that in order to satisfy many of the shortcomings which they had discerned in the MER, that amendments should also be made to several other pieces of legislation including the Registered Agents and Trustees Act, United Nations (Anti-Terrorism Act Measures) Act (UNATMA), Mutual Funds Act and Regulations, FIU Act, and all relevant laws administered by IFSA. In light of the numerous recommendations that St. Vincent and the Grenadines amend existing laws, it has been decided that a review of all sector specific Acts be done in order to determine the nature of the required amendments. Consequently, simultaneous reviews are currently being conducted by ISFA and hired consultants.

Core Recommendations

Recommendation 1

3. Amendments to the POCA have been drafted and submitted to the Attorney General for consideration. Additionally, consultation among the Attorney General, the DPP, Police and Customs authorities, on the way forward towards ensuring the criminalisation of racketeering, migrant smuggling & human trafficking has begun.

Recommendation 5

4. In satisfaction of the examiners recommendation that mutual fund administrators and managers be explicitly covered, the Mutual Funds Act and Regulations is currently being re-drafted. St. Vincent and the Grenadines is also reviewing all sector specific Acts including the POCA and its Regulations with the aim of satisfying the recommendations relating to CDD. AML and CFT Guidance notes have already been drafted to take into account the need to close the gaps discerned in the MER. This draft has already been reviewed by the both IFSA and the FIU and is to be circulated to industry stakeholders.

Recommendation 13 and Special Recommendation IV

5. An amendment to the POCA is intended to satisfy one of the examiners recommendations. Relative to the other recommendation that either the POCA or the UNATMA should be amended to require the filing of SARs for transactions or financial activities that are suspected to constitute or be related to the financing of individual terrorists or terrorist organisations, the UNODC has agreed to provide technical assistance to re-draft the UNATMA.

Key Recommendations

Recommendation 4

6. The legislative impediments that have led to the examiner recommending that Section 15(4) of the Registered Agents and Trustees Act be removed are currently being reviewed.

Recommendation 23

7. IFSA has been involved in a full scale review of all its supervisees. This has been conducted with the assistance of consultants who were sponsored by the European Union through a Technical Assistance Project. It is anticipated that come January 2011, the Building and Loan Society as well as all credit unions will be regulated by the Financial Services Authority (FSA). The legislation required to establish the FSA is expected to be enacted before end of 2011. It is anticipated that a new single regulatory unit comprising IFSA and the Supervisory and Regulatory Division of the Ministry of Finance and the Co-operatives Division will emerge.

Special Recommendations I, III & V

8. No positive action has as yet been undertaken by St. Vincent and the Grenadines in satisfaction of the examiners recommendations to fill the gaps discerned for these Special Recommendations.

Other Recommendations

Recommendations 6, 7, 8, 9, 11, 12, 14, 15, 16, 17, 18, 21, 24, 27, 29, 30, 33, 34, SR. VI & VII.

- 9. The AML/CFT Guidance Notes, which is currently awaiting circulation to industry stakeholders, has been re-drafted and now contain specific provisions dealing with Enhanced CDD for PEPs. As was previously noted, the POCA and its Regulations are being reviewed with the objective of filling the gaps discerned by the examiners. IFSA has also stepped-up its onsite inspection of Registered Agents to the extent that fourteen of the eighteen such entities in the jurisdiction have been visited since the Mutual Evaluation. Also, the six offshore banks which were operating in St. Vincent and the Grenadines at the time of the Mutual Evaluation have been reviewed in keeping with the examiners recommendation that their physical presence be re-examined against the meaningful mind and management criteria of FATF. Only two international banks remain in operation at this time.
- 10. A review of the all of the jurisdictions Registered Agents was undertaken since the Mutual Evaluation. This review focused on ensuring compliance with the Registered Agents and Trustees (Licensing) Act, of 1996 as well as AML/CFT requirements. As a result, ten of the twenty-eight RAs operating at the time have had their licenses either suspended or revoked. It should be noted that the IFSA Act is proposed to be repealed and replaced with the FSA Act which shall endow the new FSA with the power and authority to impose sanctions.
- 11. The examiners had noted that inadequate resources for the DPP's office affected implementation. One of their recommendations is that consideration should be given to formally deputizing FIU lawyers as assistant DPPs so as to positively influence the DDPs office's ability to effect AML/CFT implementation. St. Vincent and the Grenadines has responded by employing a lawyer who was once a member of the Royal St. Vincent and the Grenadines Police Force, to the office of the DPP.

III Conclusion

12. St. Vincent and the Grenadines has embarked on an ambitious overhaul of their AML/CFT legislation in order to close the gaps that have been noted in their 3rd round Mutual Evaluation Report. This overhaul, which is yet a work in progress, is being driven by both local experts and paid consultants. Since the onsite visit however, IFSA has stepped up the onsite inspection of its constituents resulting in several breaches being discerned and commensurate action being administered to fix those breaches. Notwithstanding, the recentness of such action and the fact

that the legislative amendments are yet to be completed suggests that a proper assessment of how positively this will impact St. Vincent and the Grenadines AML/CFT infrastructure cannot be undertaken. St. Vincent and the Grenadines is therefore being asked to report back to the May 2011 Plenary.

CFATF Secretariat December 2010

Matrix with ratings and follow-up action plan 3rd round Mutual Evaluation St. Vincent & the Grenadines

forty Recommendations	Rating	Summary of factors underlying rating ¹	Recommended Action	Undertaken Action
Legal systems			[]	
I. ML offense	PC	 Certain offenses in Section 41 of and the definition of 'property' in POCA are not consistent with the relevant articles of the Vienna and Palermo Conventions; Self-laundering by way of simple possession of proceeds is not criminalized; Racketeering, human trafficking and migrant smuggling are not predicate offenses; and Effective implementation is weak in light of low number of criminal prosecutions and convictions for ML and related predicate crimes. 	 Relevant laws should be strengthened to provide that: The offenses set forth in Section 41 are consistent with the Vienna and Palermo Conventions; Self-laundering by way of simple possession of proceeds should be criminalized; and Racketeering, human trafficking and migrant smuggling should be enacted into law as criminal offenses and covered by POCA as predicate offenses. Efforts should be made by competent authorities to increase the number of prosecutions and convictions for ML and related 	Amendments to POCA which address these issues have been drafted and submitted to the Hon. AG for consideration. The Hon. AG is currently in consultation with a view to drafting legislation on racketeering, migrant smuggling & human trafficking. There has been consultation with the Hon. Attorney General, DPP, Police, customs and immigration officers, prosecutors and other law enforcement officers and relevant stakeholders

These factors are only required to be set out when the rating is less than Compliant.

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			predicate crimes.	facilitated by the Organization of American States (OAS) in collaboration with the Ministry of National Security in St. Vincent and the Grenadines as it relates to Human Trafficking.
				In October 2010 the competent authorities laid ML charges against three (3) individuals.
				 October 14th – concealment and importation of the proceeds of criminal conduct October 15th - concealment and importation of the proceeds of criminal conduct October 22nd – concealment and disguising of the proceeds of criminal conduct.
 ML offense— mental element and corporate liability 	С			
 Confiscation and provisional measures 	LC	• There is no explicit provision of law empowering competent authorities to take steps to void contractual or other actions that	 The relevant laws should be strengthened: To provide for an explicit provision subjecting to confiscation indirect 	- In October 2010 the competent authorities laid ML charges against three (3) individuals:

reventive

neasures				
 Secrecy laws consistent with the Recommendati ons 	PC	 Sectoral acts continue to have confidentiality and other limitations on access to information for regulators; It is unclear that the repeal of the 1996 Confidentiality Law also repealed common law definitions of bank secrecy and confidentiality or whether these were restored by virtue of the repeal. If the latter, the common law secrecy laws would need to be assessed in light of the gateways provided. 	 Each provision of confidentiality and limitation of access to information in sector specific acts, in particular Section 15(4) of the RAs and Trustees Act, should be removed from law; The AG should provide a legal opinion on the meaning of "confidential" information in light of the repeal of the Confidentiality Act 1996, in particular the extent to which such repeal restored the common law definitions of bank secrecy and confidentiality. 	All sector specific Acts are being reviewed so as to determine all amendments which are necessary in view of the recommendations of the IMF Assessors. The present DAR shows that numerous recommendations have been made for laws to reflect certain requirements. The review of our legislation is therefore being co- ordinated with the need to implement the Assessors' recommendations as well as the desirability to update all the specific international financial sector Acts. In order to avoid several amendments at different times, amendments to each piece of legislation are being undertaken. A review of some Acts is ongoing by members of IFSA and some Acts are presently in the hands of Consultants.
5. Customer due diligence	NC	 No implementation of CDD and other AML/CFT requirements for non-regulated lending operations; The POCA and the Regulations issued thereunder do not cover FT; No prohibition against keeping anonymous or fictitious name accounts particularly those that 	 Consider explicitly covering of mutual fund administrators and managers, and of insurance agents and brokers in the POCA; Extend the POCA and the Regulations to explicitly cover FT; Explicitly prohibit anonymous or fictitious name accounts particularly 	The decision has been taken to explicitly cover mutual fund administrators in the revised Mutual Funds Act. A legal Consultant is engaged in redrafting a Mutual Funds Act, Mutual Fund Regulations and a Code. The said revision is incorporating the recommendations of the IMF's DAR.

 were in existence before the POCA Regulations were issued; Full range of CDD (only identification verification) is not required for business relationships and one-off transactions; Threshold for one-off wire transfers significantly in excess of SRVII; Identification requirement when there is suspicion limited to ML and to one-off transactions; No CDD requirement when there are doubts as to the veracity or adequacy of previously obtained customer identification data; Exemptions from CDD in the GNs, to the extent implemented, go beyond the risk sensitive measures allowed under c. 5.3 and c. 5.9, and in some cases beyond the POCA POCA Regulations; No explicit requirement to verify the identity of the ultimate natural persons who control an entity, and of persons authorized to act on behalf of a corporate entity, partnership or other legal arrangement, and provisions of 	 those that were in existence before the POCA Regulations were issued; Extend the full range of CDD (only identification verification) for business relationships and one-off transactions; Reduce the threshold for one-off wire transfers to comply with SRVII; Extend the identification requirement when there is suspicion beyond one-off transactions and cover FT; Introduce a CDD requirement for cases when there are doubts as to the veracity or adequacy of previously obtained customer identification data; Remove/amend the provisions in the POCA Regulations that allow exemptions from for customer identification, and review similar exemptions contained in the GNs; Introduce: (i) an explicit requirement to verify the identity of the person authorized to act on behalf of a corporate entity, partnership or other legal arrangement; and (ii) expand the verification requirement of provisions regarding the power to 	With respect to the other recommendations relating to Customer Due Diligence, all sector specific Acts are being reviewed with the objective of implementation of the recommendations of the DAR. The POCA and its Regulations are also being reviewed with this aim. Anti Money Laundering and Counter Financing of Terrorism Guidance Notes have been drafted by an external Consultant and it is expected that these more elaborate Guidance Notes, which have taken into account the recommendations of the DAR, will replace the present Guidance Notes and will have effect as other enforceable means. IFSA and the FIU have reviewed the drafts produced and the said Guidance Notes are at the stage where it is to be circulated to the regulated sector and other stakeholders for comment after being reviewed by the IMF. The IMF through the Team Leader of the IMF

 power to bind entity limited to the power to open and operate accounts; Insufficient requirements for identification of legal arrangements such as trusts/trustees, including measures to determine settlors, beneficiaries and other parties to a trust; Narrow requirement to obtain information on the purpose and intended nature; limited to accounts and does not extent to the broader business relationship; Ongoing CDD requirements do not include update of CDD records particularly with respect to higher risk business relationships; No requirements for enhanced CDD for higher risk clients and exemptions from identification verification go beyond the criteria for simplified CDD: 	 bind entity, beyond the power to open and operate accounts; Enhance requirements for identification of legal arrangements such as trusts/trustees, including measures to identify settlors, beneficiaries and other parties to a trust; Extend the scope of the requirement to obtain information on the purpose and intended nature beyond accounts to include business relationships; Extend the ongoing CDD requirements to include update of CDD records particularly with respect to higher risk business relationships; Introduce enhanced CDD requirements for higher risk clients and review/delete exemptions from identification verification as they go beyond the criteria for simplified CDD; Require termination of existing 	The IMF through the Team Leader of the IMF Mission, has kindly agreed to review the drafts produced. There has been a delay in getting the drafts to the IMF as sections of the Guidance Notes were still being reviewed by the AML/CFT Expert/Consultant with the objective of incorporating SVG's comments. It is expected that the Guidance Notes will be shortly sent to the IMF. The proposed unlike the existing Guidance Notes, addresses Terrorist Financing thoroughly. It also requires full CDD for Charities and Trusts. There are standard requirements which are now required for Trust such as full name of the Trust and its objective etc all the names of all beneficial owners are required. Financial Institutions would be
 particularly with respect to higher risk business relationships; No requirements for enhanced CDD for higher risk clients and exemptions from identification 	• Introduce enhanced CDD requirements for higher risk clients and review/delete exemptions from identification verification as they go beyond the criteria for simplified	are now required for Trust such as full name of the Trust and its objective etc all the names of all beneficial owners are required.

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	 apply when there is suspicion ML or FT; No requirement to apply CDD requirements to customers existing at the date the POCA Regulations came into effect, on the basis of materiality and risk; Requirement to perform CDD on existing customers is limited to the beneficial owners of anonymous of fictitious name accounts, and no requirement to close such accounts existing at the time the POCA Regulations came into effect; The GNs only require the suspension, and not prohibition, of a new or existing business relationship or transaction when verification of identity cannot be completed; General weaknesses in implementation of CDD, especially for beneficial owners and bearer share companies. 	 Remove the identification exemptions in the POCA Regulations especially for cases when there is suspicion ML or FT; Introduce a requirement to apply CDD requirements to customers existing at the date the POCA Regulations came into effect, on the basis of materiality and risk. This may be also be relevant for any future changes to the POCA Regulations and other applicable laws; Extend the requirement to perform CDD on existing customers beyond the beneficial owners of anonymous of fictitious name accounts, and require termination of such accounts immediately to the extent that they may exist; Review the provisions of the GNs that only require the suspension, and not prohibition, of a new or existing business relationship or transaction when verification of identity cannot be completed; Enhance supervision and enforcement of compliance to address weaknesses across most sectors in 	The new Guidance Notes now have a detailed section on PEPs all accounts to be opened by persons who are categorize as PEPs must under Enhanced Due Diligence and any such business transaction with PEPs must be approved by senior management.

			 implementation of CDD, including with regards to beneficial owners and bearer/nominee share companies. Review the Schedule to the POCA to explicitly cover (i) mutual fund administrators, managers and underwriters; and (ii) insurance intermediaries i.e. agents and brokers; Implement an oversight and AML/CFT compliance regime for non-regulated lending operations; Extend the Regulations to explicitly cover FT consistent with the requirements of Section 46 of POCA. 	
6. PEPs	NC	• No requirement to conduct additional and enhanced CDD measures, or to obtain senior management approval, for new and/or existing PEPs relationships.	• Require FIs to conduct additional and enhanced CDD measures, or to obtain senior management approval, for on new and/or existing PEPs relationships.	• IFSA and the FIU working in conjunction with a regulatory and AML/CFT Expert/Consultant to address this issue in the re-drafted Guidance Notes. There are specific provisions dealing with Enhanced Due Diligence for PEPs.
7. Correspondent banking	NC	• No specific requirements for perform, inter alia, additional and enhanced CDD on correspondent	• Require FIs to for perform, inter alia, additional and enhanced CDD on correspondent banking relationships,	AML/CFT Guidance Notes have been redrafted by a regulatory and AML/CFT Expert/Consultant. IFSA

		 banking relationships; No requirements to assess the AML/CFT controls of respondent institutions; No requirements to obtain senior management approval before establishing correspondent account relationships; No requirements with respect to the provisions of correspondent payable-through accounts; Domestic banking sector provides correspondent/nested correspondent banking facilities to offshore banks in breach of the ECCB's prudential guidelines. 	 assess the AML/CFT controls of respondent institutions, and obtain senior management approval before establishing correspondent account relationships; Introduce requirements with respect to the provisions of correspondent payable-through accounts; Enhance supervision of risk management practices and compliance with R.7 by domestic banks that provide correspondent/nested correspondent banking facilities to international (offshore) banks in breach of R.7 and the ECCB's prudential guidelines on correspondent banking (March 2001). 	and the FIU have reviewed very comprehensive drafts produced and the said Guidance Notes are at the stage where it is to be circulated to the regulated sector and other stakeholders for comment after being reviewed by the IMF. The IMF through the Team Leader of the IMF Mission has kindly agreed to review the drafts produced. There has been a delay in getting the drafts to the IMF as all sections to be reviewed were not completed by the AML/CFT Expert/Consultant. It is expected that the Guidance Notes will be shortly sent to the IMF.
 New technologies & non face-to- face business 	РС	• No regulatory requirements to have policies or measures in place specifically to prevent misuse of technological developments for ML or FT, including non-face to face business relationships and transactions.	Require FIs to have policies or measures in place to prevent misuse of technological developments for ML or FT, including non-face to face business relationships and transactions, and review the exemptions provided in the GNs for this type of business.	AML/CFT Guidance Notes have been re-drafted. There are penalties attached for failure to do the necessary due diligence checks on these customers.
 Third parties and introducers 	NC	• No mandatory requirement to immediately obtain CDD information from introducers;	 FIs should be required to: immediately obtain CDD information from introducers; 	The POCA and its Regulations are being reviewed with the objective of addressing these issues pointed out by

		 No requirement to ensure that documentation can and will be available promptly on request, without limitation; The list of eligible introducers listed in the Regulations and the POCA Schedule 1 goes beyond the FATF list of FIs and DNFBPs, and should be limited as is intended in the Guidance Notes; Insufficient provisions that ultimate responsibility for customer identification and verification lies with the SVG FI. 	 ensure that documentation can and will be available promptly on request; limit the eligibility of introducing institutions to those FIs and DNFBPs covered by the FATF standard, consistent with the provisions given in the GNs; Explicitly state that ultimate responsibility for customer identification and verification lies with the SVG FI and not the introducer. The exemptions allowed for by the POCA Regulations and GNs are not consistent with this requirement. 	the IMF Assessors. All necessary amendments to the POCA are being co-ordinated as a repeal of the POCA and/or its Regulations may be required to effect the many changes.
10. Record- keeping	LC	 Need for explicit provisions in the POCA Regulations to retain business correspondence; Recordkeeping by some FIs (non- banks) outside of SVG may limit capacity for compliance supervision on an ongoing basis. 	 Clarify in the regulations the provisions to keep records longer than the minimum period when required by the FIU, consistent with the GNs; Explicitly require FIs to retain business correspondence; Review for and remove potentially conflicting recordkeeping requirements between the POCA/POCA Regulations and the DTOA and with some of the provisions in GNs 102-110; 	The position is as set out at Rec. 9 above.

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			• Review recordkeeping arrangements by some FIs that operate and keep records outside of SVG to ensure adequate compliance supervision and efficient access by competent authorities.	
1. Unusual transactions	PC	 No requirement to examine as far as possible the background and purpose of complex, unusual or unusual patterns of transactions and to establish such findings in writing; No requirement to keep records of findings of the examination of the background and purpose of complex, unusual, or unusual patterns of transactions, to be available to help competent authorities and auditors; In implementing unusual transaction detection and analysis, the reporting entities focus almost exclusively on cash transactions. 	 The POCA Regulations should be amended to require explicitly that reporting entities be required to examine as far as possible the background and purpose of such transactions and to set forth their findings in writing; The POCA Regulations should be amended to require that the written findings of reporting entities on their examination be subject to the POCA record keeping requirements; POCA should be amended to provide for direct administrative sanctions for reporting parties that fail to adhere to the requirements for monitoring transactions, including failure to implement procedures to monitor, prepare written findings 	The Regulations are currently under review to ensure that there is compatibility between the new Guidance Notes and the Regulations. Once the Guidance Notes are finalised for adoption the Regulations will be amended accordingly. Consideration is being given in the Guidance Notes to authorise competent authorities to impose administrative sanctions for failure to adhere to the requirements for monitoring transactions, including failure to implement procedures to monitor, prepare written findings and maintaining records on such

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			and maintaining records on such monitoring.	monitoring.
2. DNFBP-R.5, 6, 8–11	NC	 No regulation or supervision of casinos; Infrequent and insufficiently detailed monitoring of CDD compliance of RAs; No arrangements for systematically spot checking CDD compliance by lawyers, real estate agents, accountants, jewelers, and car dealers; Insufficient training, particularly of lawyers and of more complex international business relations. 	 Casinos should be regulated and supervised; All DNFBPs should be examined more systematically for CDD compliance; IFSA on-site examinations should be more frequent and thorough, especially for RAs and trustees; Some arrangement should be introduced for inspection of lawyers for compliance. Other DNFBPs should be subject to spot checks of files; Additional training should be undertaken, particularly for lawyers but also for RAs in their procedures for relying on third-parties for CDD compliance 	At the time of the Mission, there were 28 RAs licensed and operating in SVG. That number has since been reduced to 18. Since the IMF visit to St. Vincent and the Grenadines between February - March, 2009, IFSA has carried out on- site inspections of fourteen (14) of the eighteen (18) remaining Registered Agent/ Trustee licensed entities. Four (4) Registered Agents were visited prior to the IMFs visit. The purpose of the visits were to review and assess the company's compliance with the Act and Regulations and the proper implementation of procedures stipulated in the Proceeds of Crime and Money Laundering (Prevention) Act, 2001.A list of International Business Companies and other entities files were examined to ascertain customer due diligence procedures and proper record keeping of their client's files. It was found that the large majority of the Registered Agents/Trustees records adhered to proper procedures such as

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				 completing due diligence questionnaire and obtaining identification on their client. Of note also is that the Registered Agents/ Trustees kept all their client's records in St. Vincent and the Grenadines. Issues of non compliance were discussed and directives given to the RA to rectify the problem. Follow up examinations for certain RAs are being scheduled.
3. Suspicious transaction reporting	РС	 The two-part threshold for filing of SARs does not meet the requirement of R.13; Offshore insurance and banks are reporting at a very low level; SAR filing guidance is outdated, the last update was in 2004, contributing to low quality SARs. 	 Amend POCA (Section 46(3)) to require FIs to report all suspicion with respect to funds that are the proceeds of criminal conduct, not only those described under Section 46(2). Either POCA or UNATMA should be amended to require the filing of SARs for transactions or financial activities that are suspected to constitute or be related to the financing of individual terrorists or terrorist organizations; 	Amendments to POCA have been drafted and submitted to the Hon. AG for consideration. It is however intended that all amendments to POCA can be taken to Parliament together. The UNODC has endeavoured to provide technical assistance to redraft UNATMA and is in consultation with the Hon. AG on this matter.

 Protection & no tipping-off 	NC	 UNATMA and/or POCA do not prohibit tipping off of the filing of SARs related to terrorist financing; POCA Section 45 does not explicitly prohibit tipping off of the fact of filing of the SAR itself. 	POCA Section 45 should be amended to prohibit tipping off of the fact of the filing of the SAR itself; The defense in POCA Section 45(4) should be removed; UNATMA and/or POCA should be amended to prohibit the tipping of the filing of SARs and any related disclosure of information to a police officer of suspected terrorist financing activities or transactions.	Amendments to POCA have been drafted and submitted to the Hon. AG for consideration. It is however intended that all amendments to POCA can be taken to Parliament together.
5. Internal controls, compliance & audit	PC	 Insufficient provisions for comprehensive policies; No requirements to train staff on current ML and FT trends, typologies, techniques, etc; No requirements to screen FI employees to ensure high standards; Insufficient time and seniority of compliance officers devoted to AML/CFT functions by some FIs, including inherent conflicts in multi-task responsibilities; Lack of specific training in on AML/CFT for high risk areas e.g. money remittance business, correspondent accounts, wire transfers, back-to-back loans, and 	 Enhance the requirements for FIs to have comprehensive policies, and consider revising the compliance and independent audit requirements under POCA Regulations 8 (narrower) to make them consistent with those under Section 46 of the POCA (broader); Require FIs to train staff on current ML and FT trends, typologies, techniques, etc.; Clarify the scope of the training requirement to ensure that the term "relevant" employees, i.e., to those that have/may have access to information that can be relevant to 	In the revised Guidance Notes there are special chapters which allow for the establishment and maintenance of procedures to prevent ML and TF which includes internal controls, risk assessment and management, the monitoring and management of compliance with such policies and procedures and internal communication of such policies and procedures. It also requires senior management accountability including allocation to a director or senior management, the overall responsibility for the establishment and maintenance of effective AML systems and controls and the appointment of a person with adequate seniority and experience as

		credit card operations.	 determine the existence of ML, does not restrict the training requirement; Require FIs to properly screen employees for fit and proper criteria to ensure high standards; Supervise and require FIs to ensure that compliance officers devote sufficient time and seniority to AML/CFT, and avoid inherent conflicts when multi-tasking such officers; FIs, especially banks, should emphasize AML/CFT training for high risk areas e.g. money remittance business, correspondent accounts, wire transfers, back-to-back loans, and credit card operations. 	the Compliance officer or reporting officer. There is also a chapter on staff awareness that emphasizes the need for regulated entities to ensure that staff is competent, remains so and is appropriately supervised and that their competence is regularly reviewed and they are trained in AML and CFT. This includes systems of ongoing monitoring of staff and proper screening that should go beyond simple reference checks. There are consequences for breaching these policies. There are specific chapters in the Guidance Notes that tell DNFBPs how to keep records and identify suspicious transactions.
6. DNFBP–R.13– 15 & 21	NC	 Minimal SAR reporting; No compliance supervision of most DNFBPs. 	• While the overall volume of business conducted by DNFBPs is low, many transactions, particularly cross-border transactions, are vulnerable to ML and FT risk. In this context, SAR reporting by DNFBPs is very low, suggesting a need for additional	Revised Guidance Notes tells all institutions that they need to have the proper compliance structure in place and requires them to conduct risk assessments and put systems in place to protect against the identified vulnerabilities. There is also included a self assessment

				training and/or stricter oversight of	questionnaire which allows entities to
				compliance in this area; Need to strengthen internal compliance programs and supervision of the same, especially with respect to the larger DNFBPs. With the limited exception of some RAs, the adequacy of internal compliance programs has not been examined by supervisors; Need to assign responsibility for oversight of the reporting and internal AML/CFT compliance programs of lawyers, accountants, real estate agents, jewelers and car dealers.	evaluate their compliance systems
7. Sanctions	NC	 Regulatory laws lack the full range of administrative sanctions for non- compliance with POCA and the POCA Regulations; Regulatory laws lack explicit linkages between sanctions and non-compliance with POCA and the POCA Regulations; POCA and the POCA Regulations 	•	Amend regulatory laws to ensure that the full range of administrative sanctions powers for violations of POCA and the POCA Regulations are available to regulatory bodies; such sanctions powers should be harmonized across regulatory laws to ensure consistency. Administrative sanctions should include, at a	The offences under POCA are set out in the proposed Guidance Notes highlighting the sanctions for failure to comply. Consideration is being given in the Guidance Notes to authorize competent authorities to impose administrative sanctions for failure to adhere to the requirements. In particular, a single

 lack legal authority to regulators to impose sanctions for non-compliance; Regulatory laws do not have effective, proportionate and dissuasive administrative fines and criminal penalties; Regulatory laws lack authority for regulator to initiate a referral to the DPP for serious violations of POCA, UNATMA and the POCA Regulations; and Regulators, including IFSA and the Ministry of Finance, have imposed few, if any, administrative sanctions for non-compliance with AML/CFT measures even when authorized by law to do so. 	 minimum: written warnings; orders or directives to comply with specific instructions; removal of controlling shareholders, directors and senior management officials; ordering regular reports; administrative fines for non-compliance (possibly on a daily basis); barring individuals from employment within any regulated sector; replacing or restricting powers of managers, directors, or controlling owners; imposing conservatorship; and suspension, revocation or withdrawal of the license; Amend POCA and the POCA Regulations to explicitly authorize all regulatory bodies and agencies, including IFSA with respect to international banks, mutual funds, insurance companies and RAs: the 	regulatory unit is being established whereby IFSA, the Supervisory and Regulatory Division of the Ministry of Finance and the Co-operatives Division will be merged. This unit entitled the 'Financial Services Authority' is expected to be established by January 2011. A Bill to establish the FSA has been drafted and clear provisions are contained to give the FSA the power to impose administrative sanctions.
AML/CFT measures even when	Regulations to explicitly authorize all regulatory bodies and agencies, including IFSA with respect to	
	insurance companies and RAs; the Ministry of Finance with respect to local banks, MSBs and insurance companies, and the Comptroller of	
	Cooperatives with respect to credit cooperatives, to impose administrative sanctions referred to	

			 above for violations of POCA and the POCA Regulations; Amend regulatory laws to authorize regulators to recommend to the DPP that a criminal proceeding be initiated for serious violations of POCA and the POCA Regulations; and Amend regulatory laws to ensure that civil fines and criminal penalties are substantially increased along the lines of those found in the Banking Act (see chart above) or in Section 47 of POCA. 	
8. Shell banks	NC	 Two offshore banks were identified as not having meaningful mind and management/significant physical presence in SVG; No prohibitions against entering into, or continuing correspondent banking relationships with shell banks; No requirements for FIs to satisfy themselves that respondents in other countries are not used by 	 Review the physical presence of all offshore banks against the meaningful mind and management criteria of FATF Rec. 18 above and prohibit the continuation of any shell banks; Introduce explicit prohibitions against entering into, or continuing correspondent banking relationships with shell banks, consistent with the 	All six banks in operation at the time of the Mission have been reviewed in keeping with the recommendation of the Assessors. At present only two active (2) international banks remain operating in SVG as one is in liquidation, two went into voluntary liquidation (liquidator approved by IFSA) and one is in controllership.

		 shell banks; Offshore shell banks maintain correspondent accounts locally, contrary to Rec.18, the GNs, and ECCB's prudential regulations. 	 ECCB's prudential guidelines; Require FIs to satisfy themselves that respondents in other countries are not used by shell banks; Require domestic banks to comply with Rec. 18, the ECCB's prudential guidelines and the GNs with respect to correspondent banking facilities; 	 SVG shall continue to closely monitor all international banks operating in SVG and submit that there are no shell banks so operating. The other aspects of the IMF's Recommendations under Rec. 18 need to be addressed by amendment and this will be part of the revision of the POCA Regulations and Guidance Notes.
9. Other forms of reporting	С			
0. Other NFBP & secure transaction techniques	С		The authorities should keep under review evolving opportunities for reducing the use of cash in the economy.	
21. Special attention for higher risk countries	NC	 No requirement to pay special attention to transactions and relationships with persons from countries that do not or insufficiently apply the FATF Recommendations; No formal mechanism to advise FIs of AML/CFT concerns with other countries and no such advisories have been issued to date; No provisions to apply counter- 	 Require FIs to pay special attention to transactions and relationships with persons from countries that do not or insufficiently apply the FATF Recommendations; Implement a formal mechanism to advise FIs of AML/CFT concerns with other countries and where necessary advise FIs of such concerns; 	The Guidance Notes instructs the Compliance Officer to take account of FATF reports whether it be MEV or findings of the IMF or World Bank, to assess the ML and TF risk posed by jurisdictions that they may be dealing with and that high risk jurisdictions or jurisdictions with outstanding advisory notices and that they should take account of the risk associated with these jurisdictions.

		measures against countries that do not or insufficiently apply the FATF Recommendations and no such measures have been applied.	• Introduce provisions and procedures that would require SVG to apply counter-measures against countries that do not or insufficiently apply the FATF Recommendations.	
22. Foreign branches & subsidiaries	LC	 No requirements for FIs to apply AML/CFT measures to their foreign branches and subsidiaries; No requirements for FIs to inform their supervisors when their foreign branches and subsidiaries cannot observe appropriate AML/CFT laws or measures. 		The relevant amendments are being investigated under the revision of the POCA Regulations.
23. Regulation, supervision and monitoring	NC	 Ownership structures of some offshore institutions reduce transparency and may limit ability of regular review fit and proper criteria; Systemically large building society not subject to effective AML/CFT supervision; Generally inadequate supervision for AML/CFT across all sectors; Infrequent focus on inherently high risk business areas such as e.g. correspondent banking, money remittance services and back-to- 	 Enhance supervision of ownership and control structures of some offshore institutions to increase transparency of fit and proper criteria; Implement enhanced AML/CFT supervision of the systemically large building society and credit union; Strengthen onsite inspections FIs across all sectors, particularly in the non-domestic banking sectors; Enhance oversight of inherently 	IFSA has been involved in a full scope review of all its regulated entities. Extensive work has been done at IFSA with the assistance of three Consultants under the auspices of a Technical Assistance Project sponsored by the European Union. Please see Appendix 1 for a summary of this regulatory and institutional capacity building project. The Building and Loan Society as well as all credit unions will be regulated by the FSA which is scheduled to be established by January 2011. The

 back loans; Insufficient supervisory resources and understaffing to conduct effective ongoing supervision across all sectors, particularly in the non-domestic banking sector; No AML/CFT inspections/supervision of the international mutual fund and insurance sectors; Lack of detailed AML/CFT inspection procedures for the non- domestic bank sectors; No AML/CFT supervision of money services business and possible existence of one unauthorized activity; 	high risk business areas across all the relevant sectors esp. correspondent banking, money remittance services, wire transfers and back-to-back loans;	relevant legislation dealing with the composition and authority of the FSA is expected to be enacted in November 2011. This legislation is currently being
• Lack of authorization and AML/CFT supervisory regime for money lending businesses covered by the AML/CFT laws.	 Increase supervisory resources and understaffing to conduct effective ongoing supervision across all sectors including through the use of external auditors/consultants, particularly in the non-domestic banking sector; Prioritize development and implementation of a comprehensive AML/CFT inspections/supervision program for the international mutual fund and insurance sectors, including through development of cross-border supervisory cooperation mechanisms; Develop detailed sector-specific AML/CFT inspection procedures for the non-domestic bank sectors; Implement AML/CFT supervision of money services 	refined by the Legal Drafter of the Hon. Attorney General's Chambers as relevant stakeholders have already reviewed the draft Bill and made their contributions. The intention is to hire skilled and qualified staff so as to ensure high level staff and of note is that the transition of IFSA's staff into the FSA is automatic while staff from the merging entities will be vetted to ensure that they possess the requisite the requisite capabilities to meet the staffing requirements of the FSA. Of note too is that the insurance sector will be regulated by the FSA. IFSA has been involved in extensive and comprehensive AML/CFT training through the auspices of the EU Technical Assistance Programme and specifically the services of an

	 business and review and enforce licensing laws with respect to possible existence of one unauthorized activity; Review and if necessary implement an authorization and AML/CFT supervisory regime for the existing money lending businesses covered by the AML/CFT laws. 	AML/CFT Consultant. Programs and operating procedures have been developed for inspections and ongoing supervision through this training for all regulated entities – banks, mutual funds, international insurance and the registered agents. AML/CFT training has also focused on trusts and the use of international business companies. Since IFSA will be spearheading the FSA, all work with respect to AML/CFT will be shared with all staff and entities which will be part of the FSA. It is expected that the FSA in implementing the new AML.CFT Guidance Notes and training received, would address all AML/CFT concerns in the DAR with respect to the inspection and supervision of international banks and non bank financial institutions. The ECCB will continue to regulate the local banking sector. International Insurance Companies: Extensive training was provided to the Authority in the area of insurance

		through the initiative of an EU
		Technical Assistance programme for a
		four month period (May to August
		2010). This was facilitated through
		case studies, class-room style
		presentations and role playing. IFSA's
		capacity for insurance supervision was
		heightened tremendously from this
		project including through the
		enhancement of its AML/CFT
		approach to insurance, its onsite and
		offsite supervisory techniques and the
		areas of focus such as risk
		management.
		The Authority has since strengthened
		its supervision of these entities by
		ensuring that all outstanding non
		compliance issues were addressed in a
		timely manner. The Authority has been
		working along with each Insurance
		Company to ensure that these are
		complied with and deadlines were given for same. It was also required
		that a standard questionnaire seeking
		additional information on each entity
		be completed to update the Authority
		on the International Insurance
		environment it regulated. Financial
		data is also being reviewed. The
		Authority continues to work
		rumonty continues to work

				assiduously to ensure that all Insurance Companies are fully compliant.
				At October 2010, there are six active (6) insurance companies, one insurance broker and manager. One insurance company is in the process of winding up its operations.
				Mutual Funds
				Extensive training was also provided to the Authority in the area of mutual funds through the initiative of the EU Technical Assistance Project.
				The Authority has been closely monitoring its Mutual Fund entities. This includes ensuring compliance with the legislation and the review of financial data. A data base of Mutual Fund entities has been created to facilitate continuous follow up with outstanding matters.
24. DNFBP - regulation, supervision	NC	• No regulation or supervision of casinos;	• Procedures for licensing casinos should be regularized and regulation of casinos should be	The Registered Agents and Trustees (Licensing) Act, 1996 is being

and monitoring	 Gaps/inconsistencies in the RAs and Licensed Trustees Act; Confidentiality provisions of RAs Act are a potential impediment to effective supervision; Gaps in the oversight of RAs; Inadequate supervision of the immobilization of bearer shares; Weak arrangements for supervising large overseas activities of RAs; No effective arrangements for overseeing and enforcing AML/CFT obligations of other DNFBPs. 	 introduced; A regulator with the adequate skills and capacity should be assigned to oversee and enforce compliance by casinos with their AML/CFT obligations; The apparent exemption in the RAs Act barristers and solicitors and accountants from being licensed for Overseas Representation services should be eliminated; Section 4 of the RAs Act should be repealed; IFSA policies and procedures for on-site examination and supervision of RAs' compliance with AML/CFT obligations should be enhanced, including additional staff and additional training; Given its responsibilities for regulation of the entire international sector, the number of IFSA examiners –four–is too few; Authority of the IFSA Executive Director to delegate examination responsibility should be included in the Overseas Finance Authority Act; IFSA should adopt written internal policies and procedures for 	reviewed in its entirety to update same as well as to address the recommendations of the DAR. IFSA policies and procedures for on-site examination and supervision of RAs' compliance with AML/CFT obligations has been considerably enhanced. A full scope review of all RAs against the compliance requirements of the The Registered Agents and Trustees (Licensing) Act, 1996 as well as AML/CFT Requirements was undertaken following the IMF evaluation and IFSA has been involved in ongoing discussions with the RAs on same . Since the Mission's visit, the remaining onsite examinations of all RAs were completed. Licenses were suspended or revoked by IFSA or surrendered by the RA when RAs could not meet certain obligations. Consequently out of 28 RAs at the time of the Mission, 18 RAs are in operation. Additional staff has been undertaken by IFSA (refer to Appendix 2 for IFSA's updated Organizational Chart) and appropriate additional training has been given to staff of IFSA as well as staff of the RA by IFSA. The IFSA Act will be repealed by the FSA Act and the appropriate powers for the

			 approving approved custodians; Policies and procedures should be put in place by IFSA for retrospectively approving bearer share custodians who were authorized by RAs between 2002 and 2007, or for revoking such custodianship and establishing new, approved arrangements; Policies and procedures, including if necessary, changes in laws or regulation, should be adopted to ensure that the extensive overseas business activities of some RAs do not create structures not subject to effective supervision. A variety of approaches are possible; A supervisory authority (or authorities), with adequate powers and capacity, should be appointed to monitor and enforce compliance by other DNFBPs with their AML/CFT obligations; 	Authority to access information are addressed in this said Act. The FSA shall have appropriate sanctioning powers with respect to AML/CFT oversight. IFSA has addressed the issue of approval of Custodians of bearer shares by implementing a standard operating procedure for such approval. A review of the position taken between 2002 – 2007 under the old legislation is still to be completed.
25. Guidelines & Feedback	LC	• Need for updated guidance with more attention to sector specific issues, especially for DNFBPs.	Updated guidance should be issued, with additional material applicable to the operations of DNFBPs	Revised Guidance Notes stipulate to all institutions that they need to have the proper compliance structure in place and requires them to conduct risk assessments and put systems in place to protect against the identified

				vulnerabilities. There is also included a self assessment questionnaire which allows entities to evaluate their compliance systems.
nstitutional and ther measures				
26. The FIU	LC	 Implementation of its analytical function is under pressure; The FIU has not directly developed a single case for prosecution of an ML or predicate offense originating from a SAR filed; Insufficient legal authority in the FIU Act for general access to law enforcement information. to obtain information from other governmental bodies to support its intelligence analysis; The FIU does not issue additional and comprehensive guidance to reporting parties on SAR completions and filings; The ability of the FIU to obtain additional information from reporting parties is subject to a threshold requirement that allows for reporting entities to reject additional requests on the basis that 	 The FIU should strengthen its analytical function including through enhanced staff capacity; The FIU Act should provide broad based authority to obtain information from other governmental authorities to conduct analysis for financial intelligence purposes; The FIU should issue additional and comprehensive guidance to reporting parties on SAR filings to increase the quality and consistency of reports; The FIU should publish an annual report on it operations. In this regard, sanitized information on trends and typologies should be regularly included in a public document. The FIU should consider creating a website with information on its operations, 	 The FIU has undertaken several measures to enhance its analytical capacity including providing additional analytical software. Further the FIU is likely to take up an offer from the Bermuda FIU of a secondment program for analyst. While the FIU considers its authority far reaching. Consideration has been given to an amendment to the legislation to provide more explicit powers. The FIU continues to undertake training sessions with Regulated Financial Institutions and Businesses including providing guidance on circumstances under which SARs should be filed. Information is also readily available on the website svgfiu.com

		 the information sought is not sufficiently correlated to a particular stated offense; The FIU does not publish an annual report on trends and typologies. 	 SAR forms and instructions for reporting entities, and information for requesting authorities on the FIUs exchange of information procedures; The FIU should consider entering into MOUs with counterparts in other countries, especially where SVG registered institutions and entities operate. 	 Since the report the annual and quarterly reports all include trends and typologies. Further, a newsletter with trends and typologies was also published in 2010. The FIU's website www.Svgfiu.com was officially launched in May 2010. The website provides details on all areas set out herein. Several MOUS have been signed. This is an ongoing process.
27. Law enforcement authorities	РС	 Authority for applying POCA investigative and prosecutorial measures for FT is not explicitly included in law; Law enforcement authorities' integration into the AML/CFT framework needs to be detailed and formalized. Inadequate resources for the DPP's office affects implementation. 	 Specific FT-related authority should be incorporated either in UNATMA or by amending POCA to directly include any FT offense; Law enforcement authorities' designation and integration into the AML/CFT framework, including relative to the FIU, should be detailed and formalized; Resources for the DPP's office should be enhanced and consideration should be given to formally deputizing FIU lawyers as assistant DPPs. 	• The Office of the DPP has received an additional Attorney- at –Law, who before his admittance to the Bar was a member of the Royal St. Vincent and the Grenadines Police Force. The Office of the DPP is presently staffed with 4 lawyers.
28. Powers of competent	С			

authorities				
29. Supervisors	PC	 No explicit link between the application of supervisory and administrative sanctioning powers in the financial laws and the AML/CFT legislation; There are no powers or mechanisms to supervise, inspect and enforce AML/CFT compliance with respect building societies and money lending operations; Except for international banks and money services business, no explicit provisions for other regulators (functionally the ECCB, 	 Make explicit provision for regulators to supervise and enforce compliance with the AML/CFT legislation including the application of administrative sanctioning powers in the financial laws; Develop the legal and regulatory regime for regulators to supervise, inspect and enforce AML/CFT compliance for building societies and presently unauthorized money lending operations; 	A single regulatory unit is being established whereby IFSA, the Supervisory and Regulatory Division of the Ministry of Finance and the Co- operatives Division will be merged. This unit entitled the 'Financial Services Authority' is expected to be established by January 2011. A Bill to establish the FSA has been drafted and clear provisions are contained to give the FSA the power to impose administrative sanctions. This Bill is expected to be enacted in November 2010.
		 IFSA, Ministry of Finance), to supervise, inspect and enforce compliance by FIs of the POCA, POCA Regulations and anti- terrorism legislation, particularly the power to initiate enforcement proceedings under these laws; AML/CFT compliance obligations under the International Banks Act and Money Services Business Act do not extend to the POCA POCA Regulations, limiting the scope of monitoring and enforcement; 	 Introduce explicit legal provisions for other regulators (functionally the ECCB, IFSA, Ministry of Finance), to supervise, inspect and enforce compliance by FIs broadly similar to those for international banks and money services business, in the POCA, POCA Regulations and UNATMA. These should include the power to initiate enforcement proceedings under these laws; 	AML/CFT oversight is expected to be strengthened as a result of a unified, consistent and more comprehensive AML/CFT approach under the FSA. The Building and Loan Society will fall under the regulatory ambit of the FSA, hence subject to a higher level of AML/CFT supervision. The proposed FSA Act also provides for access to information by the Authority.

 Ability of IBC mutual funds to issue bearer shares (not immobilized) may limit CDD and excreise of powers of supervision; Section 35 of the Mutual Funds Act can exempt FIs from supervision and enforcement under the Act with implications for AML/CFT; Limited access to records by Registrar of credit unions. Review and if necessary amend the Mutual Funds Act and Regulations to deal with the ability of IBC funds to issue bearer shares (not immobilized) as this may limit CDD and compliance supervision; Review/amend Section 35 of the Mutual Funds Act and Regulations to deal with the ability of IBC funds to issue bearer shares (not immobilized) as this may limit CDD and compliance supervision; Review/amend Section 35 of the Mutual Funds Act tana exempt FIs from supervision and enforcement under the Act with implications for AML/CFT; Amend the credit unions law to ensure full access to records by Registrar. 		r	1	1	
			 issue bearer shares (not immobilized) may limit CDD and exercise of powers of supervision; Section 35 of the Mutual Funds Act can exempt FIs from supervision and enforcement under the Act with implications for AML/CFT; Limited access to records by 	 administrators and managers, and insurance companies and their managers, to ensure that IFSA has efficient and timely access to books, records and information of such institutions to enable effective AML/CFT supervision; Review and if necessary amend the Mutual Funds Act and Regulations to deal with the ability of IBC funds to issue bearer shares (not immobilized) as this may limit CDD and compliance supervision; Review/amend Section 35 of the Mutual Funds Act that can exempt FIs from supervision and enforcement under the Act with implications for AML/CFT; Amend the credit unions law to ensure full access to records by 	
B0. Resources,PCSupervisors: NCSupervisors:A single regulatory unit is being	30. Resources,	РС	Supervisors: NC	Supervisors:	A single regulatory unit is being
integrity, and • Understaffed and need for • There is a need to strengthen the established whereby IFSA, the	integrity, and		• Understaffed and need for	• There is a need to strengthen the	established whereby IFSA, the

training	 additional AML/CFT training for IFSA's and the Ministry of Finance-SRD supervisory staff; Registrar of credit unions generally understaffed and under-resourced; No supervisory regime and resources as yet for the systemically important building and loan society. 	 supervisory staff of IFSA's and the Ministry of Finance-SRD supervisory staff, including enhanced training on supervision and AML/CFT in particular; The planned transfer of supervision for credit unions and building societies to the SRD will require enhanced resources and training for supervisors in these new sectors; 	Supervisory and Regulatory Division of the Ministry of Finance and the Co- operatives Division will be merged. This unit entitled the 'Financial Services Authority' is expected to be established by January 2011. A Bill to establish the FSA has been drafted and clear provisions are contained to give the FSA the power to impose administrative sanctions. This Bill is
	DNFBPs: NC	• Supervisory authorities with	expected to be enacted in November
	 No supervisory regime or resources for oversight of DNFBPs other than RAs. FIU: LC The FIU does not have a full complement of analytical and investigative staff to assess the 	adequate staff and resources should be assigned responsibility for monitoring and enforcing AML/CFT compliance by those DNFBPs that are not now subject to supervision by IFSA.	2010. The Building and Loan Society will fall under the FSA's supervisory regime.
	SARs and other financial intelligence collected.	 FIU needs additional training and resources to conduct core analytical functions, including accounting and forensic skills. 	
	• DPP does not have sufficient staff		
	to handle prosecutions of ML	DPP:	
	cases.	• Additional resources and training needed.	
	Police: LC		
l			

 Police do not require regular, specialized training in AML/CFT; training on AML/CFT is only provided regularly to new recruits during their Police academy sessions. Customs: LC Need for additional AML/CFT training. Judiciary: PC Use of short-term contracts compromises independence and results in turnover that diminishes effectiveness of judiciary; Need for additional AML/CFT training for judges and magistrates. Need for additional AML/CFT training for judges and magistrates. Police officers should receive regular and comprehensive training on ML and FT offenses and their linkages to predicate offenses; RSVGPF should have additional resources for technological and communication to improve the predicate erimes, ML and FT investigations. Use of short-term contracts compromises independence and results in turnover that diminishes effectiveness of judiciary; Need for additional AML/CFT training for judges and magistrates. Customs: Additional AML/CFT training per year. The Department should consider coordinating with the FIU in researching, designing, and providing such additional training; Consideration should be given to adding airport scanners and permanent trace detector, as well as mobile canine squads for ET Joshua Airport and the main scaport. 			
 Use of short-term contracts compromises independence and results in turnover that diminishes effectiveness of judiciary; Need for additional AML/CFT training for judges and magistrates. Additional AML/CFT training for judges and magistrates. Additional AML/CFT training for judges and magistrates. Consider coordinating with the FIU in researching, designing, and providing such additional training; Consideration should be given to adding airport scanners and permanent trace detector, as well as mobile canine squads for ET Joshua 	 specialized training in AML/CFT; training on AML/CFT is only provided regularly to new recruits during their Police academy sessions. Customs: LC Need for additional AML/CFT 	 Police officers should receive regular and comprehensive training on ML and FT offenses and their linkages to predicate offenses; RSVGPF should have additional resources for technological and communication to improve the predicate crimes, ML and FT 	
Law Judiciary:	 Use of short-term contracts compromises independence and results in turnover that diminishes effectiveness of judiciary; Need for additional AML/CFT 	 Additional AML/CFT training focusing on red flags and typologies should be provided to all Customs Department employees amounting to a total of at least two full days of training per year. The Department should consider coordinating with the FIU in researching, designing, and providing such additional training; Consideration should be given to adding airport scanners and permanent trace detector, as well as mobile canine squads for ET Joshua Airport and the main seaport. 	

			• Consider longer term contracts for magistrates of at least five and up to ten years be used.	
31. National co- operation	LC	 The FIU does not have specific FIU authority to obtain appropriate law enforcement and other governmental information needed to develop intelligence and analysis; The NAMCL does not have a statutory role for policy coordination; Domestic regulatory authorities do not have uniform bases upon which to cooperate among each other and with law enforcement. 	FIU Act should be amended to specify the FIU authority to obtain appropriate law enforcement and other governmental information needed to develop intelligence and analysis.	An appropriate amendment submitted to Hon. AG for consideration
32. Statistics	LC	 Supervisors: LC Inadequate and untimely statistics obtained by insurance supervisors with respect to e.g. life and investment linked insurance policies; Insufficient financial statistics received and generated by financial sector supervisor to assist them in risk-profiling FIs for ML/FT risks, 	 Supervisors: Inadequate and untimely statistics obtained by insurance supervisors with respect to e.g. life and investment linked insurance policies; Insufficient financial statistics received and generated by financial sector supervisor to assist them in risk-profiling FIs for ML/FT risks, including with respect to their money 	

		including with respect to their	remittance business, back-to-back	
		money remittance business, back-	loans, etc.	
		to-back loans, etc.		
			FIU/Police:	
		U: LC	The FIU and Police should maintain	
		• Statistics on ML and FT	statistics on trends, vulnerabilities and	
		vulnerabilities and trends are	typologies of ML and FT offenses, and	
		lacking.	predicate offenses that analyze and	
			synthesize the information obtained	
		Law Enforcement: PC	separately by each agency.	
		• Most AML/CFT statistics are		
		maintained by the FIU and the		
		crime trend statistics on predicate		
		offenses are not analyzed alongside		
		or synthesized with AML/CFT-		
		specific trends.		
33. Legal persons–	РС	Bearer shares in IBCs are not	• With respect to IBCs: (i) relevant	Section 30 (1) of the International
beneficial		properly immobilized since some	laws should be amended to provide	Business Companies (Amendment and
owners		are in hands of custodians that have	(a) that only RAs and approved	Consolidation) Act, 2007 requires that
		not been approved by IFSA;	custodians may immobilize bearer	the Registered Agent and Approved
		 With respect to IBCs, onsite 	shares, (b) IFSA with the authority to	Custodian keep in their safe custody all
		inspection procedures of IFSA not	strike off an IBC under Section 172	share certificates issued in respect of all
		sufficient to ensure that adequate,	of the IBC Act for reasons of public	bearer shares and that the said
		accurate and complete information	policy along the lines of its authority	certificates cannot be distributed. The
		about beneficial owners is being	under Section 34(1)(a) of the	Act also provides for the following:
		collected and maintained by RAs;	Insurance Act; (ii) measures should	a. A penalty of
		5 1	be taken by IFSA to verify, at a	EC\$10,000.00 for the
		• For local companies, the	minimum, that (a) information about	unauthorized issue of, or
		Companies Registrar does not have	minimum, mai (a) mormation about	

 legal authority to ensure that adequate, accurate and complete information about beneficial owners is available to them or to law enforcement authorities; For local companies, there is no restriction on the use of nominee shareholders and directors in Companies Act nor is it possible for Companies Registrar to determine if nominees are being used. 	beneficial ownership of legal persons in the IBC Register is adequate, accurate and current, and consistent with such information about legal persons held by RAs, (b) AML/CFT procedures of both RAs and approved custodians are effective and comply with the laws of their home country as well as those of SVG, and (c) bearer shares are held in "safe custody" under the IBC Act and therefore have been properly immobilized by RAs and approved custodians, and that only approved custodians as defined by the IBC Act are authorized to immobilize bearer shares;	 conversion to or exchange for bearer shares by an IBC; b. A penalty of EC\$20,000.00 for the unauthorized issue of, or conversion to or exchange for bearer share by segregated cell company and; c. A penalty of EC\$10,000.00 for failure to notify registrar of IBCs, failing or refusing to comply with immobilization
	• Consideration should be given to amending relevant laws administered by IFSA to require a wide range of effective, dissuasive and proportionate administrative and criminal sanctions against controlling shareholders, directors, officers and companies for failure to disclose material information to IFSA or to RAs or for misuse of any company in respect to ML, FT or any other	provisions. Of the onsite inspections conducted since January 2009, seven were confirmed to be duly authorized to have issued bearer share certificates. All agents, inclusive of those who do not issue the said shares, have been made fully aware of their obligations in accordance with the Act. Any Agent who is found to be in breach of the Act would be fined accordingly if steps have not been taken to address the said

	predicate crime;	matter.
	• IFSA's onsite inspection procedures should be revised to ensure that it has access to and is verifying that	Procedure for Approving Custodians
	adequate, accurate and complete information with respect to beneficial ownership of IBCs is being collected and maintained by RAs;	The Authority has approved one custodian - this was done in October, 2008. The procedure is as follows:
	 IFSA should develop policies and procedures for approving custodians to hold immobilized bearer shares; With respect to local companies, the Companies Act should be amended to (i) provide the Companies Registrar with the requisite legal authority to 	• The Registered Agent makes a request to the Registrar of IBCs who then conducts in house due diligence checks using the search engines World compliance and World Check. The
	ascertain the beneficial ownership of all companies registered in SVG, and to ensure that information about beneficial ownership of legal persons in the Local Companies Registry is	individuals CV and supporting evidence is also perused to fulfill the fit and proper test.
	adequate, accurate and current, and (ii) consideration should be given to including a wide range of effective, dissuasive and proportionate administrative and criminal sanctions against controlling shareholders, directors, officers and companies for failure to disclose material	• A summary report is then submitted to the Executive Director who further discusses the said matter with the Registrar. The Executive Director would the conduct further investigations with

 information to the Companies Registrar and for misuse of any company in respect to ML, FT or any other predicate crime; The use of nominee and non-SVG corporate directors and shareholders should be prohibited in the IBC and Companies Acts unless measures are taken to ensure that adequate, accurate and complete beneficial information is made available to IFSA and the Companies Registrar respectively and that the IBC and Companies Registers so reflect; and The Mutual Funds and International Insurance Acts should be amended to prohibit the use of bearer shares by licensees, and the Mutual Funds Regulations revised to reflect this change. 	 governing regulatory bodies to ensure that the individuals are indeed befitting the custody of the said certificates. After this has been done, the Executive Director would submit her findings to the Board of Directors of IFSA. The application would be subject to additional scrutiny and after careful deliberations and consideration of the jurisdiction of the applicants the Board would vote on whether the application is to be approved or declined. After this process has
	been done the Executive Director advised the Registrar of the decision and the Registrar or the Executive Director informs the Registered Agent of the approval or
	 Registrar and for misuse of any company in respect to ML, FT or any other predicate crime; The use of nominee and non-SVG corporate directors and shareholders should be prohibited in the IBC and Companies Acts unless measures are taken to ensure that adequate, accurate and complete beneficial information is made available to IFSA and the Companies Registrar respectively and that the IBC and Companies Registers so reflect; and The Mutual Funds and International Insurance Acts should be amended to prohibit the use of bearer shares by licensees, and the Mutual Funds Regulations revised to reflect this

				Custodian.
				This procedure requires the Board of Directors approval. The Board of Directors of IFSA is quite aware of the AML/CFT expertise required as the Executive Director, the Chairman and the Director of Finance and Planning are members of the National Anti- Money Laundering Committee.
				Amendments to the law so as to reflect recommendations of the IMF Assessors are being considered against a full scope review of all laws applicable to the IFS industry.
 34. Legal arrangements – beneficial owners 	NC	• With respect to ITRs, no laws, regulations or other enforceable means requiring registered trustees to identify beneficial ownership of trusts (e.g. the settlor, trustee, beneficiaries and protector of the	• With respect to ITRs, relevant laws, regulations or other enforceable means should be amended to require registered trustees to identify beneficial owners of trusts (e.g. the settlor,	All Registered Agents are also Registered Trustees and as such are subject to on-site inspections. The Authority has conducted onsite inspection of fourteen (14) Registered Agents over the period January 2009 to October, 2010. The Registered Trustee

		trust) and allowing IFSA access to		trustee, beneficiaries and	in accordance with the 63 (1)
		such information;		protector) and the IT Act should	International Trust (Amendment) Act,
	•	With respect to ITRs, IFSA does		be amended to make clear that	2002 is required to keep the following:
		not conduct sufficient inspections		IFSA has the authority to request	
		of registered trustees so as to		books, records and other	(a) a copy of the instrument
		ensure that beneficial owners of		information about beneficial	(a) a copy of the instrument creating the trust and copies of
		trusts have been identified;		owners of trusts;	any other instrument amending
	•	With respect to local trusts, no	٠	With respect to ITRs, IFSA	or supplementing such
		laws, regulations or other		should conduct sufficient	instrument;
		enforceable means are in place to:		inspections of registered trustees	
		(i) ensure that beneficial owners are		so as to ensure that beneficial	(b) a register in which the
		identified; (ii) provide a mechanism		owners of trusts are identified;	following information is set out:
		so that competent authorities have	•	With respect to local trusts,	
		access to adequate, accurate and		measures, including laws,	(i) the name of
		complete information about		regulations and other	the settlor and
		beneficial owners of local trusts;		enforceable means, should be	the name of the beneficiary
		and (iii) prevent misuse of local		adopted to: (i) ensure that	or the
		trusts for purposes of ML and FT;		competent authorities have	beneficiaries
	•	With respect to both ITRs and local		access to adequate, accurate and	and the names
		trusts, no restrictions on use of		complete information about	of the trustee
		companies as settlors, trustees or		beneficial owners of trusts; (ii)	or trustees and
		beneficiaries.		prevent misuse of local trusts for	where
				purposes of ML and FT; and (iii)	applicable the
				prevent use of companies as	name of the
				settlors, trustees or beneficiaries	protector.
				of trusts unless they can be	
				adequately identified;	(ii) if a purpose or charitable trust,
			•	With respect to both ITRs and	a summary of
			-	, in respect to both into and	a summary of

	 local trusts, relevant laws should be amended to prohibit use of companies as settlors, trustees or beneficiaries; and With respect to both ITRs and local trusts, consideration should be given to amending relevant laws to provide competent authorities with effective, dissuasive and proportionate sanctions to ensure that requisite information on beneficial owners is being disclosed and that corporate vehicles are not being used for ML or FT. 	the purposes of the trust and the name of the protector(s) of the trust, and (iii) such documents as are necessary to show the true financial position of the trust, which shall be current as of one month following the close of each fiscal
		quarter. Section 55 A & B the International Trust (Amendment) Act, 2002 has given the Registrar of Trust the power to do the following: a) require the Registered Trustee to provide the Authority; or any person acting on behalf of the

			Authority, at a time as may be specified, any information which the Registrar of Trusts may reasonably require for ensuring that the Trust complies with the provisions of this Act and any code of practice;
		b)	require the Registered Trustee to provide the Registrar of Trusts with a report prepared by the auditor or accountant of the Trust or any other person with the relevant professional skill, on a matter which the Registrar of Trusts may require under part (a) and the report must be prepared on a form as specified by the notice.
 		In addition the	Registrar of Trust has

		the power to require the production of documents as follows: The Registrar of Trusts may by notice
		in writing served on the Registered Trustee of the trust require the Registered Trustee:
		a) to produce within a time and place as may be specified in the notice, any document of a description as may be so specified;
		b) to provide to an officer, servant or agent of the Authority any information, or to produce to him any documents as he may specify which the
		Registrar of Trusts may reasonably require for ensuring that the Trust is complying with the provisions of this Act and any code of practice.

				While the Registrar may require the above information, the names of the settlor, beneficiaries and trust protectors are provided upon registration of all International Trusts. Amendments to the law so as to reflect recommendations of the IMF Assessors are being considered against a full scope review of all laws applicable to the IFS industry.
nternational Cooperation				
35. Conventions	LC	 The SFT and Palermo Conventions have not been ratified. Section 5 of the Palermo Convention has not been implemented and the SFT Convention has not been fully implemented with regard to the application of offenses in UNATMA to terrorist acts, terrorist organizations and individual terrorists. UNATMA does not include two of the conventions which define 	 SFT and Palermo Conventions should be ratified and fully implemented; UNATMA should be amended to include all conventions that define offenses to which the SFT Convention applies; Legal provisions and other measures should be adopted in order to implement the requirements in UNSCRs 1267 and 1373. In particular, a mechanism for freezing funds, assets, and other financial or economic resources of 	Between 25th and 29th May 2010 there was a Specialized Workshop in the Prevention and Fight against Terrorism and its financing facilitated by the UNODC and the Government of St. Vincent and the Grenadines. The UNODC has endeavoured to provide technical assistance to redraft UNATMA and is in consultation with the Hon. AG on this matter.

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		terrorist offenses that are listed in the annex to the SFT convention.	terrorists and terrorist organizations.
36. MLA	LC	• Bilateral treaties on MLA do not have the force of law.	
37. Dual criminality	С		
 MLA on confiscation and freezing 	С		
89. Extradition	С		
40. Other forms of co-operation	С		
vine Special Recommendat ions			
R.I Implement JN instruments	NC	 No legal framework implemented to comply with UNSCRs 1267, 1373 and 1455. The SFT Convention has not been fully implemented and the relevant law, UNATMA, does not include two of the conventions listed in the annex to the SFT Convention. 	 SFT and Palermo Conventions should be ratified and fully implemented; UNATMA should be amended to include all conventions that define offenses to which the SFT Convention applies; Legal provisions and other measures should be adopted in order to implement the requirements in UNSCRs 1267 and 1373. In particular, a mechanism for freezing funds, assets, and other financial or economic resources of terrorists and terrorist organizations.

SR.II	Criminalize terrorist financing	LC	 The Convention on the Physical Protection of Nuclear Material (1980) and the International Convention for the Suppression of Terrorist Bombings (1997) are not included in the list of Conventions that define one aspect of the definition of terrorist act in UNATMA; Under Section 3(4) of UNATMA, the offenses under Secs. 3(1) and 3(3) do not apply to individual terrorists; POCA Regulations do not sufficiently cover identification of FT offenses. 	 The laws of SVG should be strengthened as follows: Schedule II to UNATMA should be amended to add two conventions that are listed in the annex to the SFT Convention, as follows: The Convention on the Physical Protection of Nuclear Material (1980); and the International Convention for the Suppression of Terrorist Bombings (1997); Section 3(4) of UNATMA should be amended to apply to individual terrorists, and not just terrorist acts and terrorist groups; and The POCA Regulations should be amended to cover FT offenses. 	Between 25th and 29th May 2020 there was a Specialized Workshop in the Prevention and Fight against Terrorism and its financing facilitated by the UNODC and the Government of St. Vincent and the Grenadines. The UNODC has endeavoured to provide technical assistance to redraft UNATMA and is in consultation with the Hon. AG on this matter.
R.III	Freeze and confiscate terrorist ass ets	NC	• Statutory provisions implementing relevant UNSCRs are largely absent.	The authorities in SVG should take immediate action to implement the relevant UNSCRs, including, but not limited to UNSCRs 1267, 1373 and 1455, and any such provision of law should be flexible enough to apply as well to similar designations by other states as well as any future UNSCRs	

			that require UN member states to freeze, seize and confiscate the assets of designated terrorists and terrorist organizations, as well as such designations by other member states in the future.	
R.IV Suspicious transaction reporting	NC	• There is no requirement in UNATMA or POCA to file SARs for transactions or financial activities that could constitute or be related to financing of individual terrorists or terrorist organizations.		
R.V Internation l cooperation	LC	• The legal basis for conducting investigations and related prosecutorial measures for FT on behalf of foreign law enforcement is not specified in law.	 The legal basis for conducting investigations and related prosecutorial measures for FT directly on behalf of foreign law enforcement should be specified in law; The scope and definition of financial intelligence information that is subject to sharing by the FIU to foreign counterparts and to foreign law enforcement needs to be clearly defined. Specific procedures should be established for expediting extradition requests. Pursuant to MACMA, SVG 	

R.VI AML/CFT requiremen ts for money/ value transfer services	РС	• Lack of AML/CFT compliance monitoring and supervision of business conducted outside of banking sector.	 should adopt regulations that will allow for bilateral MLA treaties to have the effect of law; the AG should issue a legal opinion that the discretion to reject requests for MLA in the absence of dual criminality would not be exercised in respect to ML, predicate offense and FT requests. • The Ministry of Finance should quickly develop policies, procedures and capacity for onsite compliance examinations; Investigate the existence of unlicensed money remittance operations and take appropriate
R.VII Wire ransfer rules	NC	 No wire transfer requirements; Partial implementation of SR.VII standards by banks and money transmitters. 	 action Binding regulations should be adopted requiring all wire transfer service providers, including banks, money transmitters, and other FIs, to adhere to the wire transfer recommendations of FATF SR.VII; All FIs subject to wire transfer

			requirements should be
			monitored for compliance by a
			supervisor with the authority and
			capacity to enforce compliance.
R.VIIINPOs	LC	 No review of NPO sector laws and regulations; Limited monitoring of NPO 	• The authorities should undertake a review of its laws and regulations as they relate to
		 Limited monitoring of NPO financial activities. 	regulations as they relate to
		mancial activities.	AML/CFT and the NPO sector;
			• The Registrar of companies
			should establish policies and
			procedures to monitor financial
			filings of NPOs to verify that
			funds are being raised and
			disbursed in a manner consistent
			with the NPOs stated purpose;
			Financial reporting requirements
			should be broadened to including
			information on domestic and
			international sources of funds
			and applications of funds.
R.IX Cross-	LC	• The administrative process by	The administrative process
Border		which the Customs Department	should be changed to allow the
Declaration		imposes a fine, accepts an	DPP, with the assistance of the
& Disclosure		admission of wrongdoing, and	FIU, to investigate, develop and
Disclosure		discharges the liability of the	prosecute criminal cases against
		suspect does not allow the DPP,	suspects caught with
		with the assistance of the FIU, to	undisclosed, suspicious or
		investigate, develop and prosecute	concealed currency;

 criminal cases against suspects caught with undisclosed, suspicious or concealed currency; Administrative fines are not effective, dissuasive or proportionate; and A long-pending proposed MOU between the Customs Department and the FIU has not been signed. 	 CCMA should be amended to increase administrative fines so that they are effective, dissuasive and proportionate; MOU between the Customs Department and the FIU should be signed. 	